Supreme Court, U. S.
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Supreme Court of the United States

October Term, 1973

No. 73-1287

THE REPUBLIC OF CUBA, *et al.*,

Interventor-Petitioners,

—*against*—

SAKS & COMPANY,

Defendant-Respondent.

THE REPUBLIC OF CUBA, *et al.*,

Interventor-Petitioners,

—*against*—

FABER, COE & GREGG, INC.,

Defendant-Respondent.

THE REPUBLIC OF CUBA, *et al.*,

Interventor-Petitioners,

—*against*—

ALFRED DUNHILL OF LONDON, INC.,

Defendant-Respondent.

PETITION FOR WRIT OF CERTIORARI TO THE UNITED STATES COURT OF APPEALS FOR THE SECOND CIRCUIT

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February 20, 1974

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Supreme Court of the United States

October Term, 1973

No.

THE REPUBLIC OF CUBA and DANIEL SOLANO PINERA, as Interventor of MENENDEZ, GARCIA Y COMPANIA, LIMITADA and MENENDEZ, GARCIA Y CIA, LTDA. and MENENDEZ Y GARCIA,

Interventor-Petitioners,

—against—

ALONSO MENENDEZ, JOSE M. GARCIA, BENJAMIN MENENDEZ, JOSE MENENDEZ and ADOLFO GARCIA, co-partners, doing business under the firm name and style of MENENDEZ, GARCIA Y COMPANIA, LIMITADA and MENENDEZ, GARCIA Y CIA, LTDA. and MENENDEZ Y GARCIA,

Owner-Respondents,

—against—

SAKS & COMPANY,

Defendant-Respondent.

THE REPUBLIC OF CUBA and DANIEL SOLANO PINERA, as Interventor of MENENDEZ, GARCIA Y COMPANIA, LIMITADA; F. PALICIO Y COMPANIA, S.A.; CIFUENTES Y COMPANIA and POR LARRANAGA, FABRICA DE TABACOS, S.A.,

Interventor-Petitioners,

—against—

RAFAEL CIFUENTES, RAMON CIFUENTES and MANUEL CIFUENTES, co-partners, doing business under the firm name and style of CIFUENTES Y COMPANIA; ALONSO MENENDEZ, JOSE M. GARCIA, BENJAMIN MENENDEZ,

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JOSE MENENDEZ and ADOLFO GARCIA, co-partners, doing business under the firm name and style of MENENDEZ, GARCIA Y COMPANIA, LIMITADA; POR LARRANAGA, FABRICA DE TABACOS, S.A.; and F. PALICIO Y COMPANIA, S.A.,

Owner Respondents,

—against—

FABER, COE & GREGG, INC.,

Defendant-Respondent.

THE REPUBLIC OF CUBA and DANIEL SOLANO PINERA, as Interventor of MENENDEZ, GARCIA Y COMPANIA, LIMITADA; F. PALICIO Y COMPANIA, S.A.; CIFUENTES Y COMPANIA and POR LARRANAGA, FABRICA DE TABACOS, S.A.,

Interventor-Petitioners,

—against—

RAFAEL CIFUENTES, RAMON CIFUENTES and MANUEL CIFUENTES, co-partners, doing business under the firm name and style of CIFUENTES Y COMPANIA; ALONSO MENENDEZ, JOSE M. GARCIA, BENJAMIN MENENDEZ, JOSE MENENDEZ and ADOLFO GARCIA, co-partners, doing business under the firm name and style of MENENDEZ, GARCIA Y COMPANIA, LIMITADA; POR LARRANAGA, FABRICA DE TABACOS, S.A.,; and F. PALICIO Y COMPANIA, S.A.,

Owner-Respondents,

—against—

ALFRED DUNHILL OF LONDON, INC.,

Defendant-Respondent.

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PETITION FOR WRIT OF CERTIORARI TO THE UNITED STATES COURT OF APPEALS FOR THE SECOND CIRCUIT

The Republic of Cuba and Daniel Solano Pinera as Interventors, respectfully pray that writs of certiorari issue to review three judgments of the United States Court of Appeals for the Second Circuit entered in the above entitled actions on September 24, 1973, affirming two of the judgments of the District Court for the Southern District of New York and affirming in part and reversing in part the third. Pursuant to Rule 23, subd. 5 of the Rules of this Court, a single petition is filed to review all three of the above captioned cases since they involve identical or related questions, and were consolidated in the courts below.

Opinions Below

The Court of Appeals wrote an opinion, reported at 485 F.2d 1355 (1973) and printed herein at App. 1a-38a.[1] The District Court wrote an opinion, reported at 345 F.Supp. 527 (1972) and printed herein at App. 41a-74a.

Jurisdiction

The judgment of the Court of Appeals was entered on September 24, 1973. An application for rehearing (undated) was made by defendant Dunhill only, in *Cifuentes* v. *Dunhill*. That petition was denied on November 14, 1973. By order dated December 11, 1973 this Court extended the time within which petitioners might file a petition for writs of certiorari to February 21, 1974. The jurisdiction of this Court is invoked under 28 U.S.C. §1254(1).

Questions Presented

1. Is the rule enunciated by this Court in *First National City*

1. References are to the Appendix being filed as a Joint Appendix by the several petitioners in this litigation.

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Bank v. *Banco Nacional*, 406 U.S. 759, applicable to a situation in which (a) there is no State Department letter advising this Court that the Executive Branch believes that the interest of the United States do not require application of the act of state doctrine (i.e., a "Bernstein letter"), and (b) there has been no violation of international law?

2. Did the courts below err in refusing to give effect to the Cuban Currency Control Regulations which provided that, upon the export of Cuban products, the Cuban exporter is required to turn over to the Cuban Government the foreign currency he receives in return for Cuban pesos?

3. Was the nationalization by the Cuban Government of cigar factories owned by its nationals effective as to debts owed by United States importers to such factories?

4. When a court finds no past or threatened injury to the plaintiff in a suit for trademark infringement, may it declare the marks valid and infringed?

5. May suit for trademark infringement be maintained by a trademark registrant who no longer has access to the essential and irreplaceable ingredients of the product described by the mark?

Statement of the Case

These cases are essentially litigations between three groups of parties. The plaintiffs are Cuban business entities, formerly owners of tobacco plantations and cigar factories in the Republic of Cuba. They are collectively referred to herein as the "owners" or "respondent-owners". The defendants are companies engaged in the importation of cigars into the United States. They are collectively referred to herein as the "importers" or the "respondent-importers". The third group of parties are the Republic of Cuba and the "interventor" designated by the Cuban Government to manage the cigar factories when they were

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nationized. They are referred to herein as the "interventors" or the "petitioners".

The facts as set forth in the opinions both of the Court of Appeals (App. 3a-10a) and in the opinion of the District Court (App. 41a-45a) are accepted by the petitioners except as may be noted herein.

The Opinions of the Courts Below

There was no dispute as to the liability of the importers to the interventors as to post-intervention shipments and as to the amounts thereof, and judgments in favor of the interventors and against the importers for the amounts due on that account were directed, less set-offs and counterclaims. As to the pre-intervention shipments of about $477,000, the District Court held that the owners were entitled to payment from the importers. That court further held that the importers had made payments to the interventors for such shipments under a mistake and were entitled to recover the same from the interventors.

Judgments were entered in favor of the owners and against the importers Saks and Co. and Faber, Coe & Gregg, Inc. for the amount of such pre-intervention shipments, and said importers were allowed an equivalent amount as an offset against the interventors' judgment against them. In both cases there was a net balance in favor of the interventors against the importers.

The set off claimed by the third importer, Dunhill, however, was greater than the amount it owned to the interventors by about $54,000. Accordingly, the District Court entered affirmative judgment in favor of Dunhill against the interventors in that amount (App. 41a). The courts found interest due on all of the sums as to which judgment was entered.

On the trademark issue, the District Court declared that the owners' trademarks were valid as of February 1961 and that those marks had then been infringed; however it found no damages and

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no threat of future infringement and denied monetary or injunctive relief.

The Court of Appeals affirmed the District Court in all respects except as to the affirmative judgment in favor of Dunhill. As to that the Court of Appeals reversed (App. 31a, 38a).

Reasons Relied on for Allowance of the Writ

1. The Court of Appeals recognized that the petitioners' repudiation of the obligation for money it had received and allegedly owed to the importers was an act of state within the decision of this Court in *Banco Nacional* v. *Sabbatino*, 376 U.S. 398, 421-434, and that the obligations so repudiated arose in Cuba (App. 22a-28a). From this, the court below should have concluded "that the act of state doctrine must preclude the importers from enforcing their counterclaims against the interventors." (App. 28a) This conclusion was *not* reached because the Court of Appeals misunderstood and erroneously applied this Court's decision in *First National City Bank* v. *Banco Nacional de Cuba*, 406 U.S. 759. The court below held that the *Sabbatino* rule was not a defense to the claims made by the importers against petitioners insofar as said claims were counterclaims.

While the grounds for this Court's decision in the *City Bank* case were not crystal clear, certainly that case does not stand for the proposition for which it was cited by the court below. In *City Bank*, four members of this Court held that the act of state doctrine was applicable (406 U.S. at 776). Three more justices, speaking through Mr. Justice Rehnquist, held that the act of state doctrine as enunciated in *Banco Nacional* v. *Sabbatino*, 376 U.S. 398, was not applicable because the claim by *City Bank* was a counterclaim and because there was a letter from the State Department advising this Court that the Executive Branch believed that the interests of the United States did not, in the circumstances of that case, require application of the act of stqte doctrine (i.e., a "Bernstein letter"). (406 U.S. at 760.) But here there is no Bernstein letter and hence the opinion by Mr. Justice

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Rehnquist does not help the importers.[2] Mr. Justice Powell opted for a case-by-case analysis of the act of state doctrine (406 U.S. at 773) and there is no way of predicting from this opinion, how he would have voted on the facts in this case. Only the opinion by Mr. Justice Douglas, who held the Bernstein letter irrelevant to his decision (406 U.S. at 770) gives any support to the conclusion reached by the court below, that the *Sabbatino* rule does not govern this case.

And even the opinion of Mr. Justice Douglas is not decisive. The application *vel non* of the act of state doctrine does not automatically result in a decision in favor of one party or another. The act of state doctrine as set forth in *Sabbatino* merely teaches that the courts will refrain from passing on the act of a foreign state; neither that decision nor the *City Bank* case teaches us anything about what decision should be made if the act of state doctrine is for some reason, not applicable. In such event a court must proceed "to determine the issue and resolve [the] litigation on the merits." (White, J., dissenting in *Sabbatino*, at 376 U.S. at 472). See also *First National City Bank* v. *Banco National*, 406 U.S. at 762 (Rehnquist, J.); and at 776 (Powell, J.).

So, if *Sabbatino* is not to be applied here, the court must next proceed to "decide the case without the limitations that would otherwise be imposed upon it by the judicially created act of state doctrine" (Rehnquist, J. in *City Bank* at 460 U.S. 768), and "to determine and apply the applicable international law" (Powell, J., in *City Bank*, 406 U.S. at 776) to the act of the government of Cuba under consideration. That act was the repudiation of a commercial debt, and the Court of Appeals admitted that "such a repudiation does not appear to have ever been recognized as a

2. The Stevenson letter in the *City Bank* case does not help the importers here. That letter was narrowly and specifically confined to the "circumstances" of that case. Certainly the repudiation of a commercial debt is not comparable to the circumstances of the *City Bank* case, where the property of the bank was nationalized in a manner which the Court of Appeals later found to be a violation of international law. *Banco Nacional* v. *First National City Bank*, 431 F.2d 394 (2nd Cir. 1970).

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violation of international law." (App 23a) Accordingly the counterclaims of the importers should have been dismissed whether or not the act of state doctrine, was applicable thereto.

2. The effect of the decision below is to compensate the owners in dollars for the cigars they shipped to the United States. But under the Cuban Currency Control Regulations they were not entitled to receive dollars for those cigars; they were entitled to receive only pesos.

The Cuban Currency Regulations in effect during the period covered by this complaint, provided that when a Cuban exporter received payment in foreign currency, it was "required to deliver to the Currency Stabilization Fund, to be exchanged at par for national currency, the dollars representing the price of such exportations. . .within three days following the date of collection thereof." Par. First, Instruction No. 11 of November 3, 1959. The owners, of course, understood when they sold their products that they would be governed by the regulations; they had been operating pursuant to its terms for almost two years, and hence entered into the contracts in question with the expectation and intent that they would get pesos, not dollars.

There is nothing in these regulations repugnant to the public policy of the United States; on the contrary, the regulations are typical of similar regulations all over the world. The United States Foreign Claims Settlement Commission, describing currency controls generally, has stated:

> "Exchange controls usually follow a general pattern whereby residents, nationals as well as non-nationals, must surrender their foreign exchange, gold and foreign securities; foreign currency must not be exported and domestic must not be exported or imported; nonresident creditors cannot have the sum owed transferred, irrespective of the currency involved; and rates for foreign exchange and gold are fixed by government decree." *Tabar Claim*, U.S. *Foreign Claims Settlement Comm'n, Report of Settlement of Claims*, 1949-1955, 22 at 35.

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See also *Matter of Heddy Brecher-Wolff*, Docket No. 1698 (1955, Office of Alien Property, Department of Justice); Gold, *The Fund Agreements in the Courts* (1952), pp. 78-79. Also, *Perutz* v. *Bohemian Discount*, 304 N.Y. 533 (1953); *Werfel* v. *Zivnostenska Banka*, 260 App. Div. 747 (1st Dept. 1940), *rev'd on other grounds*, 287 N.Y. 91 (1941); *In re Helbert Wagg & Co.* [1956] 1 All E.R. 129; *Kahler* v. *The Midland Bank, Ltd.*, [1949] 2 All E.R. 621; *French v. Banco Nacional*, 23 N.Y. 2d 46, 64 (1968).

As the court below pointed out (App 16a) the Breton Woods Agreement included a commitment on the part of signatory nations to enforce each others' exchange controls. Cuba is not now a participating member in that agreement, although it was at the time this controversy first arose. Whatever may be the legal obligations which arise from that agreement it is clear that the enforcement, in the courts of the United States, of the currency control regulations of a foreign country is not so abhorrent to our public policy as to justify a court's refusal to enforce those regulations on policy grounds.

It is no answer to say that currency control regulations are "revenue statutes" and that revenue statutes are not given "extraterritorial effect" (App. 16a). Such is clearly not the law. *In re Helbert Wagg & Co., supra; Holzer* v. *Deutsche Reichsbahn Gesellschaft*, 277 N.Y. 474 (1938).

Nor is it particularly shocking that the result will be that the owners will get only pesos, probably worthless in the United States. Every currency control regulations works an injustice to someone. In *Sardino* v. *Federal Reserve Bank*, 361 F.2d 106 (2nd Cir. 1966), *cert. den.*, 385 U.S. 898, an elderly Cuban worker was deprived of the proceeds of an insurance policy payable to him because of our currency control regulations. See also *In re Helbert Wagg & Co., supra; Holzer* v. *Deutsche Reichsbank Gesellschaft, supra*.

Further, the fact of the matter is that even if the petitioners' view of the case is correct, they too will receive nothing. Under

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the Currency Control Regulations of the United States any judgment recovered in this litigation will not be transmitted to the petitioners, but will be held in frozen accounts in the United States. See *Banco Nacional* v. *First National City Bank*, 431 F.2d 394 at 403 (2nd Cir. 1970) *rev'd on other grounds*, 406 U.S. 759; *Sardino* v. *Federal Reserve Bank*, 361 F.2d 106 (2nd Cir. 1966), *cert. den.*, 385 U.S. 898.

Petitioners are entitled to prevail on this point for several reasons.

(a) This being a diversity case, the court will apply New York's choice-of-law rules. *Klaxon Company* v. *Stentor Electric Manufacturing Co.*, 313 U.S. 487. New York's choice-of-law rules are governed by *Auten* v. *Auten*, 308 N.Y. 155, 158 (1954), which holds that:

> ". . . the courts, instead of regarding as conclusive the parties' intention or the place of making or performance, lay emphasis rather upon the law of the place 'which has the most significant contacts with the matter in dispute.' [Cases cited.]"

And, in *Babcock* v. *Jackson*, 12 N.Y.2d 473 (1953), the court, in expanding the *Auten* rule, held that (at p. 481) the best practical result "may best be achieved by giving controlling effects to the law of the jurisdiction which, because of its relationship or contact with the occurrence or the parties, has the greatest concern with the specific issue raised in the litigation."

In this case Cuba had the most significant contacts with the matter in dispute and hence its law should be applied. A contrary conclusion was reached in the court below only because it treated the contracts as though they were contracts to pay money. They were not; they were contracts for the purchase and sale of cigars. The contracts were made in Cuba by the acceptance there of the order to ship cigars; they were performed in Cuba by the shipment of cigars from its ports. The parties who are in reality disputing

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the right to the payments in question are all Cubans, none of them ever being resident in the state. The State of New York has no significant connection with the litigation except that it happens to be the forum in which the action was brought because the stakeholder resides here. It is hard to see how either the State of New York or any of its citizens has any interest at all in the outcome of this litigation or, indeed, any relationship at all with the specific issue raised.

The court below makes much of the fact that payment was to be made in dollars in the United States, in that the importers paid their debts to Cuba through United States banks and that the owners never received dollars while they were within the physical control of Cuba. (App. 14a, 15a) But this is to elevate form above substance. Ever since 1948, the law of Cuba has provided that obligations payable in Cuba must be paid in pesos, not dollars, Cuban Law 13, December 23, 1948, and that was exactly the purpose and effect of the currency control regulations under consideration.

(b) The decision below materially changed the terms of the agreement between the parties. The owners, who expected pesos, got dollars and hence reaped a windfall. The petitioner Republic of Cuba, which was entitled to dollars gets nothing at all and hence suffers a forfeiture.

The purpose of a damage award in a contract action is to make good the loss of an injured party, and not to effect either a windfall or a forfeiture. *United Protective Workers* v. *Ford Co.*, 223 F.2d 49 (7th Cir. 1955); *Western Oil and Fuel Co.* v. *Kemp*, 245 F.2d 633 (8th Cir. 1957). In *Bowes* v. *Saks & Co.*, 397 F.2d 113, 119 (7th Cir. 1968), the court said:

> ". . . Contract damages are supposed to compensate a loss and not provide a windfall."

As the court said in *Blair* v. *United States*, 150 F.2d 676, 678 (8th Cir. 1945):

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> ". . . A party whose contract has been breached is not entitled to be placed in a better position because of the breach than he would have been in had the contract been performed."

See also *Glidden Co.* v. *Hellenic Lines*, Ltd., 207 F.Supp. 262 (S.D.N.Y. 1962), *aff'd*, 315 F.2d 162 (2nd Cir. 1963).

This Court has frequently decided that currency control regulations will be enforced as to pending contractual obligations even if enacted after creation of the obligation, *Norman* v. *Baltimore & Ohio R.R.*, 294 U.S. 240, and even though a substantial loss occurs. See *Rex* v. *International Trustee for the Protection of Bondholders* [1937] 2 All E.R. 164. Here the contractual obligation was entered into *after* the currency control regulations were enacted and were within the contemplation of the parties.

It is an over-simplification of the economic facts of life to regard a contract like this simply as a bilateral agreement between the purchaser and the seller of cigars. In this case, as well as in very many similar cases, there is a third party in interest, namely, the government whose products are being exported and whose economic life depends upon the receipt of hard currency in payment of these experts. The Republic of Cuba was by statute a party to this transaction and was recognized as such by the owners at all times prior to intervention. Its consideration for permitting the export of cigars in the first place was that it would receive hard currency for those cigars. To disregard the interest of the petitioner Republic of Cuba is to do violence to the facts of international trade.

3. The nationalization of tobacco factories in Cuba on September 15, 1960 was a typical act of state and cannot be challenged in our courts. Since the property was owned by Cuban nationals, no question of international law is involved, *Palicio* v. *Brush & Bloch*, 256 F.Supp. 481, aff'd 375 F.2d 1011 (2nd cir. (1967), *cert. den.*, 389 U.S. 830. The courts below did not dispute these elementary principles but held that the nationaliza-

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tion of physical property in Cuba did not include the debts of the importers for pre-intervention shipments. In so holding the courts relied primarily on *Republic of Iraq* v. *First National City Bank*, 353 F.2d 47 (2nd Cir. 1965), *cert. den.*, 382 U.S. 1027.

The *Republic of Iraq* case involved a bank account located in this country which, the court held, was not affected by the nationalization decrees of the Republic of Iraq. This holding has never been passed upon by this Court. In any event a bank account is quite different from an account receivable.

Nor are the facts in the *Republic of Iraq* case applicable to the facts in this case. Here the property nationalized in Cuba was a going business. Just as it had accounts receivable for cigars sold in the United States, it must be assumed that it had accounts payable for overhead expenses, payroll, fertilizer, freight, office supplies, etc. We are not dealing here with a single asset unconnected with corresponding liabilities as in *Republic of Iraq*; we are dealing here with the nationalization of a business whose creditors looked to the interventors for payment whether those credits arose before or after intervention. So interventors had a right to look to their debtors for payment whether such debts arose before or after intervention. Put another way, the payments in question are not net credits, owing to the former owners; they are credits less liabilities which the former owners are leaving behind them. The accounts receivable were not the personal property of the owners anymore than they were the personal property of the interventors. They were assets of a going business regardless of ownership.

In *Sabbatino* this Court noted, beginning at page 428, the undesirable consequences of requiring a United States court to pass on the validity of a foreign decree. Those consequences are present in this case as much as they were in *Sabbatino*. The *Republic of Iraq* case is an exception to the general rule and should be confined to its own facts, with particular reference to the circumstances that (a) the bank account in question in that

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case was the personal property of the depositor against which there were no claims; (b) the deposit in question had been made in the United States precisely for the purpose of safeguarding it against seizure, and (c) the transaction was an isolated one having no relationship to a continuing state of affairs. None of those facts are present in this case.

4. The lower courts' treatment of the trademark claims raises fundamental constitutional questions concerning case-or-controversy limitations on the remedy of declaratoryjudgment and the dynamics of decision making by the federal judiciary.[3]

The District Court found and the Court of Appeals agreed that the owners were "unable to show that they sustained any damage. . ." (App. 70a) and that they are not entitled to an accounting because "there is no evidence of wrongful intent, harm to the public or damage to the owners arising from the infringements." (App. 72a) The court denied an injunction because "[p]lainly there is no likelihood of any violations of the owners' United States rights by the importers or the interventors in the foreseeable future." (App. 70a) Despite these findings, the lower courts declared that the owners' trademarks remained valid and enforceable and that they had been infringed.

The District Court had no power to render declaratory judgment on the issues of validity and infringement because as to them there remained no controversy within the meaning of Article III of the Constitution. *Aetna* v. *Haworth*, 300 U.S. 227. See also *North Carolina* v. *Rice*, 404 U.S.244; *Muskrat* v. *United States*, 219 U.S. 346. A federal court loses power to adjudicate an issue whenever it becomes moot, even though there may have been a justiciable controversy when the complaint was filed and throughout trial. *Golden* v. *Zwickler*, 394 U.S. 103, 108. This limitation on federal judicial power applies regardless of whether

3. For present purposes, there is no material difference between the twin claims of trademark infringement and unfair competition. (App. 33a, n.22). For simplification, only the trademark claim is hereafter referred to.

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the issue is mooted by supervening events, as in the cases just cited, or by the decision-making processes of the court itself, as in the case at bar. *Cover* v. *Schwartz*, 133 F.2d 541 (2d Cir. 1942), *cert. den.* 319 U.S. 748. See also *Electrical Fittings Corp.* v. *Thomas & Betts*, 307 U.S.241.[4]

The case or controversy limitation in Article III reflects a basic limitation of our common law system of case by case adjudication in an adversary context. See, *e.g.*, *Coleman* v. *Miller*, 307 U.S. 433, 460-61 (Separate opinion of Frankfurter, J.); *California* v. *San Pablo & T.R.R. Co.*, 149 U.S. 308, 314. *Joint Anti-Fascist Refugee Committee* v. *McGrath*, 341 U.S. 123, 150-52 (Frankfurter, J., concurring). The system cannot reliably resolve moot or hypothetical questions, because such questions do not elicit from the bench and bar the high levels of concentration and performance which are required to make the system function dependably. *Joint Anti-Fascist Refugee Committee* v. *McGrath*, *supra*, at 150-51. See also *United States* v. *Fruehauf*, 365 U.S. 146, 157.

Where an issue becomes moot after trial, as in the present case, the litigants have little incentive to develop forceful (and costly) post-trial and appellate argument. Docket-laden courts cannot be expected to devote to decision-making and opinion-writing the same painstaking concentration as when they labor under the burden of deciding questions which actually affect the litigants.

The issue of infringement became moot when the court found no past damages and no likelihoods of recurrence in the foresee-

4. Contrary to the intimation of the Court of Appeals (App. 35a) the District Court's lengthy discussion of the issues of validity and infringement was not a necessary "first step" toward reaching the issue of whether there was past or threatened injury so as to present a case or controversy. The judge might well have ruled that since he found no past or threatened injury he need not and could not reach the issues of validity or infringement. He could not create the constitutionally required case or controversy by organizing his opinion so as to locate the discussion of validity and infringement ahead of the decisive issue of past or threatened injury.

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able future. *S.E.C.* v. *Medical Committee*, 404 U.S. 403. *Cf. Mills* v. *Green*, 159 U.S. 651; *United States* v. *Hamburg-American Steamship Co.*, 239 U.S. 466.[5]

The question whether the owners' trademarks remained valid also became moot. Apart from the general principles of the cases just cited, this Court has specifically recognized in the analogous context of patent litigation that:

> "To hold a patent valid if it is not infringed is to decide a hypothetical case [citing *Cover* v. *Schwartz*, 133 F.2d 541 (2d Cir. 1942), *cert. den.* 319 U.S.748]." *Altvater* v. *Freeman*, 319 U.S. 359, 363.[6]

In *Cover* v. *Schwartz, supra*, a routine suit for patent infringement, the plaintiff alleged that its patent was valid and that the defendant had infringed it. The District Court dismissed on the ground that the patent was invalid, without reaching the issue of infringement. On appeal, the plaintiff conceded that the defendant had not infringed the patent, but neverthless urged the Court

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5. The Court of Appeals sought to avoid the constitutional issue by suggesting that, despite the district court's explicit findings of a lack of past or threatened injury, there was some unidentified threat which presented a case or controversy. (App.36a), relates to an unappealed issue of whether the owners abandoned their trademarks by their actions in 1960-61. In the quoted passage the judge speculates as to what the owners might have perceived as possible future occurrences as of 1960-61. This speculation intimates nothing concerning the court's own view when deciding the instant issues twelve years later. In any event, neither this nor anything else identified by the Court of Appeals supports the existence of a reasonable expectation of recurrent infringement as required for a justiciable controversy.

6. *Accord, Electrical Fittings Corp.* v. *Thomas & Betts Co.*, 307 U.S. 241 (by implication); *Scaramucci* v. *Universal Mfg. Co.*, 359 F.2d 388 (5th Cir. 1966); *Aralac, Inc.* v. *Hat Corp. of America*, 166 F.2d 286, 295 (3d Cir. 1948); *Addressograph-Multigraph Corp.* v. *Cooper*, 156 F.2d 483, 485 (2d Cir. 1946); *Rosenthal* v. *DuPont*, 145 F.2d 571, 573 (2d Cir. 1944); *Katz* v. *Horni Signal Mfg. Corp.*, 145 F.2d 961 (2d Cir. 1944). *Accord*, with respect to trademarks, *Best & Co.* v. *Miller*, 167 F.2d 374 (2d Cir. 1948), *cert. denied* 335 U.S. 818 (by implication); *La Touraine Coffee Co.* v. *Lorraine Coffee Co.*, 157 F.2d 115, 119 n.2 (2d Cir. 1946) (Frank, J., dissenting on other grounds).

of Appeals to reverse the district judge's ruling and declare the patent valid. The Court of Appeals dismissed the appeal saying:

> "If . . . a trial court or an appellate court . . . holds against the plaintiff on either issue [validity or infringement], it may not go on to decide the other issue in his favor, since the adverse decision on one of those issues means that there is no case or controversy which justifies a decision in the plaintiff's favor on the other issue." 133 F.2d at 545.[7]

When the court below found no past or threatened injury, the issue of trademark validity became no less moot than if the court had found no infringement. The Court of Appeals failed to grasp this and attempted a cryptic distinction between "cases mooted on ther merits and the present type of case, where relief only is desired. . . ." (App. 35a n. 24). The court conceded that the District Court could moot out part of the "merits" (validity issue) by deciding in the interventors' favor on another part (infringement issue). But the court took the view that the "merits" could not be mooted by the absence of injury to the owners. This puts the cart before the horse. The historic office of the Case or Controversy Clause has been to prevent courts from reaching the merits of questions raised by plaintiffs who have not sustained

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7. In cases where there is no infringement or where for other reasons judgment is in favor of the alleged infringer, a court may declare a patent or trademark invalid but has no power to declare it valid. Unlike the moot and immaterial finding of validity, the holding of invalidity is permissible as an alternative ground of support for the judgment. See *Cover* v. *Schwartz*, *supra*, at 545. See also *Rosenthal* v. *DuPont*, *supra*, at 573; *Addressograph-Multigraph Corp.* v. *Cooper*, *supra* at 485; *Wabash Corp.* v. *Ross Elect. Corp.*, 187 F.2d 577, 604 (2d Cir. 1951) (separate opinion of Frank, J.); see also table prepared by Rifkind, J. in *Zalkind* v. *Scheinman*, 80 F.Supp. 299, 304 (S.D.N.Y. 1948). In patent cases the public policy against unwarranted monopoly militates powerfully against deciding in favor of the alleged infringer without resting the judgment in part on a declaration that the patent is invalid, if it is invalid. *Sinclair & Carroll Co.* v. *Interchemical Corp.*, 325 U.S. 327, 330; *Cover* v. *Schwartz*, *supra*, at 545.

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"any such injury inflicted or threatened, as will enable [them] to sue." *Massachusetts* v. *Mellon*, 262 U.S. U.S. 447, 480.

5. The decisions below that the owners retained enforceable trademark rights after intervention are contrary to basic principles of trademark law as laid down in prior decisons of this Court.

The courts below accepted the proof that tobacco grown in the renowned Vuelta Abajo region of Cuba cannot be duplicated elsewhere in the world. (App. 60a). The courts found that the trademarks in question signified, above all, that cigars bearing them were made of Vuelta Abajo tobacco (App. 66a). The courts further found that after intervention the owners could not obtain Vuelta Abajo tobacco from which to make cigars bearing their trademarks. (App. 63a). Despite these findings the courts held that the owners retained enforceable rights in the trademarks.

This facet of the decision runs afoul of two deep-rooted aspects of trademark law. First, the courts' doors are closed to trademark holders for whom it is impossible to use their marks without misleading the public. *Mulhens & Kropff, Inc.* v. *Ferd. Muehlens, Inc.*, 43 F.2d 937, 939 (2d Cir. 1930), *cert. denied*, 282 U.S. 881 (plaintiff lacked secret formula signified by trademark). This rule follows ineluctably from the policy underlying the "clean hands" doctrine.[8] The reason for protecting the holder's exclusive use of a trademark is to guard consumers and the holder against counterfeit products of uneven quality. When the trademark holder counterfeits his own trademarked product, by applying his mark to a product which lacks the genuine qualities signified by it, the reason for trademark protection disappears and the law accordingly withdraws it. *Worden & Co.* v. *California Fig Syrup Co.*, 187 U.S. 516.

It follows that when, as here and in *Mulhens & Kropff, supra*, events foreclose a holder from using his mark on the genuine products, the law withdraws its protection without awaiting an

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8. See generally, Note, *The Besmirched Plaintiff and the Confused Public: Unclean Hands in Trademark Infringement*, 65 Colum. L. Rev. 109 (1965).

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actual misdeed. To insist on a misdeed would debase the unclean hands doctrine which is not retaliatory but is rooted in a great principle of Equity and is reinforced by the sensible policy of ending trademark protection when the reason for it ends.[9]

Second, the decision that the owners' marks remained enforceable runs afoul of the basic principle that a trademark cannot exist "in gross," but only as an incident of specific commercial operations of its holder. *Hanover Star Milling Co.* v. *Metcalf*, 240 U.S. 403, 413-14. The owners' business operations, to which the marks were once appurtenant, are no longer connected with the owners, and the courts below should not have given effect to the naked trademarks.

CONCLUSION

A writ of certiorari should issue from this Court to review the decision and judgment of the Court of Appeals.

Respectfully submitted,

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February 20, 1974

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9. The Court of Appeals avoided this principle by characterizing the effect of intervention on the owners as an "interruption" which might end "during the lifetime of [the owners'] marks." (App.37a). There is nothing in the record to support this speculation. On the contrary, the record shows that the installation of a stable revolutionary economic system in Cuba permanently severed the owners from the essential ingredients of their trademarked cigars.

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MICHAEL RODAK, JR., CLERK

IN THE

Supreme Court of the United States

October Term, 1973

Nos. 73-1287

THE REPUBLIC OF CUBA and
DANIEL SOLANO PINERA, as Interventor,
Petitioners and Respondents,

vs.

ALONSO MENENDEZ *et al.*,
Respondents,

vs.

SAKS AND COMPANY and FABER, COE & GREGG, INC.,
Cross-Petitioners and Respondents,

and

ALFRED DUNHILL OF LONDON, INC.,
Petitioner, Cross-Petitioner and Respondent.

JOINT APPENDIX

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UNITED STATES COURT OF APPEALS

FOR THE SECOND CIRCUIT

Nos. 872-880—September Term, 1972.

(Argued June 19, 1973 Decided September 24, 1973.)

Docket Nos. 72-2378-79, 72-2385,
72-2390-92, 72-2400-02

ALONSO MENENDEZ, JOSE M. GARCIA,
BENJAMIN MENENDEZ, et al.,

Owner-Plaintiffs-Appellants,

THE REPUBLIC OF CUBA and
DANIEL SOLANO PINERA as Interventors, et al.,

Interventor-Plaintiffs-Appellants,

—against—

SAKS and COMPANY, ALFRED DUNHILL OF LONDON, INC.,
and FABER, COE and GREGG,

Defendants-Appellants.

Before:

FRIENDLY, FEINBERG and MANSFIELD,

Circuit Judges.

Consolidated appeal from portions of three judgments of the United States District Court for the Southern District of New York, Frederick vP. Bryan, *Judge,* sitting

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without a jury (1) directing United States importers to pay to former owners of Cuban cigar manufacturing businesses the purchase price of cigars shipped from Cuba to the importers *prior to* confiscation of the businesses by the Castro government, (2) directing importers to pay to operators of the businesses who were installed by the Castro government the purchase price of cigars shipped *after* confiscation with interest, subject to an offset and counterclaim in favor of the importers for payments mistakenly made by them to such governmental operators instead of to the former owners, and (3) denying damages or an accounting to owners for trademark infringement or unfair competition.

Affirmed in part and reversed in part.

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Boudin & Standard, New York, N.Y., of counsel), *for Interventor-Plaintiffs-Appellants.*

MANSFIELD, *Circuit Judge:*

This appeal presents questions arising out of the Castro government's seizure, without compensation, of the businesses and assets of five leading manufacturers of Havana cigars, whose plants were situated in Cuba and whose products were shipped to importers in this country. At the time of the take-over substantially all of the stockholders, officers, directors and partners of these enterprises were Cuban citizens. Prominent among the issues before us is the extent to which the "act of state" doctrine, see *Banco Nacional de Cuba* v. *Sabbatino,* 376 U.S. 398 (1964), requires us to give effect (1) to Cuban decrees confiscating debts payable in the United States and (2) to acts of agents of the Cuban government who repudiated quasi-contractual obligations arising out of payments mistakenly made to them by United States importers.

Since the facts are thoroughly set forth in Judge Bryan's detailed opinion, 345 F. Supp. 527-64 (S.D.N.Y. 1972), we here summarize only those highlights required for an understanding of our decision. On September 15, 1960, the Castro government of Cuba nationalized ("intervened")[1] five manufacturers of Cuban cigars ("the owners"): F. Palicio y Compania, S.A. ("Palicio"); Tabacalera Jose L. Piedra, S.A. ("Tabacalera"); Por Larranga, S.A. ("Larranga"); Cifuentes y Compania ("Cifuentes"); Menendez, Garcia y Compania, Limitada ("Menendez"). For many

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1 The euphemistic term used for seizure of a business by the Cuban government is "intervention." The agents installed by the government to operate the national business are called "Interventors" (not to be confused with the term "interventors" used in civil litigation, see Rule 24, F.R.Civ.P.).

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years prior to intervention these manufacturers had produced cigars of the highest quality and reputation, bearing trademarks registered in the United States Patent Office, Cuba and other countries, and had sold the cigars to importers in the United States, principally appellants-defendants, Faber, Coe & Gregg ("Faber"), Alfred Dunhill of London ("Dunhill"), and Saks & Company ("Saks"). The importers paid for these cigars in U.S. dollars by checks drawn on New York banks and made payable either: (1) to the Cuban exporter; (2) to a New York bank acting as the exporter's collecting agent; or (3) to the order of the Cuban exporter and/or the New York collecting bank. Payments made to the New York collecting banks were transmitted by those banks to Banco Nacional de Cuba which in turn credited the exporters with pesos in their own Cuban banks.[2]

Upon the Cuban government's "intervention" the owners were immediately ousted and that government designated persons called "interventors" as its agents to manage the businesses. The interventors continued to export the cigars under the same names and trademarks to the same importers in the United States. The importers continued to make several payments through the usual channels but most of these payments were intended to cover only the amounts still owing for preintervention shipments. While the importers accepted the cigars shipped *after* intervention, they did not pay for most of them. Shipments from Cuba to the importers continued until February, 1961, when relations between the importers and interventors deteriorated for various reasons. In February, 1962, the

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2 This method of payment through New York collecting banks was imposed on the exporters by the Castro Government shortly after it came to power as a means of insuring that the dollars would become available to the Cuban Government rather than be kept or used abroad by the exporters.

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United States declared an embargo against future trade with Cuba.

Immediately after the Cuban government's seizure of their businesses, the owners fled to the United States and retained the New York law firm of Brush & Bloch to bring several actions against the importers in New York for sums due for cigars shipped from the owners' factories in Cuba and for trademark infringement. Shortly after these actions were started, the interventors sought to enjoin Brush & Bloch from prosecuting the suits and to obtain an order substituting attorneys appointed by the interventors in lieu of Brush & Bloch as the counsel entitled to prosecute whatever claims the cigar factories had against the importers. The interventors' principal concern was to collect the sums due for cigars shipped after the intervention. They believed that the sums due for cigars shipped before the intervention were minimal, and they agreed that the owners could pursue these.

In *Palicio* v. *Brush & Bloch*, 256 F. Supp. 481 (S.D.N.Y. 1966), Judge Bryan concluded that the act of state doctrine, which had been reaffirmed by the Supreme Court in *Banco Nacional de Cuba* v. *Sabbatino*, 376 U.S. 398 (1964),[3] precluded him from denying legal effect to the intervention insofar as it purported to confiscate the property of Cuban nationals located within Cuba.[4] Since the

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3 The doctrine finds its classic statement in *Underhill* v. *Hernandez*, 168 U.S. 250 (1897) where the court declared that "the courts of one country will not sit in judgment on the acts of another done within its own territory." In *Sabbatino* the Court said that under the act of state doctrine "the Judicial Branch will not examine the validity of a taking of property within its own territory by a foreign sovereign government." 376 U.S. at 428.

4 The act of state doctrine has never been applied to attempted seizures by a foreign state of property located outside of its territory. See Henkin, The Foreign Affairs Powers of the Federal Courts, 64 Colum. L. Rev. 805, 827-28 (1964).

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cigars shipped after the intervention had been located in Cuba at the time of the intervention, he held that the intervention was effective to transfer title to the interventors and that they rather than the owners were entitled to pursue the claims against the importers for payment for these post-intervention shipments. However, he further concluded that the intervention was not effective to deprive the owners of their trademark rights, since these trademarks were registered in the United States and had a "situs" there at the time of the intervention. Accordingly, Judge Bryan held, the owners were entitled to pursue their claims for trademark infringement. Paragraph 4 of Judge Bryan's judgment order also included the parties' agreement as to the preintervention shipment proceeds.

Palicio was concerned only with the effect of the intervention on the rights of the interventors and owners vis-a-vis each other. The several actions initially brought by the owners against the importer were held in abeyance pending a determination of these rights and then were adjusted to conform to the *Palicio* decision, which was affirmed by this court. 375 F.2d 1011 (2d Cir.), *cert. denied, Brush* v. *Republic of Cuba,* 389 U.S. 830 (1967).

After *Palicio* was decided, the interventors (including the Republic of Cuba) were permitted to intervene as additional parties plaintiff in the owners' actions against the importers. Ignoring their previous agreement entered into during the *Palicio* litigation, the interventors asserted claims for preintervention as well as post-intervention shipment proceeds. They refused to stipulate that they had received any more than $93,000 of approximately $477,000 that had been paid by the importers after intervention for cigars received before intervention. The interventors did not deny that they had received these payments. They said

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merely that they could not determine from their records whether they had or had not received them.

After trial of the various claims, cross-claims, and counterclaims in this three-cornered dispute, Judge Bryan, sitting without a jury, held that the earlier *Palicio* judgment did not bar the interventors under the doctrines of *res judicata* or collateral estoppel from claiming the right, as between themselves and the owners, to the payments made by the importers for the preintervention shipments. He concluded that there had not been an adjudication of this issue because at the time of the *Palicio* agreement the parties and the court were mistaken as to the amounts possibly still owing for preintervention shipments and the parties' agreement as to who could pursue these claims had actually taken the issue out of the case. On the merits, however, he held that the owners were entitled to these proceeds because the accounts receivable from the importers at the time of the intervention were not part of the owners' property effectively seized by the intervention. He concluded that the importers were not relieved of this liability to the owners by previous payments to the New York collecting banks because at the time when the payments were made the collecting banks were acting as agents for the interventors rather than for the owners and the interventors in fact had received the payments. The sums due from the importers to the owners for the preintervention shipment of cigars were approximately: Faber, $322,000; Dunhill, $148,000; Saks, $6,600. Judge Bryan allowed interest on these sums running from the date when the owners had instituted the various actions for their collection in 1961.

Judge Bryan held further that the importers were liable to the interventors for the value of cigars shipped after intervention. The sums due were approximately: Faber, $582,588; Dunhill, $92,949; Saks, $24,250. Interest was al-

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lowed on these amounts from the date the interventors had commenced *Palicio* v. *Brush & Bloch*. Judge Bryan ruled, however, that the importers were entitled to an offset and affirmative judgment against the interventors for the amounts that had been mistakenly paid by them to the interventors instead of to the owners for the preintervention shipments. The interventors, Judge Bryan concluded, had no right to retain these payments, and must repay them together with interest from the date when the importers had asserted their claims against the interventors. Under this ruling Faber and Saks were entitled to offsets against the interventors and Dunhill was entitled to an affirmative judgment for approximately $54,000.

As for the trademark infringement and unfair competition claims asserted by the owners against the importers and interventors, Judge Bryan held that the owners' trademark rights under the Lanham Act, 15 U.S.C. §§1114(1)(a) and 1125(a),[5] had not been extinguished by the intervention and the trademarks had been infringed by both the importers and interventors. The importers were also found guilty of unfair competition under New York law. However, injunctive relief was denied on the ground that future violations were unlikely. Judge Bryan also concluded that

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5 15 U.S.C. §1114(1)(a) prohibits any person, without the consent of the registrant, from using in commerce "any reproduction, counterfeit, copy, or colorable imitation of a registered mark in connection with the sale, offering for sale, distribution, or advertising of any goods or services on or in connection with which such use is likely to cause confusion, or to cause mistake, or to deceive. . . ." 15 U.S.C. §1125(a) provides that:

> "Any person who shall affix, apply, or annex, or use in connection with any goods or services, or any container or containers for goods, a false designation of origin, or any false description or representation . . ., and any person who shall with knowledge of the falsity of such designation of origin or description or representation cause or procure the same to be transported or used in commerce or deliver the same to any carrier to be transported or used, shall be liable. . . ."

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an award of damages or of an accounting for profits was neither required nor appropriate.

All parties have appealed from the district court's judgments. The interventors insist that they rather than the owners are entitled to the proceeds paid or payable by the importers for the preintervention shipments. They claim that the owners' accounts receivable were included in the property effectively seized by the intervention. They further argue that even if the owners' accounts receivable were not effectively seized the owners are entitled at most to Cuban pesos, which is all that they would have been permitted to retain had they collected on these accounts while still in Cuba, since Cuban currency regulations require a Cuban exporter who receives payment in a foreign currency to deliver the foreign currency to the "Cuban Stabilization Fund" for exchange into pesos.

The importers insist that their payments to the New York collecting banks relieved them of all liability for the preintervention shipments. If not, they say the district court correctly allowed them to recover these payments from the interventors who ultimately received them. The interventors, on the other hand, maintain that the district court erred in permitting the importers' counterclaim against them. They contend that there is insufficient evidence to support a finding that they ever received most of these payments. They also urge that, even if they did receive them, their failure to give them back upon demand constitutes an act of state which is not subject to review by an American court.

The importers insist that interest should not have been awarded to the interventors on the amounts recovered for post-intervention shipments, at least for the period prior to the interventors' intervention in the owners' actions against the importers subsequent to the *Palicio* decision.

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Finally, concerning the trademark claims, the interventors seek reversal of the district court's finding that the owners retained valid trademark rights after the intervention, arguing that the court lacked jurisdiction over the subject matter when it found that there were no damages or likelihood of future infringement. The owners urge that the district court erred in not granting a permanent injunction or an accounting for profits.

Respective Rights of Owners and Interventors

At the threshold we address ourselves to the owners' claim that the *Palicio* judgment bars the interventors from asserting here any right to receive payments for the preintervention shipments of cigars. It is true, as a general principle, that an adjudication by consent or agreement has the same *res judicata* effect as a judgment entered after answer and trial. See *Canfield* v. *Elmer E. Harris & Co.*, 252 N.Y. 502, 505 (1930); *Application of Millington*, 188 Misc. 469, 67 N.Y.S. 2d 472 (1947). However, the *Palicio* record[6] indicates that neither the parties nor the court intended that the parties' agreement concerning preintervention shipment proceeds was to constitute an adjudication of their rights with respect to these shipments. This is confirmed by Judge Bryan's statement in his opinion below that "no questions with respect to amounts due for preintervention shipments were raised or passed upon in that case (*Palicio*)." 345 F. Supp. at 527. He further found that

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6 In *Palicio* Judge Bryan said that "[f]or purposes of this case the interventors are claiming only the price of the cigars shipped after the intervention." In a footnote he explained:

"In order to avoid confusing the issues the interventor has expressed willingness to turn over to the defendants the small sum representing 'the price of cigars shipped prior to intervention,' provided the court rule in plaintiff's favor with respect to the balance." 256 F. Supp. 481, 489 & n. 8.

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at the time of the *Palicio* judgment both the owners and the interventors were "apparently unaware" of the size of the amounts still due from the importers from preintervention shipments, 345 F. Supp. at 527. The interventors have since informed us that they did not become aware of the size of these amounts until the owners filed amended complaints in November 1967, over a year after the *Palicio* judgment had been entered.[7]

Under these circumstances we are inclined not to give the parties' agreement effect as *res judicata* or collateral estoppel, in view of their questionable intent and their apparent mutual mistake as to a material fact. See *Duncan, Inc.* v. *Royal Tops Mfgr. Co.*, 343 F.2d 655 (7th Cir. 1965). The doctrine of *res judicata* is subject to the overriding public policy that "a party must not be deprived of an actual opportunity to be heard." *B. R. DeWitt, Inc.* v. *Hall*, 19 N.Y.2d 141, 145, 225 N.E.2d 195, 197 (1967). This matter "will necessarily rest on the trial court's sense of fairness and equity." See *Blonder-Tongue Laboratories, Inc.* v. *University of Illinois Foundation*, 402 U.S. 313, 334 (1971). A party's belief as to the size of the claim is an important consideration in determining his opportunity to be heard. Cf. *Schwartz* v. *Public Administrator*, 24 N.Y.2d 65, 72, 246 N.E.2d 725, 729, 298 N.Y.S.2d 955, 961 (1969).[8]

In addition to its being barred by the *Palicio* judgment, denial of the interventors' claim is mandated by our decision in *Republic of Iraq* v. *First National City Bank*, 353 F.2d 47 (2d Cir. 1965), *cert. denied*, 382 U.S. 1027 (1966).

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7 This representation was contained in a letter sent to members of this court by counsel for the interventors subsequent to oral argument. The letter is dated June 21, 1973.

8 We also recognize that the saving clause of Rule 60(b) states that the rule "does not limit the power of a court to entertain an independent action to relieve a party from a judgment, order or proceeding." Although the pleadings in the present action do not specifically seek such relief, the district court in effect treated them as if they did.

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Application of the principles of that case here satisfies us that since the owners' accounts receivable had their situs in the United States rather than in Cuba at the time of intervention and since the Cuban government's purported seizure of them without compensation is contrary to our own domestic policy, the act of state doctrine does not apply, the confiscation was ineffective, and the interventors' claim must be rejected. The owners rather than the interventors therefore remain entitled to collect these accounts.

We find no legally significant distinction between the circumstances surrounding the attempted seizure here and those in *Republic of Iraq*, where we denied legal effect to Iraq's purported confiscation of former King Faisal's money deposits and shares of stock held in New York by a New York bank. Judge Friendly there pointed out that the *Sabbatino* act of state doctrine, which applies to a foreign state's seizure of property located within its territory,[9] does not protect a foreign state's attempted seizure of debts owed by persons outside of the foreign state's territory. For purposes of the act of state doctrine, a debt is not "located" within a foreign state unless that state has the power to enforce or collect it. We concluded in *Republic of Iraq* that we will not give legal effect to a foreign state's confiscation, without compensation, of obligations which it cannot enforce on its own if the seizure is inconsistent with the laws and public policy of New York. See in accord *Tabacalera Severiano Jorge, S.A.* v. *Standard Cigar Co.*, 392 F.2d 706 (5th Cir.), *cert. denied*, 393 U.S. 924 (1968).

The interventors attempt to distinguish *Republic of Iraq* on the ground that it involved tangible property (a bank account) rather than intangible property such as accounts receivable. In support of their contention that the situs

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9 Notes 3 and 4 *supra*.

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of intangible property is with the creditor rather than the debtor, they refer us to *Farmers Loan & Trust Co.* v. *State of Minnesota*, 280 U.S. 204 (1929) (state of debtor's domicile may not tax transfer of the debt), and *Texas* v. *New Jersey*, 379 U.S. 674 (1963) (state of debtor's domicile may not escheat debt). Those cases, however, had nothing to do with the power to enforce payment of a debt, which was the basis of our decision in *Republic of Iraq* and which generally depends on jurisdiction over the person of the debtor. See *Harris* v. *Balk*, 198 U.S. 215 (1904). Rather the Supreme Court's concern in those cases was to establish principles of comity which would avoid the odious possibility of double taxation or double liability. In both cases the Court recognized the difficulty of applying to intangible obligations, which "have no actual territorial situs," [10] the general rule permitting states to tax or escheat only that property found within its territory and concluded that for such purposes intangible obligations would be "treated" as if localized at the creditor's domicile. The policy which underlay the Court's situs determination for purposes of enforcing tax or escheat claims has no relevancy or application to claims based upon a foreign government's purported confiscation. In the absence of any showing that the importers or their agents were present in Cuba or subject to the jurisdiction of Cuban courts at the time of the intervention, we are persuaded by the reasoning of *Republic of Iraq* that no legal effect should be accorded to Cuba's purported confiscation of the importers' debts to the owners. Accordingly we hold that the intervention did not deprive the owners of their right to collect the outstanding debts owed to them by the importers for preintervention shipments.

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10 280 U.S. at 211.

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Cuba and the interventors argue that even if the intervention did not deprive the owners of their right to collect on their accounts receivable from the importers, the district court erred in failing to apply Cuban currency regulations, which would limit the owners to ultimate receipt of pesos rather than dollars for these accounts, to the owners' suits on the accounts. Relying on *Auten* v. *Auten*, 308 N.Y. 155, 24 N.E.2d 99 (1954) (law of state with most significant contacts governs contractual obligations), Cuba and the interventors insist that Cuban law was applicable because the contracts were made and were to be performed in Cuba. A Cuban currency regulation in effect since 1959 required all exporters who received payment in a foreign currency to deliver the currency within three days to the Cuban Currency Stabilization Fund for exchange into pesos. The interventors argue that by ignoring these and other regulations[11] the district court has given the owners an unwarranted windfall at the ultimate expense of the interventors and the Republic of Cuba.[12]

Neither the invoices nor other documents evidencing the agreement between the parties specify that payment was to be made in Cuba or in pesos. On the contrary the business practice of the parties was that the importers for the most part would pay in dollars by checks drawn and delivered to collecting banks located in New York, which acted as the sellers' agents. In those instances where checks were sent directly to the exporters in Cuba the

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11 Other regulations or "instructions" established the method of payment through New York collecting banks whereby the exporters would receive only pesos. See note 2 *supra*.

12 The theory of the interventors and Cuba is that if the owners had been awarded pesos rather than dollars, in effect they would have recovered nothing since presently there is no exchange between pesos and dollars. A nominal recovery by the owners, according to the theory, would have reduced the importers' setoff against the interventors.

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checks were drawn on New York banks so that final payment was made in New York. Ordinarily, where a contract or agreement authorizes performance in any of several places, the law governing the agreement is that of the place of performance actually chosen. See, e.g., *Anglo-Continentale Treuhand, A.G.* v. *St. Louis S'west Ry.*, 81 F.2d 11 (2d Cir.), *cert. denied*, 29 U.S. 655 (1936).

Even assuming that payment for the shipments was due in Cuba and that Cuban law properly governed the discharge of this obligation, see *Perutz* v. *Bohemian Discount Bank*, 304 N.Y. 533, 110 N.E.2d 6 (1953); *Werfel* v. *Zivnostenska Banka*, 260 App. Div. 747, 23 N.Y.S.2d 1001 (1940), *rev'd on other grounds*, 287 N.Y. 91 (1941), the Cuban currency regulations invoked by Cuba and by the interventors do not purport to affect, alter, or abrogate the owners' contract right, which we here recognize, to receive payment in dollars.[13] Compare *Norman* v. *Baltimore & Ohio R.R. Co.*, 294 U.S. 240 (1934), with *Confederation Life Association* v. *Ugalde*, 151 So.2d 315 (1964), *rev'd in part*, 164 So.2d 1 (1964). The currency regulations applied only *after* the dollars were received by the owners.[14] The regulations, in turn, depended for their effectiveness upon the Cuban government's control over the owners which it lost when they fled to the United

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13 In fact, the regulations apparently prohibited the owners from waiving any of their rights under the contracts to receive dollars. They provided that "it is . . . prohibited to make exportations whose price is collected in national currency or on the basis of any other form of compensation, without the express permission of the Fund. It is also . . . prohibited to waive the collection of foreign exchange in payment of services rendered in Cuba or to give it any other destination that will prevent the delivery thereof to the fund."

14 Currency control regulations are generally of two types: those which require surrender of foreign exchange to the government; those which prohibit contracting or payment in foreign currency. See Note, Foreign Exchange Control in American Courts, 26 St. John's Law Rev. 97 (1951).

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States. As between the owners and the importers the former had at all times a valid contract right to receive payment in dollars, which we hold to be enforceable in our courts.

Nor are we persuaded that Cuba's currency control regulations should here be given effect on the ground that not to do so would give the owners the benefit of a dollar windfall in lieu of the pesos which the Cuban government would have required them to accept in exchange for their dollars if they had remained in Cuba. The broad question of whether extraterritorial effect should be given to a foreign government's currency controls is not to be resolved on the basis of what the effect will be in a particular case but upon basic policy grounds. Currency controls are but a species of revenue law, cf. *Banco do Brasil, S.A.* v. *A.C. Israel Commodity Co.*, 12 N.Y.2d 371, 190 N.E.2d 235, 239 N.Y.S.2d 872, *cert. denied*, 376 U.S. 906 (1963). As a general rule one nation will not enforce the revenue laws of another, see *Cororado* v. *Harbeck*, 232 N.Y. 71, 133 N.E. 357 (1921), at least in the absence of an agreement between the nations involved to do so, see, e.g., *Bretton Woods International Money Fund Agreement*, T.I.A.S., No. 1501. While Article VIII of the Bretton Woods agreement[15] evidenced a commitment on the part of signatory nations to enforce each other's exchange controls as a matter of international cooperation, see, e.g., Meyer, Recognition of Exchange Controls After the International Monetary Fund Agreement, 62 Yale L.J. 867 (1953), and in several cases American courts have given effect to a foreign nation's currency regulations as long

15 Article VIII, Section 2(b) obligates each signatory nation to hold unenforceable in its territory "exchange contracts which involve the currency of any member and which are contrary to the exchange control regulations of that member maintained or imposed consistently with this Agreement."

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as it remained a participating member in the Bretton Woods Fund Agreement, compare *Perutz* v. *Bohemian Discount Bank*, 304 N.Y. 533, 110 N.E.2d 6 (1953), and *Confederation Life Association* v. *Ugalde*, 164 So.2d 1 (1964), with *Pan American Life Insurance Co.* v. *Blanco*, 362 F.2d 167 ((5th Cir. 1966), and *Stephen* v. *Zivnostenska Banka National Corporation*, 140 N.Y.S.2d 323, *aff'd*, 145 N.Y.S.2d 310 (1955), Cuba has long since withdrawn from the Fund Agreement. Cuba cannot, therefore, predicate its attempted enforcement of its currency regulations upon any treaty or international agreement with the United States.

Nor is this case governed by those decisions cited by the interventors in which the debtor's obligation was limited by agreement to payment in foreign currency or in a country where currency control was in effect. See, e.g., *Pan American Life Insurance Company* v. *Blanco*, 362 F.2d 167 (5th Cir. 1966); *In re Herbert Wagg & Co.*, 1 All E.R. 129 (1956). In such cases the obligation may not be "enlarged by the fact that the creditor happens to catch his debtor here," *Deutsche Bank* v. *Humphrey*, 272 U.S. 517 (1926); *Hartford Accident & Indemnity Co.* v. *Delta & Pine Land Co.*, 292 U.S. 143 (1934), since an enlargement of the obligation would be tantamount to a denial of due process. See *Home Insurance Co.* v. *Dick*, 241 U.S. 397 (1930); *Confederation Life Ass'n* v. *Ugalde*, 151 So.2d 315 (1963), *rev'd in part*, 164 So.2d 1 (1964); *Tillman* v. *Russo Asiatic Bank*, 51 F.2d 1023 (2d Cir.), *cert. denied*, 285 U.S. 539 (1931); *Holderness* v. *Hamilton, Fire Ins. Co. of New York*, 54 F. Supp. 145 (S.D. Fla. 1944).

Here the agreement bound the importers to pay dollars, not pesos. It is not claimed that enforcement of that obligation constitutes a denial of due process. Although the effect of our judgment is to award to the owners dollars, which are worth more on the market than the pesos which

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the owners would be required by Cuban law to accept if they were in Cuba, this does not constitute a valid ground for enforcement here of Cuba's revenue laws, cf. *Banco do Brasil, S.A.* v. *H.C. Israel Commodity Co.*, 12 N.Y.2d 371, 190 N.E.2d 235, 239 N.Y.S.2d 872, *cert. denied*, 376 U.S. 906 (1963).

Owners v. *Importers*

We pass to the importers' contention that, assuming that the owners rather than the interventors were entitled to be paid for the preintervention shipments, the importers discharged their debt to the owners by continuing to make payments to the New York collecting banks as they had been doing before the intervention. The importers maintain that they were justified in continuing to make payments in the usual way because the owners failed to object.

Based on evidence (including the importers' own admissions) establishing that the importers knew of the intervention and that new people were in charge of the factories,[16] Judge Bryan found that when they made the payments they knew that the New York collecting banks were no longer acting as agents for the owners but were in fact transmitting the payments to the interventors. This finding. supported by substantial evidence, was not "clearly erroneous" within the meaning of Rule 52(a), F.R.Civ.P., *United States* v. *United States Gypsum*, 333 U.S. 364, 395 (1948). See also *Mottaghi* v. *Barkey Importing Co.*, 244 F.2d 238 (2d Cir.), *cert. denied*, 354 U.S. 939 (1957). Indeed, in their brief and oral argument the importers did not seriously challenge the finding.[17]

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16 Among other items of evidence there was proof that the importers paid over $40,000 directly to the interventors rather than through the collecting banks.

17 At oral argument counsel for the importers conceded that it was a "fair inference" that they knew that their payments made after the intervention were going to the interventors rather than to the owners.

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The importers contend that even though they may have known that the collecting banks were transmitting the payments to the interventors rather than to the owners, the latter also "must have" had full knowledge that payments were being made in accordance with the methods that had been the authorized and established practice prior to intervention and that since the owners failed to protest or object to the continuation of the practice until February, 1961, the collecting banks should be held to have apparent authority to receive payment, which would discharge the importers of their obligation.

The failure of the owners and importers, notwithstanding the fact that both met in New York and were in communication with each other immediately after the intervention, to discuss and agree upon a new procedure of payment, is troublesome. Each side attributes the other's silence to ulterior motives. The owners say that the importers deliberately made payment to the interventors, with knowledge of the latter's lack of authority, in order to promote a profitable future business relationship with the new management installed by the Castro government. The importers, in turn, assert that the exiled owners were silently permitting the payments to be made because they expected that the new management would be unable to run the business without them and would shortly write them to return to their former posts. Whatever the cat-and-mouse game that the parties may have been playing, the importers, once they were aware that their payments were being transmitted to the interventors rather than to the owners, could establish their defense of payment only by satisfying the burden of showing that the owners authorized or ratified their payments to the interventors. See, e.g., *Weber* v. *Bridgman*, 113 N.Y. 600, 21 N.E. 985 (1889) (party making payment has burden of showing that person receiving it was authorized to do so). That burden

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could be satisfied here only by a showing that the owners had actual knowledge that the payments were being made to the interventors. *Weber* v. *Bridgman*, 113 N.Y. 600, 21 N.E. 985 (1889); *Smith* v. *Kidd*, 68 N.Y. 130 (1881). Cf. *Newman* v. *Hi Hat Elkhorn Coal Co.*, 298 F.2d 119, *rehearing denied*, 302 F.2d 723, *cert. denied*, 371 U.S. 819 (1962) (estoppel by acquiescence depends on actual rather than constructive knowledge). Apparent authority, which "exists only to the extent that it is reasonable for the third person dealing with the agent to believe that the agent is authorized," A.L.I., Second Restatement of Agency §8, Comment C; cf. *Armour and Company* v. *Celic*, 294 F.2d 432 (2d Cir. 1961), would not exist without evidence of such knowledge. Since the importers fail to point to any testimony or evidence in the record showing that the owners knew of the payments to the interventors, the importers' defense of payment failed and the district court correctly decided that the importers remained liable to the owners for the price of the cigars shipped prior to intervention.

Interventors v. *Importers*

No one disputes any longer the liability of the importers to the interventors for the price of cigars shipped after the intervention. The interventors, however, seek on two grounds to overturn the district court's allowance of the importers' counterclaims against them for the payments mistakenly made to the interventors rather than to the owners for preintervention shipments.

As a first ground the interventors claim that there is insufficient evidence in the record to support Judge Bryan's finding that they actually received all of the importers' payments for preintervention shipments. It is not disputed that following the intervention the importers drew checks totalling approximately $477,000 which they sent either

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to the Cuban factories directly or to the New York collecting banks according to their previous practices.[18] On many of the checks sent to the collecting banks, however, there were no legible endorsements indicating where the payments had gone after receipt by the collecting banks.[19] Moreover, the banks were unable to produce any records at trial identifying the parties to whom they had sent most of these payemnts. The interventors, noting that the Cuban assets of several New York banks had just been expropriated and that transactions between these banks and Cuban banks had been brought to a halt, suggest that the collecting banks may have retained these payments rather than have transferred them to Banco Nacional de Cuba according to their previous practice.

In the absence of evidence tending to show that the New York collecting banks in fact retained the payments Judge Bryan's inference that the banks transferred the funds to Banco Nacional de Cuba pursuant to their long established prior practice was not "clearly erroneous." In support of their suggested theory, the interventors do not show that assets of these particular collecting banks had been expropriated or that these particular banks as of the date of the payments to them had suspended any further transferral of funds to Banco Nacional de Cuba.[20]

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18 Note 2 *supra* and accompanying text.

19 A typical check would be one drawn by Dunhill on its account in the Chase Manhattan Bank payable to "Cifuentes y Cia and/or Morgan Guaranty Trust Co. of New York." Dunhill would send that check to the Morgan Guaranty Trust Company which would place on the reverse side of the check the standard New York Clearing House endorsement which is sufficient to pass title but provides no information at all as to the ultimate disposition of the funds. Information as to what disposition Morgan Guaranty made of the funds represented by the check would never appear on a check in such an interbank transaction.

20 Note 2 *supra* and accompanying text.

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Moreover, the interventors failed to produce any of their own records indicating whether or not they ultimately received all of the payments made to the New York collecting banks. Counsel for the interventors has suggested that relevant records may have been lost or destroyed. However, under the circumstances the interventors' failure to produce their records could properly be the basis for an inference that production of the records would have been unfavorable to the interventors. See *Dow Chemical Co. (U.K.)* v. *S.S. Giovanella D'Amico*, 297 F. Supp. 699 (S.D.N.Y. 1969), and authorities there cited. We therefore decline to upset Judge Bryan's finding that the interventors did in fact receive the payments made by the importers for preintervention cigar shipments.

The interventors next argue that the act of state doctrine precludes the importers from obtaining a judgment against them for the amounts paid by mistake for preintervention shipments. The act of state defense is grounded on the fact that when the importers demanded return of the payments the interventors ignored the demands. This repudiation by representatives of the Cuban government, say the interventors, constituted an act of state not subject to review by United States courts. Judge Bryan rejected the argument on the grounds (1) that the importers' claim is not for breach of an express contract having its situs in Cuba, but for unjust enrichment, redressable as a matter of law, (2) that the obligation to repay arose in New York because the payments mistakenly made by the importers were on account of debts due and owing in the United States and were made by checks drawn on New York banks and payable in New York, and (3) that there was no formal repudiation of the obligation to repay by the Cuban government. While the question is a difficult one we are not persuaded by any of these reasons.

No authority has been cited for the proposition that the act of state doctrine does not apply to a quasi-contractual claim based on unjust enrichment, as distinguished from an express contractual claim. Nor has any sound reason been advanced in support of such an exception. Having in mind that the act of state doctrine is premised on the notion that to indulge in judicial review of the conduct of a foreign sovereign within its own territory might, in the absence of clearly defined international law standards, frustrate our Executive Branch in its conduct of foreign relations of an essentially political nature, *Banco Nacional de Cuba* v. *Sabbatino*, 376 U.S. 398, 421-34 (1964); *Republic of Iraq* v. *First National City Bank*, 353 F.2d 47, 50 (1965), our Executive Branch could be just as embarrassed by judicial enforcement of an implied obligation repudiated by a foreign government as by the adjudication of rights arising out of an express contract or a confiscation of American-owned property within the territorial control of the foreign sovereign. Both issues are sensitive. In the absence of clear standards of international law which have been accepted by the foreign government, the possibility of contradicting our Executive Branch in its conduct of foreign relations is readily apparent. Indeed we are advised that some countries within the Communist orbit have, upon confiscating businesses, acted more favorably in awarding compensation to the owners than to creditors whose obligations they have repudiated. Doman, Postwar Nationalization of Foreign Property in Europe, 48 Colum. L. Rev. 1125, 1158-59. In any event such a repudiation does not appear ever to have been recognized as a violation of international law. A.L.I., Restatement of Foreign Relations Law of the United States §193, Comment C.

Nor do we agree that the interventors' quasi-contractual obligation to repay the importers arose in New York be-

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cause it grew out of the latters' mistaken payment of debts that had been due and payable in New York or because the mistaken payment had been made by checks drawn on New York banks. The importers' contractual obligation to pay the owners, which had its situs in New York, must not be confused with the interventors' quasi-contractual obligation to return the payments mistakenly made later to them, which arose only after the funds had been received or used by the interventors, *Banco de Brasil* v. *Madison Steamship Corp.*, 61 Misc.2d 1028, 307 N.Y.S.2d 341 (1970), and a demand had been made by the importers for their return, *Southwick* v. *First National City Bank of Memphis*, 84 N.Y. 420, 430 (1881). Since the funds were received and retained by the Cuban interventors rather than by the New York collecting banks and the demand was made on the interventors (not on the banks) the obligation arose in Cuba. Indeed were it not for the voluntary appearance of the interventors and the Cuban government in this action only the courts of Cuba, where the interventors are located, would have had the power to enforce the quasi-contractual obligation. According to the criterion recognized by us in *Republic of Iraq*, therefore, i.e., the power to compel payment, the situs of the implied obligation was in Cuba.

Our view that the act of state doctrine applies to a foreign government's repudiation of its obligations finds support in our decision in *Hewitt* v. *Speyer*, 250 F. 367 (2d Cir. 1918) (unlawful assignment by Ecuador of bondholder-plaintiffs' security interest) and in decisions of the New York Court of Appeals in *French* v. *Banco Nacional de Cuba*, 23 N.Y.2d 46, 242 N.E.2d 704, 295 N.Y.S.2d 433 (1968) (refusal by Cuban Currency Stabilization Board to honor certificates issued by Fund which would have entitled holders to dollars in exchange for pesos), and in *Holzer* v. *Deutsch Reichsbahn-Gesellschaft*, 277 N.Y. 474, 14 N.E.2d

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798 (1938) (abrogation by German government of an employment contract). Those cases are consistent with the underlying principle of the act of state doctrine, which is to avoid judicial involvement in political matters that are essentially within the province of our Executive Branch in its conduct of foreign relations, at least in the absence of recognized standards of international law governing the issue at hand. We see no reason to depart from them here.

We also find ourselves unable to accept the district court's view that because the Cuban government's repudiation of its obligation to return the funds to the importers was informal, taking the form of a failure to honor the importers' demand (which was confirmed by the Cuban government's counsel at trial), it fails to qualify as an act of state. The test is not whether the act was embodied in a "formal . . . decree of general application," which the district court deemed essential, 345 F. Supp. at 545, but whether the agent acted within the scope of his authority as a representative of the foreign government. For instance, in *Underhill* v. *Hernandez*, 168 U.S. 250 (1897), the fountainhead of the act of state doctrine in this country, the conduct of the foreign military commander, which was the basis of the suit, was impromptu in character and not incorporated in any "formal . . . decree of general application." Nevertheless it was held to constitute an act of state, the Supreme Court (168 U.S. at 254) approving our court's conclusion that "the acts of official representatives of the state are those of the state itself, when exercised within the scope of their delegated powers," 65 F.2d 579. Later, in *Sabbatino*, Justice Harlan, speaking on the question of whether Cuba's conduct in refusing to allow the S.S. Hornfels to sail satisfied the formal requisites of Cuban law, reaffirmed the principle that the formal status of the conduct is immaterial, stating "If no institution of legal authority would refuse to effectuate the decree, its

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'formal' status is irrelevant." *Banco Nacional de Cuba* v. *Sabbatino*, 376 U.S. 398, 415 n.17 (1964). More recently Justice Hopkins, in a concurring opinion in *French* v. *Banco Nacional de Cuba, supra*, took the view that the Cuban government's repudiation of its obligation to honor its Stabilization Fund certificates, quite apart from that Fund's Decision 346, "was an act of state committed within the territory of Cuba," 23 N.Y.2d at 65-66, 242 N.E.2d at 717, 295 N.Y.S.2d at 451. We agree and hold that in the absence of evidence that the interventors were not acting within the scope of their authority as agents of the Cuban government, their repudiation was an act of state even though not embodied in a formal decree.

The importers next assert (although they do not vigorously press the contention) that even if the interventors' repudiation of their quasi-contractual obligation to return the mistakenly-paid funds amounted to an act of state the interventors are precluded from invoking the act of state doctrine by the Hickenlooper Amendment to the Foreign Assistance Act of 1964, 22 U.S.C. §2370(e)(2), which provides in pertinent part:

> "[N]o court in the United States shall decline on the ground of the Federal act of state doctrine to make a determination on the merits giving effect to the principles of international law in a case in which *a claim of title or other right to property is asserted by any party including a Foreign state (or a party claiming through such state) based upon (or traced through) a confiscation or other taking* . . . by an act of that state in violation of the principles of international law including the principles of compensation. . . ." (Emphasis supplied)

However, we believe for the reasons stated by us in detail in *Banco Nacional de Cuba* v. *First National City Bank,*

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431 F.2d 394 (2d Cir. 1970), that the Hickenlooper Amendment does not govern the importers' counterclaim against the interventors.

In *Banco Nacional de Cuba*, Judge (then Chief Judge) Lumbard, after an exhaustive analysis of the amendment's legislative history, concluded that it was intended to be limited to cases involving claims of title with respect to American-owned property nationalized by a foreign government in violation of principles of international law.[21] For instance, the amendment might be invoked by an American firm if an effort should be made to market the product of such an expropriation in the United States. Further support for this interpretation of the Hickenlooper Amendment is found in *French* v. *Banco Nacional de Cuba*, 23 N.Y.2d 46, 295 N.Y.S.2d 433, 242 N.E.2d 704 (1968), where the New York Court of Appeals held that a claim for breach of contract is not a "claim of title or other right to property" within the meaning of the Hickenlooper Amendment and that the repudiation of a contractual obligation does not amount to a "confiscation or other taking" as those terms are used in the statute. Despite Judge Keating's vigorous disagreement with the first of these holdings we are persuaded by the legislative history, and particularly by Congress' insertion in 1965 of the words "to property" immediately after the phrase "claim of title or other right," that the intent was to exclude all contract claims from the amendment.

Applying these principles, since the importers' counterclaim here was not a "claim of title or other right to

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21 Upon its review of the case the Supreme Court did not disturb this conclusion. See *First National City Bank* v. *Banco Nacional de Cuba*, 406 U.S. 759 at 780, where Justice Brennan stated (note 5):

"5. In arriving at this conclusion, the court found inapplicable the Hickenlooper Amendment to the Foreign Assistance Act of 1961, 78 Stat. 1013, as amended, 22 U.S.C. §2370(e)(2). I agree with my colleagues in leaving that determination undisturbed."

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property" and the repudiation did not amount to "a confiscation or other taking," the importers may not avail themselves of the Hickenlooper Amendment to preclude the interventors from invoking the act of state doctrine with respect to the interventors' refusal to return the payments mistakenly made to them by the importers.

From the foregoing one might conclude that the act of state doctrine must preclude the importers from enforcing their counterclaim against the interventors. And such would probably have been the result, were it not for the Supreme Court's decision in *First National City Bank* v. *Banco Nacional de Cuba*, 406 U.S. 759 (1972), when that case made its final trip to the Supreme Court after a long inter-court history. See 270 F. Supp. 1004, 431 F.2d 394 (2d Cir. 1970), 400 U.S. 1019 (1971), 442 F.2d 530 (2d Cir. 1971). In that case the First National City Bank, following the seizure of all of its Cuban branches by the Castro government, foreclosed on a secured loan made by it to Banco Nacional de Cuba, sold the collateral securing the loan, applied the proceeds of the sale to repayment of the principal and interest, and retained the excess of approximately $1.8 million realized from the sale. When Banco Nacional brought suit for this excess in the Southern District of New York the First National City Bank counterclaimed for damages based upon the Cuban government's expropriation of its properties in Cuba. While the case was pending before the Supreme Court upon appeal from our decision, 431 F.2d 394, which held that *Sabbatino* barred enforcement of the counterclaim, the Legal Advisor of our Department of State wrote a letter to the Supreme Court to the effect that the act of state doctrine should not bar consideration of a defensive counterclaim or offset limited to the amount of a claim for which a foreign government sued in a United States court arising out of a relationship existing between the parties when

the act of state occurred, at least where the foreign policy interests of the United States did not require application of the act of state doctrine. The letter, which was in the pattern of the one that had been relied upon years earlier in *Bernstein* v. *N.V. Nederlandsche-Amerikaansche,* 210 F.2d 375 (2d Cir. 1954), as providing an exception to the doctrine, concluded:

> "The Department of State believes that the act of state doctrine should not be applied to bar consideration of a defendant's counterclaim or set-off against the Government of Cuba in this (*First National City Bank*) *or like cases.*" (Emphasis supplied)

Upon remand of the case to our court for reconsideration in the light of the letter, we adhered to the view that the act of state doctrine governed, holding that the "Bernstein-letter" doctrine should be limited to the unique circumstances of that case.

When the *First National City Bank* case again reached the Supreme Court a majority concluded, in a 5 to 4 vote, that despite the act of state doctrine a counterclaim limited to the amount sought by the foreign sovereign was enforceable. Although five justices agreed upon the result, they differed as to the reasons. In an opinion by Justice Rehnquist three justices (Chief Justice Burger and Justices White and Rehnquist) based their decision principally on the Bernstein-type letter submitted by the State Department. Justice Douglas, relying on *National City Bank* v. *Republic of China,* 348 U.S. 356 (1955), rested his vote solely on the ground (asserted in his separate opinion) that it would offend our sensibilities if

> "Cuba could collect the amount owed on liquidation of the collateral for the loan and not be required to account for any set off. To allow recovery without

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more would permit Cuba to have her cake and eat it too."

Five justices rejected the notion that application of the act of state doctrine should depend upon the dollar value of the counterclaim. However, Justice Powell, although rejecting the applicability of *Bernstein* or *Republic of China,* upheld the counterclaim on the ground that upon a careful case-by-case examination, which he would require, exercise of jurisdiction in the immediate case would not interfere with foreign relations. The four-judge minority, rejecting both the *Bernstein* and *Republic of China* exceptions, maintained that *Sabbatino* required application of the act of state doctrine.

Based upon our analysis of this case in the light of the varying views asserted by the justices in *First National City Bank* we are persuaded that, while the issue can hardly be resolved with crystal clarity, a majority of the Supreme Court, if the members adhered to the views there stated, would uphold the importers' counterclaims in the present case up to the limits of the respective claims asserted against them by the interventors. Application of the principles of *Bernstein* and *Republic of China* would mandate such a result. Careful examination of the facts according to the principle advocated by Justice Powell would call for the same result, especially since the counterclaim here, unlike that in *First National City Bank,* arises out of a course of dealing with respect to the same subject matter (sale of Cuban-manufactured cigars) between the same parties or their successors. Indeed, the equities here balance much more heavily in favor of the importers than in the *First National City Bank* case where the counterclaim arose out of a wholly unrelated factual context. The effect may be to give the importers a preference over other victims of Cuban expropriations. However, since this con-

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sideration was not found to be of controlling persuasiveness by the Supreme Court we deem it insufficient to tip the balance here.

Accordingly we hold that each of the importers' counterclaims is allowed up to the limit of the interventors' claims against it. However, the district court's decision, to the extent that it awards an affirmative judgment in favor of Dunhill in excess of the claims against it, is reversed.

Interest

The district court ordered the importers to pay prejudgment interest to the interventors on the amounts due for post-intervention shipments from the date of commencement of the *Palicio* suit (June 28, 1961). The importers argue that since they were unable to obtain jurisdiction over the interventors or to interplead until May 16, 1967, when the latter intervened in the owners' action against the importers, the award is inequitable. The short answer is that N.Y. CPLR § 5001 mandates the award from the earlier date. It provides that "[i]nterest shall be recovered upon a sum awarded because of a breach of performance of a contract . . . . " and ". . . shall be computed from the earliest ascertainable date the cause of action existed. . . ." We have recently reaffirmed that this provision does not allow any discretion on the part of the trial court in cases within its purview. *Spector* v. *Mermelstein,* —— F.2d —— (2d Cir. Sept. 11, 1973, Slip Op. ————)

Even if discretion were permissible we would not find any "plain abuse" of it by the district court in this case. *Graves* v. *Mount Vernon Trust Co.*, 69 F.2d 101 (2d Cir. 1934), *aff'd as modified*, 283 U.S. 738 (1935); *National Ben. Life Ins. Co.* v. *Shaw-Walker Co.*, 111 F.2d 497 (D.C. Cir.), *cert. denied*, 311 U.S. 673 (1940). The risk of double liability, while a factor to be weighed, is not enough to require denial of interest, see *Bank of China* v. *Wells Fargo Bank & Union*

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Trust Co., 209 F.2d 467 (9th Cir. 1953), particularly when, as here, the importers had the use of the money during the period in question. See *Agnew* v. *Board of Education*, 83 N.J. Eq. 49, 89 A. 1046 (1914). We find no merit in the contention that the interventors somehow or other acquiesced in the importers' retention of the amounts due them by choosing to bring the *Palicio* action rather than intervene immediately in the owners' pending suit against the importers. The *Palicio* proceeding, rather than being instituted for purpose of delay or to frustrate any effort by the importers to gain personal jurisdiction, was characterized by Judge Bryan "a sound vehicle for expeditiously determining basic issues of great importance to the parties involved with a minimum of inconvenience to those parties and to the court." 256 F.Supp at 486. The district court further found that "the importers made no effort to employ any of such remedies (e.g. interpleader) or to determine whether the interventors, represented by responsible counsel in *Palicio* were willing to appear." 345 F.Supp. at 548. Accordingly we affirm the award of prejudgment interest from the date of institution of the *Palicio* suit.

Trademark Infringement

At the time of confiscation the owners were the holders of trademarks, registered in the United States Patent Office and in other countries, for the major brands of cigars made by them in Cuba and sold to the importers. In *Palicio, supra*, affirmed by us on appeal, 375 F.2d 1011 *cert. denied sub nom. Brush & Bloch* v. *Republic of Cuba*, 389 U.S. 830 (1967), the court held that confiscation did not affect the owners' rights in the marks and that as between the owners and interventors the former were entitled to pursue claims for trademark infringement and unfair competition that had been asserted in the actions that have since become the

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subject of the appeal now before us. When the interventors then intervened in those actions the owners amended their complaints to assert separate claims against the interventors for trademark infringement in violation of the Lanham Act, 15 U.S.C. §§1114(1) (a) and 1125(a), and unfair competition, based upon the latter's postintervention sales of cigars bearing the owners' registered marks.

In his thorough opinion Judge Bryan upheld the validity of the owners' trademarks and, after reviewing and rejecting various defenses interposed by the interventors and importers, held that their use of the owners' trademarks on the postintervention shipments violated the Lanham Act and constituted unfair competition in violation of New York law. However, since there had been no infringement since February, 1961, and there appeared to be no likelihood of further infringement in the foreseeable future, injunctive relief was denied. Exercising the discretion vested in the court by 15 U.S.C. § 1117, see *Monsanto Chemical Co.* v. *Perfect Fit Products Co.*, 349 F.2d 389, 395 (2d Cir. 1965), *cert. denied*, 383 U.S. 942 (1966), Judge Bryan further declined to award damages or an accounting, in view of the owners' failure to show any injury to their businesses or reputations as a result of the infringement. All parties appeal, the owners from the denial of relief and the importers and interventors from the court's ruling on the issues of ownership, validity and infringement.

The owners argue that once the court found a violation of §32(1) of the Lanham Act, 15 U.S.C. §1114, issuance of an injunction was mandatory.[22] We disagree. The grant of injunctive relief depends upon whether such relief is necessary as a matter of equity to relieve against threat-

22 Since there is no material difference in the law governing relief based upon trademark infringement and unfair competition, the claims are treated as one for present purposes.

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ened further violations. *General Fireproofing Company* v. *Wyman*, 444 F.2d 391, 393 (2d Cir. 1971). "[I]t is elementary that a court of equity will not enjoin one from doing what he is not attempting and does not intend to do," *Negron* v. *Wallace*, 436 F.2d 1139, 1145 (2d Cir. 1971) (quoting from *New Standard Publishing Co.* v. *FTC*, 194 F.2d 181, 183 (4th Cir. 1952)).[23] Here Judge Bryan found that the last shipment by the interventors of cigars bearing the owners' trademarks was made in February 1961 and that there was no likelihood of further violations in the foreseeable future. These findings, supported by the record, are not clearly erroneous and justify denial of relief. Similarly, we fail to find any abuse of discretion in the district court's application of the principles of *Carl Zeiss Stiftung* v. *VEB Carl Zeiss Jena*, 433 F.2d 686 (2d Cir. 1970), *cert. denied*, 403 U.S. 905 (1971), to deny an accounting or damages.

Our affirmance of the denial of injunctive relief and damages renders it unnecessary to consider the importers' argument that the owners should have been estopped from asserting infringement claims. However, the interventors press, apparently for the first time, two more arguments in support of their contention that the district court should not have ruled on the issues of ownership and infringement. Their first claim is that since Judge Bryan found no past damage and no threat of infringement in the foreseeable future, the issues of validity and infringement are long since moot and, absent a justiciable case or controversy, the court was powerless under Article III of the constitution to adjudicate such hypothetical issues. See *Golden* v. *Zwickler*, 394 U.S. 103, 108 (1969); *Aetna* v. *Haworth*, 300 U.S. 227 (1937). In support of this argu-

23 *Tisch Hotels Inc.* v. *Americana Inn Inc.*, 350 F.2d 609, 615 (7th Cir. 1965), relied upon by the owners, dealt with an *ongoing* infringement and is therefore inapposite.

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ment the interventors rely principally upon decisions in patent infringement suits holding that a decision against the plaintiff as to one issue (validity or infringement) precludes an adjudication as to the other. See, e.g., *Altwater* v. *Freeman,* 319 U.S. 359, 363 (1943); *Cover* v. *Schwartz,* 113 F.2d 541 (2d Cir. 1942), *cert. denied,* 314 U.S. 748.

The principles urged by the interventors, while properly invoked to bar adjudication of a claim that has been mooted on the merits, have no application here.[24] To suggest that because relief would in all probability be denied a decision as to the merits of a plaintiff's claim must be precluded is to put the cart before the horse. Before a court reaches the question of what relief, if any, would be appropriate, it must first decide whether the plaintiff has established a claim on the merits. *Compare Oklahoma Natural Gas Corp.* v. *Municipal Gas Co.*, 113 F.2d 308 (10th Cir. 1940) (defendant held to have breached its contract with plaintiff although plaintiff entitled to nominal damages only) and *Cook Industries, Inc.* v. *Carlson*, 334 F. Supp. 809 (N.D. Miss. 1971) (defendant held to have wrongfully injured plaintiff although plaintiff entitled to nominal damages only) *with Field Enterprises Educational Corp.* v. *Cove Industries, Inc.*, 297 F. Supp. 989 (E.D.N.Y. 1969) (decision that defendant was guilty of unfair competition although plaintiff denied any immediate equitable or legal relief). *See also Nashville, C. & St. L. Ry. Co.* v. *Wallace,* 288 U.S. 249, 263 (1933). Here Judge Bryan, properly taking the first step first, found that the owners' trademarks

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24 The distinction between cases mooted on the merits and the present type of case, where relief only is desired, was noted in *Cover* v. *Schwartz, supra,* where Judge Frank observed that a decision on an issue going to the merits (infringement) does not affect "merely the question of damages" but "is indispensable to the very existence of a case or controversy," 133 F.2d at 545.

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were valid and had been infringed. In denying relief because of the absence of any violations in the foreseeable future, he implicitly left the door open, should circumstances change, for the owners to apply for modification of the judgment. The possibility of such a change was alluded to by him, in denying the interventors' claim that the owners had abandoned the marks, when he pointed out:

> "Moreover, it could scarcely be said during that period that it would be impossible for them to obtain Cuban tobacco, on which there was then no embargo, in the future, or even to resume association with their businesses in Cuba. Among the many possibilities were a change in the policy or in the composition of the government of Cuba, the failure of the interventors to operate the factories effectively thus necessitating recall of the owners to Cuba in a managerial capacity, or the finding of an independent source of supply of Cuban tobacco. It will serve no useful purpose to explore these possibilities further or to discount them in terms of hindsight." 345 F. Supp. at 554.

Furthermore, the judgment specifically provided that injunctive relief was denied "without prejudice to an application for such relief under appropriate circumstances in the future," which we interpret as a retention of jurisdiction by the district court permitting the owners, should circumstances change, to modify the judgment so that relief might be granted.

The interventors further argue that because the trademarks have always been associated with cigars made in Cuban factories from a unique tobacco found only in the Vuelta Abajo region of Cuba and because the owners, since the 1960 confiscation of their businesses by the Cuban government, have not had any means of obtaining such

tobacco for the manufacture of such cigars, they no longer retain any enforceable rights in the trademarks. The sole authority offered in support of this novel theory is our decision in *Mulhens and Kropff Inc.* v. *Muehlens Inc.*, 43 F.2d 937 (2d Cir. 1930), *cert. denied*, 282 U.S. 881, holding that, where a trademark is associated with a product containing an ingredient made according to a secret formula and the holder of the mark applies it to a spurious or counterfeit product not containing the essential ingredient, his deception of the public precludes his being protected in his use of the mark. However, the principles of that decision do not aid the interventors. Aside from a few token shipments, found by Judge Bryan to be *de minimis*, the owners have not employed their marks on cigars containing non-Cuban tobacco or engaged in any form of deceptive use of the mark, which forms the underpinnings of *Mulhens and Kropff Inc.* Nor can we, on this belatedly-raised issue, assume that the owners will not be able, during the lifetime of their marks, to obtain access to Cuban tobacco of the quality associated with the marks, much less that the American public would be deceived if the marks were now used on a high-quality non-Cuban tobacco. In short an interruption due to the unavailability of Cuban tobacco would not necessarily preclude the owners from future enforcement of their trademarks. Cf. *Kelly Liquor Co.* v. *National Brokerage Co.*, 102 F.2d 857, 41 U.S.P.Q. 311 (C.C.P.A. 1939); *Pennsylvania Co. for Insurance on Lives* v. *Patterson & Coane, Inc.*, 38 U.S.P.Q. 276 (D.C.N.J. 1938) (nonuser of trade mark because of extraordinary circumstances does not constitute abandonment)

Finding no merit in these or other trademark issues raised by the parties, we affirm the findings, conclusion and judgment of the district court with respect to the trademark claims.

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Conclusion

The district court's decision is affirmed as to all issues except as to its allowance of the importers' counterclaims against the interventors, each of which is limited to the amount awarded in favor of the interventor against the importer asserting the counterclaim. The case is remanded for entry of judgments as so modified. Each party will bear its own costs incurred upon this appeal.

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UNITED STATES COURT OF APPEALS
SECOND CIRCUIT

At a stated term of the United States Court of Appeals, in and for the Second Circuit, held at the United States Court House, in the City of New York, on the Fourteenth day of November, one thousand nine hundred and seventy-three.

Alonso Menendez, Jose M. Garcia, Benjamin Menendez, Jose Menendez, and Adolfo Garcia, co-partners, doing business under the firm name and style of Menendez, Garcia y Compania, Limitada and Menendez, Garcia y CIA., LTDA, and Menendez y Garcia,
Owner-Plaintiffs-Appellants,
The Republic of Cuba and Daniel Solano Pinera, as Interventor of Menendez, Garcia y Compania, Limitada and Menendez, Garcia y CIA., LTDA., and Menendez y Garcia,
Intervenor-Plaintiffs-Appellants,
v.
Saks & Company,
Defendant-Appellant.

72-2378
72-2379
72-2385
72-2390-92
72-2400-02

A petition for rehearing containing a suggestion that the action be reheard in banc having been filed herein by counsel for the appellant, Alfred Dunhill of London, Inc., and no active judge or judge who was a member of the panel having requested that a vote be taken on said suggestion,

Upon consideration thereof, it is

Ordered that said petition be and it hereby is DENIED.

Chief Judge
IRVING R. KAUFMAN

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UNITED STATES COURT OF APPEALS
SECOND CIRCUIT

At a stated term of the United States Court of Appeals, in and for the Second Circuit, held at the United States Court House, in the City of New York, on the fourteenth day of November, one thousand nine hundred and seventy-three.

Present: HON. HENRY J. FRIENDLY,

HON. WILFRED FEINBERG,

HON. WALTER R. MANSFIELD,

Circuit Judges.

Alonso Menendez, Jose M. Garcia, Benjamin Menendez, Jose Menendez and Adolfo Garcia, co-partners, doing business under the firm name and style of Menendez, Garcia y Compania, Limitada and Menendez, Garcia y CIA, LTDA. and Menendez Y Garcia, Owner-Plaintiffs-Appellants,	72-2378
The Republic of Cuba and Daniel Solano Pinera, as Interventor of Menendez, Garcia y Compania, Limitada and Menendez, Garcia y CIA., LTDA. and Menendez y Garcia, Intervenor-Plaintiffs-Appellants,	72-2379 72-2385 72-2390-92 72-2400-02
v.	
Saks & Company, Defendant-Appellant.	

A petition for a rehearing having been filed herein by counsel for the appellant, Alfred Dunhill of London, Inc.,

Upon consideration thereof, it is

Ordered that said petition be and it hereby is denied.

A. DANIEL FUSARO
Clerk

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Alonso MENENDEZ et al., Owner-Plaintiffs,

The Republic of Cuba et al., Interventor-Plaintiffs,

v.

FABER, COE & GREGG, INC., et al., Defendants.

Nos. 61 Civ. 472, 61 Civ. 582, 61 Civ. 583, 61 Civ. 584, 61 Civ. 848, 61 Civ. 849, 61 Civ. 850, 61 Civ. 869 and 61 Civ. 3336.

United States District Court, S. D. New York.

March 17, 1972.

Supplemental Memorandum June 14, 1972.

Actions involving claim by owners of intervened Cuban cigar manufacturing businesses to recover moneys allegedly due from United States importers, claim by interventors for postintervention shipments to importers, claim by importers against interventors for payments made by mistake on account of preintervention shipments and claim by owners for infringement of trade marks. The District Court, Frederick van Pelt Bryan, J., held that owners were entitled to recover from importers for preintervention shipments, that importers were entitled to offset sum due owners and mistakenly paid interventors against sum due interventors for postintervention shipments, and that although importers and interventors infringed owners' trade marks and were guilty of unfair competition owners were not entitled to damages or an accounting.

Judgment accordingly.

Brush & Bloch, New York City (Jac W. Wolff, New York City, Monroe P. Bloch, of counsel), Hubbell, Cohen & Stiefel, New York City (Myron Cohen, Maurice B. Stiefel, Irving Newman, New York City, of counsel), for owner-plaintiffs.

Rabinowitz, Boudin & Standard, New York City (Victor Rabinowitz, Leonard B. Boudin, Kristin Booth Glen, David Rosenberg, New York City, of counsel), for interventor-plaintiffs.

Paul, Weiss, Goldberg, Rifkind, Wharton & Garrison, New York City (Allan Blumstein, David A. Rahm, New York City, of counsel), for defendant Faber, Coe & Gregg, Inc.

Strasser, Spiegelberg, Fried & Frank, New York City (Victor S. Friedman, Matthew Gluck, New York City, of counsel), for defendant Alfred Dunhill of London, Inc.

Solinger & Gordon, New York City (John C. Grosz, New York City, of counsel), for defendant Saks & Co.

OPINION

FREDERICK van PELT BRYAN, District Judge:

These nine consolidated actions were tried without a jury.[1] They involve complicated controversies arising out of the take-over by the Castro Government of Cuba of the five leading manufacturers of Havana cigars whose factories, businesses and principal assets were situated in Cuba, and whose products were shipped to importers in this country.

Three of these five Cuban business entities, F. Palicio y Compania, S.A. (Palicio), Tabacalera Jose L. Piedra, S.A. (Tabacalera) and Por Larranga, S.A. (Larranga), are corporations organized and existing under Cuban law. The fourth, Cifuentes y Compania (Cifuentes), is a Cuban partnership. The fifth, Menendez, Garcia y Compania, Limitada (Menendez) is an entity unfamiliar to American law, designated as a "limited liability company" or a "limited partnership" under Cuban law. At the time of the take-over substantially all of the stockholders, officers and directors of the three corporations, the partners in the partnership and the owners of the limited liability company were Cuban citizens residing in that country. None were American citizens.

[1] Jurisdiction is properly based on diversity of citizenship and the trademark laws of the United States.

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For many years these entities manufactured, in Cuba, Havana cigars which were of the highest quality and reputation throughout the cigar-smoking world.[2] These cigars, sold under trademarks registered in the United States Patent Office, Cuba and other countries, were sold in large quantities to importers in the United States, principally the defendants, Faber, Coe & Gregg (Faber), Alfred Dunhill of London (Dunhill) and Saks & Company (Saks).

On September 15, 1960, the Castro Government of Cuba, acting under Cuban law, "intervened" these five entities—took possession of their businesses and assets and ousted the owners and those who had managed and controlled the enterprises on their behalf. The Cuban Government designated so-called "interventors" for each of the entities, who assumed complete possession and control of the businesses and assets and continued to operate them on behalf of the Government, to the exclusion of the officers, directors, shareholders, partners or other persons who otherwise would have continued to manage and conduct them.

The interventions, in practical effect, were complete confiscations. The owners were ousted without their consent from all properties and excluded from any participation in the businesses. Their rights to any receipts or profits were eliminated and no compensation was provided.

Subsequent to intervention, the interventors, acting on behalf of the Cuban Government, continued to manufacture cigars in the Cuban plants taken over and continued to export them under the same names and trademarks to the defendant-importers in the United States. The importers accepted the cigars shipped by the interventors but have not as yet paid for them and substantial sums remain due and owing for the purchase price of such cigars.

Following the interventions of September 15, 1960, most of those who had owned and controlled the five Cuban entities fled to the United States where they retained the New York law firm of Brush & Bloch to represent their interests. The nine actions now before me were commenced in this Court by Messrs. Brush & Bloch in the names and on behalf of the respective entities and their owners in the United States against the three defendant-importers. These plaintiffs sought (1) an injunction restraining the defendant-importers from infringing the plaintiffs' United States trademarks and from paying to anyone else the price of goods belonging to plaintiffs, originating from their plants, or bearing their United States trademarks; (2) an accounting, damages, and any sums found to be due to plaintiffs; and (3) the purchase price or value of cigars bearing plaintiff's trademarks and shipped from their plants in Cuba.[3]

Shortly after these nine actions were started, an action was brought in this Court in the names of these five Cuban entities by Rabinowitz & Boudin, a New York law firm, as attorneys for the interventors who had continued the operation of these businesses on behalf of the Cuban Government. Named as defendants were the members of the law firm of Brush & Bloch. Plaintiffs in that action sought (1) an injunction against Brush & Bloch restraining them from prosecuting the nine actions which they had commenced in this Court in the names of the entities; and (2) an order directing that the attorneys for the interventors, Rabinowitz & Boudin, be substituted as attorneys for the plaintiffs in the original nine actions.

The nine pending actions now before me were, for obvious reasons, held in abeyance pending final determination of the action brought by the interventors represented by Rabinowitz & Boudin against Brush & Bloch. The facts and the law in that case are fully discussed in

2. The brand names of these cigars are listed in footnote 15, *infra*.

3. Two other actions involving similar issues were commenced at the same time by Brush & Bloch but have not yet been tried.

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my opinion, F. Palicio y Compania, S.A., et al. v. Brush et al., 256 F.Supp. 481 (S.D.N.Y.1966), affirmed on opinion below, 375 F.2d 1011 (2d Cir.), cert. denied, Brush v. Republic of Cuba, 389 U.S. 830, 88 S.Ct. 95, 19 L.Ed.2d 88 (1967). It is unnecessary to repeat that discussion here. After extensive proceedings before me, final judgment in that action was entered holding that:

1. The interventors, through their attorneys Rabinowitz & Boudin, were entitled to pursue the claims for debts due from the American importers of Cuban cigars shipped to them by the interventors after intervention had taken place. The owners of the intervened entities were not entitled to pursue such claims.

2. The former owners, through their attorneys Brush & Bloch, were entitled to pursue claims for trademark infringement asserted in the pending actions and the interventors were not entitled to pursue such claims. However, the leave given to the owners to pursue the trademark infringement claims was not to be construed as a definitive holding that they were in fact the owners of the trademarks or were entitled to any rights thereunder. That issue remained to be litigated and determined in these actions together with questions of infringement.

Since the importers who are defendants in these nine pending actions were not parties to the action brought by the interventors against Brush & Bloch, and had not been heard, that decision was confined to rights as between the interventors, on the one hand, and the former owners of the entities, on the other. The defendant-importers were not precluded from raising and litigating in the nine pending actions any issues they might choose to raise between themselves and the sets of plaintiffs—the interventors and the owners of the entities.

Following the entry of final judgment in Palicio v. Brush & Bloch, appropriate steps were taken to adjust the posture of the nine actions now being decided, to conform to that decision. The nine actions were consolidated. The original plaintiffs (the owner-plaintiffs), represented by Brush & Bloch, were permitted to continue as parties plaintiff in the actions and to assert their claims for trademark infringement and unfair competition. The interventors and the Republic of Cuba (the interventor-plaintiffs) were permitted to intervene in the action as additional parties plaintiff and to assert claims for the purchase price of cigars shipped to the importer-defendants by the interventors after September 15, 1960, the date of intervention. These claims aggregated some $700,000, less various offsets claimed by the defendant-importers.

When Palicio v. Brush & Bloch was decided, it had been erroneously understood by all the parties to that action and by the Court that the amounts owed by the defendant-importers on the date of intervention for cigars shipped by the owner-plaintiffs prior to intervention were so small as to be of no significance. In an effort to avoid confusing further the already complex issues in that case, the interventors agreed to turn over to the owners this small sum and this issue was thus removed from that case. 256 F.Supp. 489, n. 8. For this reason, the question of who was entitled to pursue claims for the price of cigars shipped by the intervened entities before the intervention occurred was not passed upon in Palicio v. Brush & Bloch.

However, it subsequently developed that all parties in Palicio v. Brush & Bloch were under a complete misapprehension as to the facts on this subject. It now appears that the defendant-importers at the date of intervention had owed some $477,600 for shipments of cigars made prior to that date. The defendant-importers had paid out these amounts on the premise that such payments discharged their debts for such cigars. On the basis of these newly discovered facts, the parties in the actions now before the Court have asserted various claims, cross claims and counterclaims concerning the amounts due and owing for cigars shipped prior to inter-

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vention and the payments of such amounts made by the defendant-importers. These claims present an additional set of issues for decision in the cases at Bar.

Thus, the issues now before the Court in these cases fall into three general categories:

1. Claims of the interventor-plaintiffs against defendant-importers for the purchase price of cigars shipped by the interventors from Cuba subsequent to the intervention.
2. Claims arising out of shipments of cigars from Cuba to the defendant-importers by the intervened entities prior to the intervention on account of which the importers had made payments.
3. Claims of the owner-plaintiffs against the defendant-importers and the interventor-plaintiffs for trademark infringement and unfair competition.

The various claims will be dealt with seriatim.[4]

I. *Post-Intervention Shipments*

In view of my decision in Palicio v. Brush & Bloch, *supra*, that the interventors are entitled to pursue any claims for amounts due for cigars shipped subsequent to intervention and that the owners were not, such issues as there are as to such claims are solely between the interventors and the importers. There is little, if any, controversy as to these claims.

The importers concede that any amounts due and owing for post-intervention shipments are recoverable by the interventors subject to any offsets, cross claims or counterclaims to which the respective importers may be entitled. It has been stipulated that the unpaid purchase price for post-intervention shipments received by the respective importers is in the following amounts: Faber, $582,588.86; Dunhill, $92,949.70; Saks, $24,250.00.

Defendant Faber asserts offsets against the amounts due and owing by it for post-intervention shipments of $144,799.80 for defective cigars received and for promotional and other expenses incurred, both before and after intervention. Dunhill asserts offsets against the amount due and owing by it of $9,595.72 for similar items arising both before and after intervention. The validity and amount of these offsets are conceded both by the interventors and the owners, who have stipulated that, as between themselves, each is chargeable with such proportion of the offsets as their respective total recoveries in these actions bear to one another.

In addition, Faber claims an offset of approximately $20,000 against the interventors representing the value of assets in Cuba of a wholly-owned subsidiary concededly expropriated by the Cuban Government on September 15, 1960. However, since the principles governing resolution of this issue are still in process of litigation, Banco Nacional de Cuba v. First National City Bank, 270 F.Supp. 1004 (S.D.N.Y.1967), reversed, 431 F.2d 394 (2d Cir. 1970), cert. granted and case remanded for reconsideration, 400 U.S. 1019, 91 S.Ct. 581, 27 L.Ed.2d 630 (1971), reversed (adhering to original opinion), 442 F.2d 530 (2d Cir. 1971), motion for waiver of clerk's costs denied, 402 U.S. 940, 91 S.Ct. 1611, 291 L.Ed.2d 108 (1971), cert. granted, 404 U.S. 820, 92 S.Ct. 79, 30 L.Ed.2d 48 (1971), Faber and the interventors have stipulated that decision may be reserved on this claim of offset pending final determination of that case.

I find, therefore, that the interventors are entitled to recover from the respective importers the amounts due for post-intervention shipments to them, less the proportion of the conceded offsets allowable to each defendant by stipulation of the parties and, with respect to

4. Hereafter, the owner-plaintiffs will be referred to as the owners, the interventor-plaintiffs as the interventors, and the defendant-importers as the importers.

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the claims against Faber, subject to resolution of Faber's claim of offset for the value of assets expropriated in Cuba. I so hold.

II. *Pre-Intervention Shipments*

It is undisputed that as of September 15, 1960, when intervention took place, there were substantial amounts due and owing from the respective importers for cigars shipped prior to that date by the Cuban entities which were intervened, in the following approximate amounts: Faber, $322,000; Dunhill, $148,600; Saks, $6,600. It is also undisputed that within three months following intervention the importers paid out these sums upon the premise that they were discharging their obligations to pay for such shipments. The importers claim that they made such payments to the interventors but the interventors do not admit this to be so, except to a limited extent.

As previously indicated (*supra*, pp. 533–534), at the time Palicio v. Brush & Bloch was decided, the parties to that action, for reasons that are not entirely clear, were apparently unaware either of the large amounts so due from the importers or that the importers had paid out these amounts subsequent to intervention. Thus, no questions with respect to amounts due for pre-intervention shipments were raised or passed upon in that case.

Subsequent to the final determination of Palicio v. Brush & Bloch, the owners became aware of the facts concerning the amounts due and owing and the payments made on account of pre-intervention shipments. They thereupon asserted in the actions now before me claims (1) to recover from the importers the amounts due and owing for cigars shipped prior to intervention upon the premise that the importers had the obligation to pay the owners for such shipments and that the payments to the interventors did not discharge the importers' obligations to pay the owners therefor, or (2) to recover from the interventors the amounts paid to them by the importers for cigars shipped prior to intervention on the premise that these amounts were in fact due and owing to them and had been improperly paid to and retained by the interventors.

The importers deny any liability to the owners for pre-intervention shipments. They claim that the payments by them to the interventors were properly made and fully discharged their obligations to pay for such shipments. If, however, the payments to the interventors did not discharge the importers' obligations to the owners, and they now are required to pay the owners for pre-intervention shipments, the importers claim they are entitled to recover from the interventors the amounts paid to them by mistake.

The interventors, in turn, maintain (1) that there is no proof that they received the payments for most of these shipments; (2) that if they did receive such payments, they had the right to be paid for such shipments and are entitled to retain the amounts so received, or (3) that, in any event, the sums so paid are not recoverable from them by either the importers or the owners.

A.

There is no doubt that the importers paid out the equivalent of the amount due and owing for pre-intervention shipments within some three months subsequent to intervention. However, before the legal effect of such payments can be determined, the question of who was entitled to receive such payments must be resolved, for if the interventors were entitled to be paid for such shipments, then payment was properly made to them and discharged the importers' obligations.

Prior to intervention, the importers had paid for shipments of cigars from the Cuban factories of the owners in three ways:

(1) Payment by check sent directly to the factories in Cuba;

(2) Payment to a New York bank, acting as collecting bank for a Cuban

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bank—the New York bank presenting a trade acceptance to the importer, who paid by check to the order of the New York bank when the trade acceptance became due; and

(3) Payment to a New York collecting bank as in (2) above, except that the importer's check was made payable to the order of the Cuban entity who had made the shipment and/or the collecting bank.[5]

After the interventions on September 15, 1960, the importers continued to make payments on account of the pre-intervention shipments in the same way and through the same channels as they had theretofore. The importers produced almost all of their cancelled checks on these transactions. These checks were payable to one of the Cuban entities or to a New York collecting bank, or to the entity and/or the New York collecting bank, depending on the method of payment used.

Where the importers' cancelled checks bear legible or identifiable endorsements or the records of the collecting bank indicate that the funds were transferred to Banco Nacional de Cuba, the interventors acknowledge that they received the payments. These payments amount to some $93,400. As to most of the cancelled checks however, aggregating some $384,000, the endorsements are illegible and the bank records reflecting the ultimate recipient of the payments are unavailable. The interventors do not admit that they received the $384,000 represented by these checks. They do not go so far, however, as to deny that they were the ultimate recipients of these amounts; their position is simply that they do not know whether they received them or not.[6]

There is no doubt that the New York banks, acting in these transactions as agents for collection of Cuban banks, paid out the funds paid to them by the importers in accordance with their usual business practices previously followed and in the regular course of business.[7]

It is equally plain that none of the monies in question were ever received by the owners or anyone on their behalf. Responsible executives of each of the owners, familiar with the facts, so testified. Their testimony is entirely credible and there is not a scintilla of evidence to contradict it.

The interventors seized all the records of the owners' businesses in Cuba when they took over the Cuban offices and factories on September 15, 1960. The payments by the importers were made in accordance with long established practices and were destined for the Cuban factories. The interventors admittedly received a substantial portion of the funds and they are unable to deny or to submit any records to indicate that they did not receive the balance of such payments. Under all the circumstances here and on the evidence in this record, the only conclusion which can be reached is that the interventors received all of the payments for pre-intervention shipments made by the importers subsequent to intervention, and I so hold.

B.

The interventors contend that they had the right to be paid the amounts due and owing by the importers for pre-intervention shipments and that the payments by the importers to them for such shipments were properly made. If that contention were correct, then the importers' obligations to pay for cigars

5. In some instances, the New York collecting bank transmitted the funds to an intermediate Canadian collecting bank for transmission to the ultimate recipient in Cuba.

6. Counsel for the interventors, after several trips to Cuba, represented that he was unable to secure any records relating to these transactions and stated that such records as there may have been in Cuba have been destroyed.

7. There is no evidence whatever to support the interventors' suggestion that the New York collecting banks may have retained any of these payments.

shipped prior to intervention would have been discharged by payment to the interventors and the owners could not recover from the importers for such shipments. However, it was not the interventors but the owners who were entitled to be paid for such shipments.

The five Cuban entities taken over by the Cuban Government on September 15, 1960 were all organized under Cuban law and doing business in Cuba. Their plants and physical properties were on Cuban soil. Substantially all of the shareholders and other owners and the officers and directors were Cuban citizens and nationals residing in Cuba. The properties of the entities in Cuba were seized by the interventors under decree of the Cuban Government.

Thus, these were confiscations by a foreign state of the property of its own nationals within the state and cannot be said to have been in violation of international law, "no matter how flagrant and regardless of whether compensation has been provided." Palicio v. Brush & Bloch, 256 F.Supp. at 487, and authorities there cited. Under Banco Nacional de Cuba v. Sabbatino, 376 U.S. 398, 84 S.Ct. 923, 11 L.Ed.2d 804 (1964), the act of state doctrine proscribes this Court from questioning the validity of the Cuban decrees and the confiscation of property of Cuban nationals in Cuba by the Cuban Government thereunder. Nor are such confiscations within the purview of the Hickenlooper Amendment to the Foreign Assistance Act of 1964, 22 U.S.C. § 2370(e) (2), "But rather within the specific exception excluding application of the amendment 'in any case in which an act of a foreign state is not contrary to international law'." Palicio v. Brush & Bloch, *supra*, 256 F. Supp. at 487.

It is for these reasons that I have held that the interventors are entitled to recover from the importers the amounts due and owing for cigars shipped to the importers by the interventors subsequent to intervention. (Part I, *supra*.) For the cigars so shipped were either on hand or were manufactured from tobacco which was on hand in the Cuban factories when they were seized. Thus, they consisted of physical property in Cuba in the possession of the Cuban Government through expropriation. The debts of the importers for such cigars were obligations to pay for tangible physical property then already in the possession of the interventors and shipped from Cuba by them. These debts were not in existence at the time of the seizure.

The debts of the importers for pre-intervention shipments are in quite a different posture. These debts are for the price of cigars owned by and in the possession of the owner-plaintiffs prior to intervention and shipped by them to the importers in the United States before intervention took place. Plainly, however, they were debts due to Cuban nationals at the date of intervention.

The question, then, is how these debts were affected by the confiscations and what effect, if any, the confiscations had on the power of this Court to enforce them. This depends, in turn, on where the debts are found to have been located.

If the debts were property of the owners, located in Cuba at the time of intervention, it may be that they were taken over by the Cuban Government when intervention occurred, in which case this Court would be powerless to question such confiscations for the reasons which have been discussed. If, on the other hand, the debts constitute property within the United States at the time of confiscation, quite different principles apply.

"When property confiscated is within the United States at the time of the attempted confiscation, our courts will give effect to acts of state 'only if they are consistent with the policy and law of the United States,'" Republic of Iraq v. First Nat'l City Bank, 353 F.2d 47, 51 (2d Cir. 1965), cert. denied, 382 U.S. 1027, 86 S.Ct. 648, 15 L.Ed.2d 540 (1966). As Palicio v. Brush & Bloch makes clear, "[a]cts of intervention and nationalization which do not afford compensation to the persons adversely af-

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fected are undoubtedly inconsistent with our policy and laws," and, quite plainly, the Cuban decrees of intervention deprived the owners of their property contrary to our policy against confiscation without compensation, 256 F.Supp. at 488.

Here, the debts due and owing from the importers to the owners for pre-intervention shipments were not property of the owners located in Cuba at the time of intervention. Such debts were located in the United States and constituted property of the owners in this country. As to such property, the Cuban decrees of confiscation will not be given effect in our Courts.

It is well established that the situs of a debt is located with the debtor. See Harris v. Balk, 198 U.S. 215, 25 S. Ct. 625, 49 L.Ed. 1023 (1905); Blackstone v. Miller, 188 U.S. 189, 23 S.Ct. 277, 47 L.Ed. 439 (1903); Curry v. McCanless, 307 U.S. 357, 59 S.Ct. 900, 83 L.Ed. 1339 (1939). Republic of Iraq v. First Nat'l City Bank, *supra*, so held as to a bank account in New York of the late King Faisal II of Iraq, which the Republican Government of Iraq had attempted to confiscate. King Faisal was a citizen of Iraq who had resided in and was present in the country at the time of his death. The Court held that the bank account constituted property in the United States, stating:

> "In this case . . . the bank account . . . [cannot] realistically be considered as being within Iraq simply because King Faisal resided and was physically present there at the time of his death. . . . So far as appears on this record, only a court in the United States could compel the bank to pay the balance in the account. . . . The property here at issue thus was within the United States." 353 F.2d at 51.

The court went on to hold that since this account was located here, it would not give effect to the Iraqi decree of confiscation, despite the act of state doctrine, since the decree was inconsistent with the policy and laws of this country.

Republic of Iraq is dispositive of the instant issue. The same principles preclude this Court's giving effect to the Cuban decrees of confiscation with respect to the debts for pre-intervention cigars situated in the United States.

The interventors' reliance on Texas v. New Jersey, 379 U.S. 674, 85 S.Ct. 626, 13 L.Ed.2d 596 (1965) is misplaced. In that case several of our states sought to escheat debts owed by the Sun Oil Company to 1,730 small creditors who had never appeared to collect them. Sun Oil was incorporated in New Jersey and had its principal place of business in Pennsylvania. The amounts owed were evidenced on the books of Sun's two Texas offices or were owing to persons whose last known address was in Texas. The Court held that "fairness among the States requires that the right and power to escheat the debt should be accorded to the State of the creditor's last known address as shown by the debtor's books and records." 379 U.S. at 680–681, 85 S.Ct. at 630. It is clear, however, that the Court did not lay down a general rule as to the situs of debts and that the opinion rested on special considerations primarily applicable to escheat. In conclusion, the Court stated:

> We realize that this case could have been resolved otherwise, for the issue here is not controlled by statutory or constitutional provisions or by past decisions, nor is it entirely one of logic. It is fundamentally a question of ease of administration and of equity. We believe that the rule we adopt is the fairest, is easy to apply, and in the long run will be the most generally acceptable to all the States.

379 U.S. at 683, 85 S.Ct. at 631. Moreover, even were Texas v. New Jersey capable of the sweeping construction contended for by the interventors, such a construction is foreclosed by the later decision of the Court of Appeals of this circuit in *Republic of Iraq, supra*.

Thus, the interventors' contention that they were entitled to be paid such debts

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by the importers and thus that the owners are precluded from recovering debts due from the importers for pre-intervention shipments must fail.

The interventors make a further rather involved contention based on the Cuban currency control regulations promulgated soon after the Castro Government came to power. This contention, a variation of the interventors' claims that they had the right to be paid for pre-intervention shipments, should be considered at this point, although it also bears on derivative claims of the importers against the interventors which are discussed *infra*.

What the interventors seek to accomplish by this contention in practical effect is to retain the payments made to them by the importers for pre-intervention shipments, even if they were not entitled to receive such payments. This they do by claiming that the Cuban currency control regulations bar the owners from obtaining judgment against the importers for the pre-intervention debts. If the owners cannot obtain judgment compelling the importers to pay them for these debts, the importers, then, would not have suffered any loss by reason of their payments to the interventors and would have no right to recovery against the interventors for such payments. The interventors would then be able to retain the payments so made to them, even if they were not entitled to be paid for such shipments.

Throughout most of 1960, prior to intervention, under these currency regulations, dollars which came from the United States to Cuba in payment for Cuban cigars sold to importers in the United States, passed through the hands of Banco Nacional de Cuba. The Bank retained the dollars on behalf of the Cuban Government and set up an equivalent credit in pesos to the account of the Cuban entity which had made the sale.

Thus, say the interventors, had intervention not occurred and had the owners continued to carry on their businesses in Cuba, the owners would have been able to receive only Cuban pesos for the cigars sold in the United States and would not have received the United States dollars paid by the importers. These would have been withheld for the account of the Cuban Government. From this, the interventors conclude that the owners are not entitled to recover from the importers the dollars which the importers owed for such cigars. At most, they say, the owners are entitled to recover the dollar value, as of the date of *judgment*, of the Cuban pesos which would have come into the hands of the owners had intervention not occurred and had they continued their businesses in Cuba. The interventors rather neatly conclude from this that since there is presently no rate of exchange between Cuban pesos and United States dollars and it has not been shown that the Cuban peso has any present value in terms of United States dollars, the owners can recover nothing from the importers and, in consequence, the importers can receive nothing from the interventors on their claims. *See infra.*

The validity of the Cuban currency control regulations in Cuba is not in question here. Currency control regulations of various types have long been employed by this and many other nations and such regulations have been applied in appropriate cases by the courts of many countries. *E. g.*, In Re Helbert Wagg & Co., Ltd. [1956] 1 All E.R. 129; Zivnostenka Banka National Corp. v. Frankman [1949] 2 All E.R. 671; Kahler v. Midland Bank, Ltd. [1949] 2 All E.R. 621. This is scarcely open to challenge. But it is quite plain that the Cuban regulations have no application in the cases at bar.

The interventors' argument, based on the Cuban currency regulations, ingenious though it may be, conveniently bypasses the operative facts in these cases and the legal conclusions which such facts compel.

These cases are not like Tillman v. Russo Asiatic Bank, 51 F.2d 1023 (2d Cir. 1931) and Pan-American Life Insurance Co. v. Blanco, 362 F.2d 167 (5th Cir. 1966), cited by the interventors,

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where debts were due in a foreign country payable in the currency of that country and thus plaintiffs could recover only what that currency was worth in this country on the date of judgment. See Deutsche Bank Filiale Nurnberg v. Humphrey, 272 U.S. 517, 47 S.Ct. 166, 71 L.Ed. 383 (1926).

Nor are these cases like In Re Helbert Wagg & Co. Ltd., *supra*. Without going into the complications of the *Wagg* case in detail, it may be noted that the debt there arose out of a loan secured by a mortgage on coal fields in Germany; the debt was situated in Germany where the debtor, a German company, resided and the loan agreement provided and the parties intended that their rights should be governed by German law. It was held that the debt had been extinguished by payment by the debtor of Reichmarks to the appropriate German governmental agency which were credited to the account of the creditor as German foreign exchange control legislation required.

In the cases at bar, on the other hand, the debtors were corporations located in the United States; the debts were due for merchandise received here; were situated in the United States; and were enforceable here and suit was properly brought in the United States courts by parties present in the United States. The debts were payable in dollars, not in Cuban currency. The Cuban currency regulations, valid though they may be in Cuba, cannot be given extraterritorial effect to bar any rights which the owners may have to recover from the importers in our courts any dollar amounts due them for pre-intervention shipments.

Moreover, the practical effect of the interventors' theory would be to enable them to retain the payments made to them by the importers for pre-intervention shipments, even if not legally entitled to such payments under United States law. Thus, the interventors would have succeeded by indirection in confiscating these debts, even though this would be contrary to the laws and policy of this country. This would be an unconscionable result and will not be permitted.

Finally, the interventors' contention that since they assumed the owners' accounts payable when they took over the Cuban factories, they are entitled to succeed to the owners' accounts receivable, is quite beside the point. Mere assumption of the accounts payable, for whatever reason, cannot give validity in the United States courts to Cuban decrees of expropriation purporting to affect property, such as the debts due from the importers for pre-intervention shipments located within the United States.

I hold that the interventors did not have the right to be paid for pre-intervention shipments and that the owners are entitled to pursue claims for such amounts as may be due and owing from the importers therefor.

C.

The owners assert that the importers remain liable to them for the amounts which were due and owing on the date of intervention for pre-intervention shipments and that they are entitled to recover such amounts from the importers.

The importers deny such liability. They contend that the payments of the full amounts due for pre-intervention shipments which they made to the interventors constituted payment of these debts and fully discharged their obligations to the owners therefor. The importers' contention rests on three alternate grounds:

(1) That the banks to which payments were made were agents of the owners and thus payment to the banks was sufficient to discharge the obligations of the importers to the owners. *E. g.*, Johnson v. Donnell, 90 N.Y. 1 (1882); 43 N.Y. Jur., Payment, § 27;

(2) That even if these banks were no longer in fact the owners' agents following intervention, they nevertheless had apparent authority to accept payment and payment to one with apparent authority discharges the debtor. *E. g.*, Wangner

v. Grimm, 169 N.Y. 421, 62 N.E. 569 (1901); 43 N.Y.Jur., Payment, § 27; and

(3) That the owners' failure to advise the importers to cease making further payments to the collecting banks or the Cuban factories, as had theretofore been customary, estops the owners from now asserting their claims against the importers.

It is plain from the evidence in this record that none of these grounds has merit. The evidence establishes that following intervention, (1) the banks to which payments were made were no longer acting as agents for the owners; (2) the importers knew the banks were not acting as agents for the owners; (3) the failure of the owners to advise the importers to cease making further payments in accordance with previous practice does not estop the owners from pursuing these claims.

Perhaps the best indication that the banks were not acting as agents for the owners is that no effort was made to transmit the funds paid by the importers to the owners. Instead, these funds were transmitted by the banks to the interventors. It is inconceivable that the banks were unaware of the intervention or that they thought they were still dealing with and on behalf of the owners. Most of these payments were made by the importers a considerable period after the September 15th interventions, principally in October, November and December, 1960. By this time, Cuban expropriations, including those of cigar factories, had been well publicized in the United States and must have come to the attention of the collecting banks. Indeed, many banks had branches in Cuba which were taken over by the Cuban Government under decrees of intervention at about the same time. On the basis of this record, it is quite plain that the banks were acting, and knew they were acting, on behalf of the interventors. When the payments by the importers to the collecting banks for pre-intervention shipments were made, the banks were agents of the interventors and not the owners.

The importers urge that, for an extended period, they had dealt with the banks as agents for the owners and that the banks therefore had apparent authority to accept payment on behalf of the owners in the absence of any word to the contrary. Moreover, claim the importers, responsible executives of each of the owners visited executive officers of the importers very shortly after the interventions and gave no indication that the importers were to cease making payments to the banks in accordance with their previous practice. In view of this and the stipulated fact that the first written communication from the owners demanding payment for the pre-intervention shipments was a letter from their counsel in early 1961, the importers say that the owners are estopped from now claiming that they are entitled to be paid for pre-intervention shipments. In effect, the importers maintain that their payments to the banks, as apparent agents of the owners, discharged their obligations for pre-intervention shipments and that the owners are estopped from denying this.

It is plain, however, that the doctrine of apparent authority or estoppel may be invoked by a third person dealing with an agent (here the importers) "only to the extent that it is reasonable for the third person dealing with the agent to believe that the agent is authorized. Further, the third person must believe the agent to be authorized." Restatement, Second, Agency § 8, Comment and cases there cited.

The two cases relied upon by the importers, Louis Solomon, Inc. v. Deutsch, 123 Misc. 247, 205 N.Y.S. 33 (App. Term 1st Dep't 1924) and Herzfeld v. National City Bank of New York, 175 Misc. 534, 24 N.Y.S.2d 69 (Mun.Ct.N.Y.Co.1940), are not to the contrary. *Solomon* merely restates the general rule that an agent without actual authority may have apparent authority to receive payment. There, however, it was specifically noted

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that the defendant making payment had no knowledge that the agent lacked authority. *Herzfeld* has nothing to do with the sufficiency of payment to an agent. There, a purchaser of carpets in New York, in accordance with the terms of the contract tendered the purchase price in Belgian francs to a New York bank acting on behalf of the seller in Belgium. A United States currency regulation prevented the Belgian citizen from receiving the funds in Belgium. When the bank refused to accept the tender, the purchaser brought an action of replevin to recover the documents of title. It was held that the contract and the notification by the bank called for payment in francs and that plaintiff's tender was therefore sufficient. *Herzfeld* does not stand for the proposition that payment to a former agent known no longer to possess authority to act on the principal's behalf is sufficient to discharge the obligation to the principal.

In the cases at bar, the evidence establishes that the importers knew that the banks were not transmitting the money paid by them to the owners and thus were not acting as agents of the owners. It has been stipulated that the importers, shortly after intervention, became aware that the factory representatives through whom they were ordering cigars represented the interventors rather than the owners.[8] Thus, it can only be concluded that the importers knew of the intervention shortly after it occurred. Moreover, apart from this, there is ample evidence in the record to support the conclusion that the importers were well aware of the fact of intervention. Indeed, it appears that, on visiting the importers in New York, executives of the owners explained the consequences and effect of the interventions on their factories and businesses in Cuba. In these circumstances, it would strain credulity to suppose that the importers believed, or reasonably could have believed, that the payments which they made to the collecting banks in October, November and December, 1960 were ultimately being received by anyone other than the interventors.[9]

I find the importers well knew that, following intervention, the collecting banks were acting as agents for the interventors and not the owners, and also knew that the payments they were making to the collecting banks were ultimately received by the interventors in Cuba. Obviously, the importers also knew that the payments they made directly to the Cuban factories were received by the interventors in Cuba. The importers have failed to show either that the collecting banks had apparent authority to act on behalf of the owners or that the owners are estopped from denying such authority.

I hold that the payments made on account of pre-intervention shipments by the importers did not discharge the importers' obligations to make payment to the owners for such shipments. The importers remain liable to the owner-plaintiffs for the price of pre-intervention shipments of cigars and they are entitled to recover the amounts so due and owing from the importers.

D.

The finding that the importers are liable to the owners for pre-intervention shipments obviously makes it unnecessary to consider the alternative claims asserted by the owners against the in-

8. As to defendant Saks, the stipulation simply states that it learned of the decrees of intervention shortly after September 15, 1960.

9. The importers suggest that they continued to make payments as they had in the past because they were confused as to the respective legal rights of the owners and the interventors. Thus, the importers, in their post-trial briefs, say:

"Standing in the middle were the importers. After September 15, 1960, they knew, of course, that they were dealing with new people, but new people selling the same product in the same fashion as before." In view of the lack of guiding precedent, the importers' uncertainty may be understandable; this, however, cannot alter the fact that they knew that the interventors and not the owners were receiving their payments.

terventors for monies received by the interventors for such shipments. However, that holding makes it necessary to decide the importers' claims against the interventors for the monies heretofore paid by them to the interventors on account of these shipments.

The importers contend that they made such payments in good faith in the belief that they were discharging their obligations to pay for the pre-intervention shipments. Since they were mistaken in that belief and are now required to pay the owners for these same shipments, the importers urge that they are entitled to reimbursement from the interventors by setting off these amounts against the amounts found to be due to the interventors for post-intervention shipments.

The interventors deny that these payments may be recovered from them by way of offset or otherwise. They first urge that since the payments were made voluntarily by the importers as a result of mistake of law, they are therefore not recoverable.[10]

It appears once to have been the general rule that money voluntarily paid, even though because of mistake, could be recovered only if the mistake was one of fact and not if it was one of law. The rule, however, was much criticized, *e. g.*, 5 Williston, Contracts, § 1581; 4 Fordham L.Rev. 466 (1935), and, in 1942, New York abolished the arbitrary distinction between mistakes of fact and law and removed any technical bar to recovery upon a mistake of law theory. The present New York statute, N.Y.C. P.L.R. § 3005, provides:

> When relief against a mistake is sought in an action or by way of defense or counterclaim, relief shall not be denied merely because the mistake is one of law rather than one of fact.

In accordance with the statute, relief on grounds of mistake of law may now be granted in New York. *E. g.*, Robida v. Mirrington, 1 Misc.2d 968, 149 N.Y.S.2d 152 (Sup.Ct.1956); Chase National Bank of City of New York v. Battat, 105 N.Y.S.2d 13 (Sup.Ct.1951); 157 Prince Street Corp. v. Michelini, 62 N.Y.S.2d 148 (Sup.Ct.1946), aff'd 271 App. Div. 777, 66 N.Y.S.2d 406 (App.Div. 1st Dep't 1946).

Mercury Machine Importing Corp. v. City of New York, 3 N.Y.2d 418, 165 N.Y.S.2d 517, 144 N.E.2d 400 (1957), relied on by the interventors, is clearly distinguishable. There, suit was brought for recovery of taxes paid under a statute later held unconstitutional. With two judges dissenting, it was held that in such circumstances *taxes* paid under "mistake of law" could not be recovered. Plainly, *Mercury Machine* was based on special policy considerations applicable to the area of taxation and public finance:

> When the exigencies of public finance are considered, differing in some respects from private transactions, against the background of the traditional rule that taxes cannot be recovered for mistake of law in the absence of duress or of protest, we have concluded to follow the decisions in the States of Connecticut and Kentucky which early recognized mistakes of law as affording ground for relief in certain cases between private parties, but, nevertheless, like other States, denied it in the case of tax refunds, in the absence of duress, where protest has not been lodged.

3 N.Y.2d at 429, 165 N.Y.S.2d at 523, 144 N.E.2d at 405.

In the case at bar, the only policy to be served by allowing the interventors to retain the funds paid under mistake

10. Citing Flower v. State, 65 Misc. 145, 121 N.Y.S. 96, aff'd 143 App.Div. 871, 128 N.Y.S. 208 (3rd Dep't 1911); Boss v. Hutchinson, 182 App.Div. 88, 169 N.Y.S. 513 (1st Dep't 1918); County Securities, Inc. v. Warwick Properties, Inc., 176 Misc. 272, 24 N.Y.S.2d 971 (Sup.Ct. Westchester Co. 1940), aff'd 263 App.Div. 964, 33 N.Y.S.2d 825, leave to appeal denied, 263 App.Div. 1008, 34 N.Y.S.2d 520 (App.Div.2d Dep't 1942), modified, 289 N.Y. 774, 46 N.E.2d 844 (1943); 5 Williston, Contracts § 1581 et seq.

of law is that against the disturbance of settled transactions. Quite plainly, however, New York has determined that that policy is not determinative and may be outweighed by other factors. Moreover, it is difficult to see how that policy is furthered where, as here, recovery is sought only by way of set-off, rather than in an independent action for affirmative relief.

Here, the payments by the importers to the interventors were voluntarily made in good faith because of understandable mistake. The interventors had no right to receive or retain such payments. Whether the mistake of the importers was one of fact or law or both makes no difference. The importers are entitled to recover the amounts so paid by way of set-off against the amounts found to be due to the interventors from the importers for post-intervention shipments, unless such recovery is barred for some other reason.

The interventors contend that even if the importers have established claims for relief against them on the ground of mistake, the importers cannot enforce such claims because of the act of state doctrine and the Cuban Currency Control Regulations. The contention with respect to the Currency Control Regulations has already been disposed of, Section B, *supra*, and needs no further discussion here.

The interventors' contention that the act of state doctrine bars recovery by the importers rests upon a different footing from their contention that under the doctrine they are entitled to payment for pre-intervention shipments. The interventors' position here is that even if, as I have held, the owners are entitled to recover the pre-intervention debts from the importers, nevertheless the act of state doctrine precludes the importers from recovering the payments made to the interventors by mistake. This, of course, would result in the importers paying twice for the pre-intervention shipments and, in practical effect, would permit the interventors by indirection to realize on the debts though, as I have held, this could not be accomplished by the confiscatory decrees of intervention.

The interventors' argument runs this way: The importers' claims against them are characterized as claims for breaches of implied contracts to repay to the importers the amounts paid by mistake. These breaches of contract are said to have occurred in Cuba where the interventors resided and where the funds representing the payments were eventually received. Since the obligations of the interventors to make repayment were obligations for such breaches of contract they had a situs in Cuba. The refusal of the interventors to honor these obligations was an act of the Cuban state repudiating obligations situated in that country. Thus, under the principles laid down in Banco Nacional de Cuba v. Sabbatino, 376 U.S. 398, 84 S.Ct. 923, 11 L.Ed.2d 804 (1964), this Court may not question that repudiation. Relying on French v. Banco Nacional de Cuba, 23 N.Y.2d 46, 295 N.Y.S.2d 433, 242 N.E.2d 704 (1968),[11] it is said, further, that the Hickenlooper Amendment[12] is not applicable here be-

11. In French, the plaintiff's assignor had invested a large sum in Cuban farm land. He was granted eight tax exemption certificates by the pre-Castro Cuban Government, entitling him to export without tax $150,000 as the proceeds from his Cuban investment. The certificates recited that upon presentation of a specified number of pesos to Banco Nacional, plaintiff's assignor was to receive a check for an equal amount in United States dollars, exempt from the tax on the exportation of money. In 1959 a Cuban Governmental regulation suspended the processing of tax exemption certificates and late in that year plaintiff's assignor was refused dollars for the pesos which he presented. Plaintiff brought suit in New York to recover the dollar amount of the certificates. The New York Court of Appeals, three judges dissenting, held the repudiation to be an act of state to which the Hickenlooper amendment was inapplicable and denied recovery.

12. . . . [N]o court in the United States shall decline on the ground of

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cause these are not cases "in which a claim of title or other right to *property*" is being asserted, but only claims for breaches of contract repudiated by acts of the Cuban State, which is governed by Sabbatino.

As I view these contentions, it is unnecessary to reach the somewhat troublesome question as to applicability of the Hickenlooper Amendment. For the interventors' act of state argument, based on *Sabbatino* and *French*, is unsound and unsupportable.

In the first place, the interventors' premise that the importers' claims to recover the monies paid by mistake are claims for breach of contract is incorrect. While claims of this nature are often referred to as arising out of a contract implied in law or in quasi contract, they are not contract claims in the true sense at all. They are not based on any agreement or assent of the party charged or any contract relationship between the payor and the recipient of the payment. Such claims are obligations arising out of unjust enrichment and are imposed by law in the interests of reason and justice. 17 C.J.S. Contracts § 6 (1963) and cases there cited. Thus, the importers' claims for relief are not, as the interventors' contend, claims for breach of contract situated in Cuba and therefore subject to a Cuban act of state repudiating them even assuming an act of state to that effect had taken place.

That these obligations arose out of the mistaken payment of debts due and owing in the United States by importers located here has already been made clear. All payments by the importers were made by check drawn against their accounts in banks in the United States. Most of the payments were made to collecting banks in the United States acting on behalf of the interventors. The funds from such checks as were sent directly to Cuba, could only be realized upon when collected from the drawee banks in the United States. I see no reason why these obligations should be affected by any acts of the Cuban Government.

Finally, it may be noted that there was no formal repudiation of these obligations by Cuban Government decree of general application or otherwise. This is in contrast to *French* where the repudiation of the tax exemption certificates was based on official decision of the Cuban Currency Stabilization Fund applying generally to all such certificates. Here, all that occurred was a statement by counsel for the interventors, during trial, that the Cuban Government and the interventors denied liability and had refused to make repayment. This statement was made after the interventors had invoked the jurisdiction of this Court in order to pursue their claims against the importers for post-intervention shipments. It is hard to conceive how, if such a statement can be elevated to the status of an act of state, *any* refusal by *any* state to honor *any* obligation at *any* time could be considered anything else.

To say that the refusal of the interventors to honor their obligations to repay the amounts by which they were unjustly enriched under the circumstances of these cases constituted a foreign act of state which must be given effect in our courts, would extend the act of state doctrine to unprecedented and unconscionable lengths. It would render nugatory the sound principle that our courts will not give extra-territorial effect to a confiscatory decree of a foreign state and thereby emasculate the public policy of the forum against confiscation. See Palicio v. Brush & Bloch, 256 F.Supp. at 487–488, and cases there cited.

> the federal act of state doctrine to make a determination on the merits giving effect to the principles of international law in a case in which a claim of title or other right to property is asserted by any party . . . based upon (or traced through) a confiscation or other taking after January 1, 1959, by an act of that state in violation of the principles of international law. . . .
> 22 U.S.C. § 2370(e) (2)

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Accordingly, I hold that the importers may recover from the interventors by way of set-off the monies paid the interventors on account of pre-intervention shipments and that such recovery is not barred by the act of state doctrine.

Interest

There remain the questions of what, if any, interest should be awarded (a) to the interventors, on the amounts recovered from the importers for post-intervention shipments; (b) to the owners, on the amounts recovered from the importers for pre-intervention shipments; and (c) to the importers, on the amounts recovered from the interventors for monies paid by mistake.

A.

A party suing in contract for a readily ascertainable sum generally is entitled to interest on his recovery of the amount due as a matter of right from the date the claim accrued to the date of verdict or judgment. *E. g.*, United States v. Eastern Air Lines, Inc., 366 F.2d 316 (2d Cir. 1966); Bank of China v. Wells Fargo Bank & Union Trust Company, 209 F.2d 467 (9th Cir. 1953); Restatement, Contracts § 337.

In New York, the rule is stated in CPLR § 5001, which provides that "[i]nterest shall be recovered upon a sum awarded because of a breach of performance of contract . . ." and ". . . shall be computed from the earliest ascertainable date the cause of action existed . . . ."

The rule is based upon the premise that the party to whom the money is owed has been deprived of the use of the funds and can be made whole only by the award of interest. Conversely, the party owing the money has had the use of the funds he was obligated to pay, and should be required to pay compensation by way of interest therefor. De Long Corp. v. Morrison-Knudsen Co., 14 N.Y.2d 346, 251 N.Y.S.2d 657, 200 N.E. 2d 557 (1964); Kavares v. Motor Vehicle Accident Indemnification Corp., 29 A.D.2d 68, 285 N.Y.S.2d 983 (1967); Lesjac Realty Corp. v. Mulhauser, 43 Misc.2d 439, 251 N.Y.S.2d 62 (1964).

In the case at bar there was a readily ascertainable sum due to the interventors from the importers for the cigars sold and delivered post-intervention, payable according to the terms of the sales. These sums were not paid when due and the interventors have been deprived of the use of the money due them since that time while the importers have had the use of such money.

The importers, however, resist the application of the rule on the ground that unusual circumstances here have relieved them from the obligation to pay interest. They contend that, as parties faced with conflicting claims, they had no means of stopping interest, by disposing of the amounts due for post-intervention shipments through process in the courts without exposing themselves to the risk of double liability; that this was because of the course adopted by the interventors which, it is claimed, amounted to acquiescence in the retention of the amount due and that therefore interest did not accrue.

There are circumstances in which the danger of exposure to double liability if the amount due is disposed of through court process, and acquiescence in the retention of the amount due may stop the running of interest. See Bank of China v. Wells Fargo Bank & Union Trust Company, *supra*; United States v. McDonald Grain & Seed Co., 135 F. Supp. 854 (D.N.D.1955); Fleschner Bros. v. Consolidated Edison Co. of New York, 279 App.Div. 69, 107 N.Y.S.2d 598 (1st Dep't 1951), aff'd, 304 N.Y. 815, 109 N.E.2d 471 (1952); N. Y. Life Ins. Co. v. Cooper, 76 F.Supp. 976, 979 (S.D.N.Y.1944); Equitable Life Assurance Soc. of United States v. Miller, 229 F. Supp. 1018 (D.Minn.1964).[13]

13. When the allowance of interest turns on complicated and uncommon circumstances the Court, consistent with the applicable law, should exercise a measure of discretion to reach the most equitable result on the facts before it. *Cf.* Riley v. General

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The importers urge that the interventors, under the circumstances here, should be held to have waived or lost the right to interest given them by CPLR § 5001, even though this would yield a windfall to the importers. I do not agree.

It will be recalled that subsequent to September 15, 1960, the date of intervention, the importers made regular payments to the interventors for the amounts due for shipments of cigars, both pre-intervention [14] and post-intervention. In early 1961, however, the nine actions at bar were commenced against the importers by the owners, in the names of the expropriated Cuban entities seeking to recover the purchase price of all shipments of cigars which had been manufactured in the Cuban factories, both before and after intervention, as well as injunctive and other relief. The interventors were not made parties to these actions.

Shortly thereafter, however, the interventors commenced the Palicio v. Brush & Bloch action. That action was brought on behalf of the interventors in the names of the expropriated entities against the attorneys who had instituted the nine actions at bar against the importers. The interventors sought an injunction against the owners' attorneys, restraining them from prosecuting the actions at bar in the names of the plaintiffs and a direction that the interventors' attorneys be substituted as attorneys for the plaintiffs in these actions. The only issue presented there was whether the interventors or the owners were entitled to pursue the claims asserted against the importers in the nine actions at bar now for the purchase price of cigar shipments and the other claims asserted in these actions.

With respect to the post-intervention shipments, *Palicio* held that the interventors, and not the owners, were entitled to pursue the claims against the importers for post-intervention shipments in the actions at bar. 256 F.Supp. 494.

While *Palicio* was being litigated, these nine actions remained in abeyance and no steps were taken in them. The interventors did not seek to intervene in these actions nor was any effort made by the importers to bring them in. But it was obvious that if the interventors succeeded in establishing their right to pursue claims against the importers in *Palicio*, they would intervene in the nine actions at bar and proceed to judgment.

This, of course, is what happened subsequent to final judgment in *Palicio*, when the posture of the cases at bar was adjusted in accordance with that judgment. The interventors then became parties plaintiff to these actions and now have been held entitled to recover the amounts due for post-intervention shipments from the importers.

I do not see how, in these circumstances, the interventors can be said to have waived or lost their rights to interest. As I said in *Palicio*, the procedure followed there furnished

> . . . an expeditious and convenient means of securing the determination of the ultimate questions necessarily involved in this case. The interests of orderly judicial administration would not be served by requiring the interventors to move to intervene in each of the . . . actions now pending or to institute separate suits against the importers. In short, the present action is a sound vehicle for expeditiously determining basic issues of great importance to the parties involved with a minimum of inconvenience to those parties and to the court. 256 F.Supp. 485–486.

These issues went to the heart of the basic question on this aspect of the cases at bar, which was whether the owners

Mills, Inc., 346 F.2d 68, 72 (3d Cir. 1965); Okeechobee County, Fla. v. Nuveen, 145 F.2d 684, 687–688 (5th Cir. 1944), cert. denied 324 U.S. 881, 65 S.Ct. 1028, 89 L.Ed. 1432 (1945).

14. As I have held, the payments to the interventors for pre-intervention shipments were made by mistake since the owners were entitled to be paid therefor. Sections A–D, *supra*.

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or the interventors could recover the price of the post-intervention shipments, the amount of which was not seriously disputed by the importers. It can scarcely be imagined that the importers were not fully aware of this and its implications.

The interventors were representatives of a foreign government and not citizens or residents of or present in the United States for purposes of service, and thus could not be brought into these actions unless they voluntarily submitted to jurisdiction. The importers complain that they were unable to obtain jurisdiction over the interventors until they became parties to these cases after *Palicio* and that therefore none of the usual remedies by which they could have disposed of the amount due without exposure to double liability were available to them. This may well have been true, absent the interventors' consent to jurisdiction, in the case of such remedies as federal statutory impleader under 28 U.S.C. § 1335; interpleader under Rule 22, Fed.R.Civ. P.; and, perhaps, interpleader under N. Y.C.P.L.R. §§ 314 and 1006. *See* Cordner v. Metropolitan Life Ins. Co., 234 F. Supp. 765 (S.D.N.Y.1964). *But cf.* N.Y. C.P.L.R. § 216; Solicitor for Affairs of His Majesty's Treasury v. Bankers Trust Co., 304 N.Y. 296, 107 N.E.2d 455 (1952). Likewise, deposit in Court in the cases at bar under Rule 67, Fed.R. Civ.P. might not have been an effective remedy during the period before the interventors became parties to these actions unless the interventors had consented to appear.

But the importers made no effort to employ any of such remedies or to determine whether the interventors, represented by responsible counsel in *Palicio* were willing to appear. Moreover, even when the interventors became parties to these actions after *Palicio*, the importers made no effort to deposit the amount due in Court when it was clearly safe for them to do so. They were content to sit on their rights and let matters take their course. This is scarcely consistent with their position that they had no choice but to retain the funds.

Even more significantly, the importers, with full knowledge that the interventors were parties plaintiff in *Palicio* and that issues vital to the post-intervention claims in the cases at bar were being litigated in that case in this very Court, made no attempt to intervene there pursuant to Rule 24, Fed.R.Civ.P. Had the importers done so and intervention been allowed, deposit of the amount due in Court in that action pursuant to Rule 67, Fed.R.Civ.P. would have adequately protected them. Moreover, there is nothing to show that the interventors would have opposed such an application had it been made. If the interventors had done so and been successful in their opposition and thus prevented the importers from disposing of the funds in *Palicio*, this would have lent substantial support to the importers' claim that they were unable to protect themselves against exposure to double liability. Any such support is now quite lacking in the record.

I hold that under the circumstances here the interventors did not lose or waive their rights to interest on their recovery for post-intervention shipments and are entitled to such interest from the date of commencement of Palicio v. Brush & Bloch.

B.

The claims of the owners for interest on their recoveries against the importers and of the importers for interest on their recoveries against the interventors do not require extended discussion.

The owners' recoveries against the importers are in contract for the agreed price of pre-intervention shipments. Thus, under the New York Statute, CPLR § 5001(a), the owners have the right to interest on such recoveries. There is nothing in the facts and circumstances here which would justify holding that the owners waived or lost that right, a holding which would be highly inequitable.

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The importers take the position that "[T]he owners' claim for interest assumes significance only if the Court should find that the importers still owe the owners for pre-intervention shipments but that the importers may not recover those monies from the interventors." and that, "[O]f course, if the Court should find that the importers have a valid claim over against the interventors, then it is the interventors, the receipients of those payments, not the importers, who must bear the ultimate burden to pay interest on those funds."

The position taken by the importers is essentially correct and the interventors do not seriously question this. Plainly, the owners are in no way responsible for the mistake of the importers in making payments to the wrong parties for the pre-intervention shipments. As I have held, such payments did not discharge the importers' contract obligations to the owners for such shipments. Nor did they deprive the owners of the right to interest on their recoveries given them by law.

On the other hand, the importers, having paid out to the interventors an amount equivalent to the sums due to the owners because of mistake made in good faith, in practical effect were deprived of the use of that amount of money. It is the interventors who have had the use of such money ever since the payments to them were made.

That interest may be allowed on a recovery of this nature is quite clear. N. Y. CPLR § 5001(a), 5 Weinstein, Korn & Miller, New York Civil Practice, ¶¶ 5001.04, 5001.06. Whether in these cases such interest may be awarded as a matter of law or in the exercise of the Court's discretion may not be entirely clear but makes little, if any, difference here. For it is quite plain in the facts and circumstances of these cases that the equities require the Court, in the exercise of its discretion, to award interest to the importers on their recoveries against the interventors.

I hold that the owners are entitled to interest on their recoveries against the importers and that the importers are entitled to interest on their recoveries against the interventors. In each such instance, interest will run from the date of the commencement of the actions at bar.

Additional Findings

A few disputes of fact left undetermined by stipulation of the parties relating to items listed in the schedules contained in Exhibit A remain to be resolved. As to these disputes, I find as follows:

1. Cifuentes has not established that the shipments listed on schedule B–1, amounting to $7,340.65, were shipped to Dunhill on or before September 15, 1960, the date of intervention, and is not entitled to recover from Dunhill therefor.

2. Palicio has established that the shipment represented by item #1 of schedule C–1, amounting to $984.50, was made to Dunhill prior to September 15, 1960 and is entitled to recover from Dunhill therefor.

3. Menendez has established that the shipment represented by item #12 of schedule E–1, amounting to $9,573.50, was made to Faber prior to September 15, 1960 and is entitled to recover from Faber therefor.

4. Palicio has established that the shipment represented by item #8 of schedule G–1, amounting to $6,945.33, was made to Faber prior to September 15, 1960 and is entitled to recover from Faber therefor.

5. Larranga has established that the shipment represented by item #6 of schedule H–1, amounting to $10,180.05, was made to Faber prior to September 15, 1960 and is entitled to recover from Faber therefor.

6. Menendez has established that it sent and Faber received the shipments represented by items #1 and #12 of schedule E–1, amounting to $20,315.50, and is entitled to recover from Faber therefor.

7. Faber has established that it paid the interventors for shipments represented by item #9 of schedule E–1 ($24.25); items #3, #6 and #7 of schedule F–1,

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totaling $25,455.80; items #1 and #2 of schedule G–1, totaling $8,866.75; and item #3 of schedule H–1 ($12,584.31), and is entitled to set off these amounts from the interventors' recovery.

The recoveries of the various parties will be adjusted to reflect these findings.

III. Trademark Infringement and Unfair Competition.

When intervention took place, the owners had held trademarks for many years on each of the major brands of cigars they produced and sold, which were registered in the United States Patent Office, in Cuba and in a number of other countries.[15] In their original complaints in the nine actions now before me, the owners asserted claims against the importers for infringement of these trademarks and unfair competition based on the continuing sale by the importers of cigars bearing these marks which the importers purchased from the interventors, subsequent to intervention.

In Palicio v. Brush & Bloch, *supra*, the interventors contended that the owners were not entitled to pursue these trademark claims against the importers, primarily on the ground that the trademarks were an integral part of the owners' businesses in Cuba which had been taken over by the Cuban decrees of intervention and that this Court was therefore proscribed by the act of state doctrine from questioning such takings. That contention was rejected. I held that the owners were entitled to pursue the claims for trademark infringement and unfair competition against the importers which they had asserted in the present nine actions.

However, since the importers were not parties to the *Palicio* case, that decision was confined to rights as between the owners and the interventors. The issues as to whether the owners were in fact entitled to any rights under the trademarks as against the importers and whether there had been any infringement remained to be litigated and determined in the actions now before me.

When the posture of the present actions was adjusted to conform to the *Palicio* decision, the owners, in addition to their claims against the importers for infringement and unfair competition, which had been initially asserted, also asserted separate claims for trademark infringement and unfair competition against the interventors. I now turn to these claims of the owners against the importers and the interventors.

A.

For many years prior to intervention, the owners sold cigars under their trademarks throughout the United States and other parts of the world. These cigars were recognized in the tobacco trade and in the cigar-smoking world as the finest and most expensive made. They were manufactured from tobacco grown on premier plantations in the Vuelta Abajo region of Cuba, generally considered to be the best area in the world for producing highest grade cigar tobacco. This region is peculiarly and uniquely endowed for producing fine tobacco, due to a combination of the quality of its soil, climatic conditions, rainfall and distance from the sea insulating it from the adverse effects of salt air on the tobacco. Efforts to produce tobacco of comparable quality in Vuelta Abajo soil transplanted to other parts of Cuba have been unsuccessful and Cuban seed planted in other parts of the world has failed to produce tobacco of comparable quality.

The cigars sold under these trademarks were known in the trade as "clear Havana", *i.e.*, the entire cigar, including the wrapper, was made from Cuban

15. The trademarks claimed to have been infringed are the following: "H. Upmann" and "Monte Cristo", owned by Menendez, Garcia y Compania, Limitada (Menendez, Garcia); "Partagas" and "Ramon Allones", owned by Cifuentes y Compania (Cifuentes); "Por Larranaga", owned by Por Larranaga, Fabrica de Tabacos, S.A. (Por Larranaga) and "Hoyo De Monterey", "Belinda", and "Punch", owned by F. Palicio y Compania, S.A. (Palicio).

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tobacco. Thus, a prime factor in the outstanding quality of these cigars was the tobacco used in their manufacture.

In addition, the Cuban entities were family businesses with a long tradition of producing great cigars. Those who owned and directed the operations of the entities were highly skilled and experienced in the techniques of cigar manufacture and this was reflected in the high quality of the product.

The owners and the importers spent large sums each year to advertise and promote these cigars in this country. These efforts were successful. The reputations of the cigars bearing these trademarks were firmly established and generally recognized. Sales steadily increased and in the years immediately prior to intervention millions of these cigars were being sold annually in the United States.

Following intervention, the tobacco factories, now under the sole direction and control of the interventors, continued the manufacture of cigars. Those who had previously owned and operated the factories left them for the last time on September 15 when intervention occurred or, in some cases, the next day. They no longer had any connection with the factories or businesses in Cuba. There is little, if anything, in the record concerning the manner in which the interventors carried on operations, though the interventors claim that the manufacturing process continued in the same way as before and that they continued to turn out cigars of the same quality. There is no evidence that the quality of the product deteriorated during the period involved here.

Most of the cigars shipped by the interventors to the importers between September 15, 1960 and February, 1961, had been made up prior to September 15 and were on hand as inventory when the takeover occurred. However, a number of critical steps, such as, selection, pressing, packing, fumigating, cellophaning and boxing, still had to be taken by the interventors before the cigars were ready for shipment. Only a small portion of the cigars in the inventory had been through these critical steps and were ready for shipment at the time of intervention.

The transfer of control to the interventors does not seem to have seriously interrupted the flow of cigars to the importers or their distribution in this country. The cigars were shipped by the interventors in the same packaging and under the same registered trademarks as the owners had used. Nothing was done to indicate to the purchaser that the cigars had come from factories which had been taken over by the Cuban Government or that they were being made or processed by anyone other than the owners.

Relations between the importers and the interventors appear to have been harmonious during this period. The business patterns which had been established by the owners and the importers were continued after takeover. Orders were taken and filled, credit was extended and payment was made in the manner theretofore customary. All shipments were made f. o. b. Havana. Until March, 1961, shortly after shipments to the importers ceased, the interventors continued to employ as their United States sales representatives the same people who had previously represented the owners. These representatives actively solicited the sale of cigars exported by the interventors.

For reasons not entirely clear, relations between the importers and interventors eventually cooled. The last shipment to the importers was made in February, 1961. After that date, all shipments of Cuban cigars were channeled through one R. C. Wood and RCW Supervisor, an entity specifically set up in the United States by the Cuban Government for that purpose. There is nothing in the record as to the nature and extent of the operations of Wood and RCW Supervisor.

On February 7, 1962, the United States declared an embargo against further trade with Cuba. Proc. 3447; 27 Fed.Reg. 1085, note following 22 U.S.C.

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A. § 2370. The importation of cigars from Cuba then ceased.

It is plain that after intervention occurred, the owners no longer had any means of obtaining tobacco grown in the Vuelta Abajo region or, indeed, any Cuban tobacco. Thus, they could not have manufactured or sold cigars made of such tobacco under their registered trademarks or otherwise, even if the manufacturing facilities had been available to them. The owners' registered trademarks have not been assigned or used to any significant extent by the owners since intervention, with the exception of those formerly owned by Palicio.

Palicio assigned the trademarks "Belinda" in 1963 and "Hoyo de Monterey" and "Punch" in 1966. The assignments reserve any rights Palicio may have to recover for prior infringements. The assignees have manufactured, in Florida, and sold cigars, mainly of Honduran tobacco, under these trademarks since the assignments. Several hundred thousand of these cigars are currently sold annually. Palicio's financial interest is limited to small royalties.

The trademarks "Ramon Allones" and "Partagas" were used on 250 cigars shipped to this country in July, 1967 by Temple Hall, Ltd. of Kingston, Jamaica, a firm employing Ramon Cifuentes as technical adviser. These cigars were a blend of Jamaican, Mexican and Connecticut tobaccos, the same blend used in other Temple Hall cigars sold under different brand names. It appears that the small shipments under these two trademarks were merely samples and no further shipments have occurred, apparently for the reasons that the owner was awaiting the determination of its trademark rights in this litigation.

Similarly, in 1966 Menendez shipped some 250 cigars to the United States, manufactured in the Canary Islands and containing no Cuban Tobacco but bearing the "Upmann" and "Monte Cristo" trademarks. Jose M. Garcia, one of the Menendez partners, conducts this Canary Islands operation which produces cigars from a blend of the best non-Cuban tobaccos from several countries of the world. These cigars, comparable in price to those formerly manufactured by his firm in Cuba, are sold in this country under trademarks other than those involved in this case, with the exception of the small sample shipment just mentioned.

Jorge Palicio and Ramon Cifuentes have acted as consultants for tobacco firms. With the exception of those already mentioned, none of the trademarks involved here have been used by an owner since intervention.

B.

The owners contend that the facts establish a clear case of trademark infringement under Sections 32(1) (a) [16] and 43(a) [17] of the Lanham Act (15 U.

16. § 1114. *Remedies; infringement; innocent infringement by printers and publishers*

(1) Any person who shall, without the consent of the registrant—

(a) use in commerce any reproduction, counterfeit, copy, or colorable imitation of a registered mark in connection with the sale, offering for sale, distribution, or advertising of any goods or services on or in connection with which such use is likely to cause confusion, or to cause mistake, or to deceive; . . . shall be liable in a civil action by the registrant for the remedies hereinafter provided. Under subsection (b) of this section, the registrant shall not be entitled to recover profits or damages unless the acts have been committed with knowledge that such imitation is intended to be used to cause confusion, or to cause mistake, or to deceive.

17. § 1125. *False designations of origin and false descriptions forbidden*

(a) Any person who shall affix, apply, or annex, or use in connection with any goods or services, or any container or containers for goods, a false designation of origin, or any false description or representation, including words or other symbols tending falsely to describe or represent the same, and shall cause such goods or services to enter into commerce, and any person who shall with knowledge of the falsity of such designation of origin or description or representation cause or

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S.C. §§ 1114(1) (a) and 1125(a)) and of unfair competition under New York State law.[18]

The following facts have been firmly established:

1. At the time of commencement of these actions, the owners owned and for many years had owned the United States registered trademarks in suit.

2. For many years these trademarks had represented to the cigar trade and the cigar-smoking public in the United States cigars made of Cuban tobacco from the Vuelta Abajo region, manufactured by the respective owners in their Cuban factories with the skill and care which the owners had acquired through long experience in these businesses.

3. After the Cuban businesses and factories were expropriated by the Cuban Government, the interventors continued to ship cigars from the factories in Cuba to the United States, in the same packaging and bearing the identical trademarks which had previously been used by the owners.

4. The cigars so imported were sold by the importers to customers in the United States under such trademarks.

C.

The importers urge that, taking into account all the facts and circumstances in these cases, there was no infringement by them and also assert that, even if infringement occurred, they cannot be held liable to the owners therefor. They say, further, that, even assuming liability for infringement, the owners have suffered no damage by reason thereof and are not entitled to any recovery or relief.

The interventors take essentially the same position and, in addition, urge that there are special considerations applicable to them which bar recovery.

(1)

The importers and the interventors contend that the owners have lost any rights which they possessed in the trademarks involved here and thus have no standing to enforce claims for infringement. They rely on the general proposition that trademark rights can exist only appurtenant to a going business and cannot exist "in gross" or in abstract, citing such cases as Hanover Star Milling Co. v. Metcalf, 240 U.S. 403, 36 S.Ct. 357, 60 L.Ed. 713; United Drug Co. v. Theodore Rectanus Co., 248 U.S. 90, 39 S.Ct. 48, 63 L.Ed. 141; Rogers v. Ercona Co., 107 U.S.App.D.C. 295, 277 F.2d 94 (1960); Family Circle, Inc. v. Family Circle Associates, Inc., 332 F.2d 534, 549 (3rd Cir. 1964); American Foods, Inc. v. Golden Flake, Inc., 312 F.2d 619, 625 (5th Cir. 1964).

This contention rests on two prongs. The first is that after the seizures occurred and the owners fled to the United States, they never again engaged in the business of manufacturing cigars to which the trademarks could be appurtenant. The second is that, in any event, the trademarks were identified exclusively with cigars made of the finest grade of Vuelta Abajo Cuban tobacco and that since the owners were no longer able to obtain such tobacco they could not have engaged in a business to which these trademarks were appurtenant, even had they wanted to. The argument is not well taken.

It must be remembered that we are dealing here with claims for infringement of trademark during a very limited four and one-half month period, from

procure the same to be transported or used in commerce or deliver the same to any carrier to be transported or used, shall be liable to a civil action by any person doing business in the locality falsely indicated as that of origin or in the region in which said locality is situated, or by any person who believes that he is or is likely to be damaged by the use of any such false description or representation.

18. Jurisdiction over these claims for relief is based on 28 U.S.C. §§ 1331 and 1338.

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September 15, 1960 to early February, 1961, when the post-intervention shipments on which the infringement claims are based occurred. The rights of the owners must be viewed in the light of the situation at that time and not as of the time of trial, many years later. Viewed in that light, the argument that the owners had lost any rights to enforce these claims has little substance.

In February, 1961, the owners had been ousted for less than 5 months from the businesses which they had successfully carried on for many years. They had fled to this country and were uncertain of what they would be able to do and were groping for solutions. The interventions were plainly a major disaster with highly traumatic overtones. There is nothing in this record to indicate that the owners had any intention of abandoning the manufacture of cigars which had been the livelihood of their families for generations.

As I pointed out in Palicio v. Brush and Bloch, 256 F.Supp. at 492, the owners had the right to continue business here in the names of the confiscated entities and such rights were not extinguished by the confiscation of their Cuban properties. They were certainly entitled to a reasonable period to determine whether they could do so.

Moreover, it could scarcely be said during that period that it would be impossible for them to obtain Cuban tobacco, on which there was then no embargo, in the future, or even to resume association with their businesses in Cuba. Among the many possibilities were a change in the policy or in the composition of the government of Cuba, the failure of the interventors to operate the factories effectively thus necessitating recall of the owners to Cuba in a managerial capacity, or the finding of an independent source of supply of Cuban tobacco. It will serve no useful purpose to explore these possibilities further or to discount them in terms of hindsight. It is quite plain that in this short period the conclusion that the businesses of the owners to which the trademarks were appurtenant, were abandoned or no longer existed or existed only in gross, is unwarranted.

The proof in the cases at bar only serves to confirm the conclusion reached in Palicio v. Brush & Bloch that the owners neither had the intent to abandon nor did they abandon their trademarks at the time the rights asserted in these cases accrued, 256 F. Supp. 492, and cases there cited. Trademark rights are not destroyed by temporary suspension of the business to which they are appurtenant due to causes beyond the control of their owner as the cases dealing with liquor during the Prohibition era clearly illustrate. *See* Kelly Liquor Co. v. National Brokerage Co., 102 F.2d 857 (C.C.P.A.1939), Hannis Distilling Co. v. George W. Torrey Co., 32 App.D.C. 530 (1909); G. F. Heublein & Bros. v. Bushmill Wine & Products Co., 55 F.Supp. 964 (M.D.Pa. 1944); Bisceglia Bros. Corp. v. Fruit Industries, Ltd., 20 F.Supp. 564 (E.D. Pa.), aff'd, 101 F.2d 752 (3 Cir., 1937); Mack & Milans, Legal Status of Liquor Trade-marks and Trade Names Since Repeal, 2 Geo.Wash.L.Rev. 415 (1934). *See also* Carl Zeiss Stiftung v. VEB Carl Zeiss, Jena, 293 F.Supp. 892 (S.D. N.Y.1968), modified, 433 F.2d 686 (2d Cir. 1970), cert. denied, 403 U.S. 905, 91 S.Ct. 2205, 29 L.Ed.2d 680 (1971).

Cases relied on by the interventors (cited at p. 553, *supra*) are in no way to the contrary. In these cases the parties asserting trademark rights never had businesses to which the marks could become appurtenant. They merely reflect the general rule that trademark rights do not come into being until there is a business established which uses them.

To hold that the trademark rights which the owners assert, were extinguished under the facts and circumstances here would run directly counter to the dual goals of the Lanham Act of providing protection both to the rights

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of trademark owners and to consumers against confusion and deception.[19]

The owners did not lose their rights to these trademarks by reason of the suspension of their businesses, nor have they thereby lost their standing to enforce their claims for infringement.

(2)

It is argued that there is no liability to the owners for infringement or, in the alternative, that nothing may be recovered if infringement occurred because the owners were guilty of laches in asserting their rights and acquiesced in the use of their marks by the interventors and the importers.

These arguments are largely based on the facts which have just been discussed concerning the owners' conduct during the brief period from their arrival in this country in late September or early October, 1960, and the cease and desists demands sent by their attorneys some four months later, in early February, 1961. Considering the parlous circumstances in which the owners found themselves and their conduct during the period, I can see no basis on which they can be said to be guilty of laches or acquiescence.

The importers were made fully aware of all the facts by the owners during October, 1960. It is apparent that the factual picture and the legal picture were highly confusing. The owners had had no adequate opportunity to evaluate the situation nor to consult adequately with their lawyers. It would be wholly unreasonable to require them to make specific cease and desist demands during that period. They acted with reasonable celerity under the circumstances.

There is no indication that had they made such specific demands either the interventors or the importers would have ceased using the trademarks. The indications are quite to the contrary. It can scarcely be imagined that the interventors, who had just arbitrarily seized the owners' businesses, would heed any protests from the owners. It is highly unlikely that the importers, who had established relations with the interventors and with the Christmas market approaching, would have done so either. In fact, one of the importers received and accepted a shipment from the interventors after receiving the cease and desist demand. Neither the interventors nor the importers have shown any prejudice as a result of the owners' understandable short delay in taking affirmative steps to assert their rights.

I hold that the owners acted with reasonable promptness in asserting their rights and are not chargeable with laches or acquiescence.

(3)

The contention is made that there was no infringement here because the post-intervention cigars sold under these trade names were manufactured by the owners and were merely part of the inventory seized from the owners by the interventors. It is urged from this that the cigars actually reflect the source of origin and that since the likelihood of confusion as to source of origin, which is the foundation of a trademark infringement action under the Lanham Act, 15 U.S.C. § 1114(1), did not exist, no infringement took place. The case is ingeniously likened to that of one who steals a Ford car and sells it, who may be liable for conversion but not infringement of the Ford trademark.[20]

The attempted analogy is not consonant with the facts here. It ignores the

19. In fact, the contention made here is not unlike a claim of loss of trademark rights because of temporary suspension of business due to major natural catastrophe. Such a proposition is patently unsound.

20. *See generally* 3 Callman, Unfair Competition, Trademarks, and Monopolies, § 84.1(b) & (c). *Compare* Prestonettes v. Coty, 264 U.S. 359, 44 S.Ct. 350, 68 L.Ed. 731 (1924) *and* Champion Spark Plug Co. v. Sanders, 331 U.S. 125, 67 S.Ct. 1136, 91 L.Ed. 1386 (1947) *with* Bourjois & Co. v. Katzel, 260 U.S. 689, 43 S.Ct. 244, 67 L.Ed. 464 (1923).

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fact that while most of the cigars shipped after intervention had been made up while the owners were operating the factories, a number of critical steps in their processing still had to be taken by the interventors before they were ready for sale or shipment. There were steps in which the owners' peculiar skill, experience and techniques were of great importance. Thus, these cigars were not salable, finished products, seized from the owners. A substantial and critical part of the manufacturing process remained to be accomplished and this portion of the manufacture was done under direction and control of the interventors and not the owners.

The trademarks indicated to the consuming public both that the cigars were made from the highest grade Vuelta Abajo Cuban tobacco and that the owners were the source of origin. The marks also indicated that the cigars had been made by the owners with the same skill, care and expert techniques which had been employed during many years and which were part of the reputation for excellence which the cigars enjoyed. The owners' trademarks affixed to the cigars shipped by the interventors misrepresented both that the owners were the source of origin and that the cigars had been produced by the owners with the same skills and expert techniques which had always been employed and on which the reputation for excellence of cigars bearing such trademarks had been based in substantial part. The owners and all that they represented no longer *stood* behind these cigars as the consumer was led to believe.

While there was no significant evidence that the quality of the cigars shipped by the interventors had deteriorated to any substantial degree, the potential for such deterioration was there. Infringement does not depend on whether the product sold was actually inferior in quality to the product represented by the trademark. The potential difference in quality arising from misdesignation of source of origin is quite enough. *E.g.*, 3 Callman, Unfair Competition, Trademarks and Monopolies § 82.2(a), at 774.

The use of the owners' trademarks on the post-intervention shipments was likely to cause confusion and mistake and to deceive the consuming public and thus constituted infringement.

(4)

The interventors' contention that the owners should be barred from relief by the unclean hands doctrine is not well taken.

Two sample shipments of 125 cigars each, containing no Cuban tobacco, respectively bearing the Menendez, Garcia trademarks "Ramon Allones" and "Partagas", apparently were made to the importers in 1966.

Two similar sample shipments of 125 cigars each, bearing respectively the Cifuentes "Upmann" and "Monte Cristo" trademarks, were made to the importers in 1967. These were the only shipments of cigars bearing these trademarks. Apparently, no more were shipped because Menendez, Garcia and Cifuentes were awaiting the outcome of this litigation.

The contention that Menendez, Garcia and Cifuentes are barred from relief by unclean hands is based solely on these shipments.

There is no doubt that a trademark owner who deceives the public by debasing the quality of the product for which his trademark stands may be barred by unclean hands from maintaining an action for infringement. *See* Worden v. California Fig Syrup Co., 187 U.S. 516, 23 S.Ct. 161, 47 L.Ed. 282 (1903); Mulhens & Kropff, Inc. v. Ferd. Muelhens, Inc., 43 F.2d 937 (2d Cir.), cert. denied, 282 U.S. 881, 51 S.Ct. 84, 75 L.Ed. 777 (1930); 4 Callman, Unfair Competition, Trademarks and Monopolies § 87.1(b) et seq. Note, The Besmirched Plaintiff and the Confused Public: Unclean Hands in Trademark Infringement, 65 Colum.L.Rev. 109 (1965).

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But there is not the slightest evidence that by making these very small sample shipments to the importers a number of years after these actions had been commenced, Menendez, Garcia and Cifuentes deceived or intended to deceive anyone. There is nothing to show that these cigars were sold even to the importers, much less to the public. In fact, all the evidence points to the contrary. There is no support in this record for the contention that Menendez, Garcia and Cifuentes were guilty of unclean hands.

Palicio assigned its trademarks "Belinda" and "Hoyo de Monterey" in 1963, and "Punch" in 1966. Cigars bearing these trademarks and containing only Honduran tobacco were thereafter manufactured by the various assignees in Tampa, Florida and have since been sold in not insubstantial quantities. The boxes in which these cigars were sold did not indicate that they were made of Cuban tobacco but merely that the tobacco was imported and plainly stated that the cigars were manufactured in Florida.

On the basis of these facts, it is asserted that Palicio should be denied recovery because of unclean hands.

The infringements complained of here occurred in late 1960 and early 1961, more than two years before Palicio made the first assignments of its trademarks. Palicio expressly reserved its rights to pursue these claims. There is no evidence of any substance that Palicio had any control over the assignees or can be held responsible for their conduct.

The burden of establishing the defense of unclean hands is on the party asserting it. 4 Callman, Unfair Competition, Trademarks and Monopolies § 87.1(b) (4) and cases there cited. I hold that the defense of unclean hands as against Palicio has not been sustained.[21]

(5)

The interventors contend that since the cigars to which the trademarks were affixed were manufactured, boxed and labelled in Cuba and were shipped f. o.b. Havana, the Lanham Act has no application to the infringement claims against them. There is no merit to this contention.

The facts are that the cigars were shipped by the interventors to the United States with the full knowledge and intention that they would be sold to consumers in this country. Indeed, the interventors employed three sales representatives to promote such sales. Any confusion or deception arising from the interventors' use of the owners' United States marks, was upon persons purchasing the cigars in this country. The infringement and the resulting harm complained of by the owners occurred not in Cuba but here.

> [I]n cases of trade-mark infringement and unfair competition, the wrong takes place not where the deceptive labels are affixed to the goods or where the goods are wrapped in the misleading packages, but where the passing off occurs, i. e., where the deceived customer buys the defendant's product in the belief that he is buying the plaintiff's.

Vanity Fair Mills v. T. Eaton Co., 234 F.2d 633, 639 (2d Cir.), cert. denied, 352 U.S. 871, 77 S.Ct. 96, 1 L.Ed.2d 76, rehearing denied, 352 U.S. 913, 77 S.Ct. 144, 1 L.Ed.2d 120 (1956). See also 4 Callman, Unfair Competition, Trademarks and Monopolies, § 100.2(a) (2) at

21. Moreover, it may be noted that by the time the assignees began the distribution of cigars bearing the trademarks formerly owned by Palicio, the embargo against importations from Cuba had been in effect for some time and had been widely publicized. The importation of Cuban cigars and tobacco ceased when the embargo went into effect. It is at least doubtful whether the discriminating smokers who bought cigars bearing these trademarks, were not fully aware that Cuban cigars and Cuban tobacco were no longer obtainable in this country and that the cigars they bought from the assignees were not made of Cuban tobacco.

No attempt was made to show that deception had occurred and there is no proof that anyone was, in fact, deceived.

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2235; Rappaport, Trade-mark and Unfair Competition in International Conflict of Laws: An Analysis of the Choice of Law Problem, 20 U.Pitt.L.Rev. 1, 29 (1958).

The Lanham Act provides that any person who shall "use in commerce" a registered mark belonging to another "shall be liable in a civil action by the registrant for the remedies" provided in the statute, 15 U.S.C. § 1114(1). "Commerce" is defined as "all commerce which may lawfully be regulated by Congress." 15 U.S.C. § 1127. Here, the interventors used the registered marks of the owners in commerce in the United States lawfully subject to regulation by Congress. There is no question of giving extraterritorial effect to the Lanham Act as the interventors contend.[22]

Steele v. Bulova Watch Co., Inc., 344 U.S. 280, 73 S.Ct. 252, 97 L.Ed. 252 (1952), relied on by both parties, appears to expand somewhat the territorial scope of the Lanham Act and supports rather than casts doubt on the conclusion reached here. In applying the Lanham Act where the effects of the acts complained of were felt in this country, the Court said:

> Viewed in its context, the holding in [American Banana Co. v. United Fruit Co., 213 U.S. 347 [29 S.Ct. 511, 53 L. Ed. 826] (1909)] was not meant to confer blanket immunity on trade practices which radiate unlawful consequences here, merely because they were initiated or consummated outside the territorial limits of the United States. . . . [T]he crux of the complaint . . . is . . . [that] petitioner by his "own deliberate acts, here and elsewhere, . . . brought about forbidden results within the United States."

Id. at 288, 73 S.Ct. at 256–257.

Moreover, it is abundantly clear that the application of the Lanham Act to the facts here is entirely consistent with international law. *See* Restatement, American Foreign Relations Law, § 38; *cf.* Steele v. Bulova Watch Co., Inc., 344 U.S. 280, 73 S.Ct. 252, 97 L.Ed. 252 (1952); United States v. Holophone Co., 119 F. Supp. 114 (S.D.Ohio 1954), aff'd per curiam, 352 U.S. 903, 77 S.Ct. 144, 1 L.Ed.2d 114 (1956).

It is quite plain that the Lanham Act governs the infringement claims at bar, and I so hold.

(6)

The other contentions advanced by the interventors are patently without merit and need little, if any, discussion.

(a)

The International Convention for the Protection of Industrial Property (Paris Union), 53 Stat. 1748 (1883, as revised June 2, 1934), T.S. No. 941, to which both the United States and Cuba are parties, does not affect these cases in any way. The Convention does not insulate foreign citizens from liability for trademark infringement and unfair competition committed in this country, as the interventors appear to claim.

(b)

The remedies provided by Section 526 of the Tariff Act of 1930, 19 U.S.C. § 1526, Section 42 of the Lanham Act, 15 U.S.C. § 1124, are not, as the interventors urge, the exclusive remedies available against a foreign manufacturer or importer who infringes United States registered trademarks in this country. There is nothing in either statute which remotely indicates that the remedies they provide are or were intended to be the only remedies available. It is clear that the general provisions of the Lanham Act may be invoked against foreign citizens who in-

22. *Cf.* Vanity Fair v. T. Eaton Co., *supra*, and George W. Luft Co. v. Zande Cosmetic Co., 142 F.2d 536 (2d Cir.), cert. denied, 323 U.S. 756, 65 S.Ct. 90, 89 L.Ed. 606 (1944), where, conversely, the courts refused to give trademark infringement relief where the acts complained of initiated in the United States but took effect or were consummated in other countries.

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fringe United States trademarks in this country, whether or not resort has been had to the remedies provided in 19 U.S.C. § 1526 and Section 42 of the Lanham Act.

(c)

The interventors' act of state argument, as applied to the claims for trademark infringement and unfair competition, was fully disposed of in Palicio v. Brush & Bloch, 256 F.Supp. 490–493. Nothing more on that subject is required here. American Banana Co. v. United Fruit Company, 213 U.S. 347, 29 S.Ct. 511, 53 L.Ed. 826 (1909), relied on by the interventors, is not to the contrary and is not in point.

(7)

Dunhill argues that, as the exclusive dealer for Menendez, Garcia "Monte Cristo" cigars, it had the right to use that trademark while the exclusive dealership contract remained in effect and therefore cannot be held to have been an infringer. This argument and Dunhill's attempt to draw support for it from Zwack v. Kraus Bros. & Co., 133 F.Supp. 929 (S.D.N.Y.1955), aff'd in part and remanded, 237 F.2d 255 (2d Cir. 1956), is more ingenious than meritorious. Neither of the opinions in Zwack lend the slightest support to Dunhill's position. An exclusive dealer for a trademarked product has no right to use the trademark on products manufactured by others. *See, e. g.*, Flexitized, Inc. v. National Flexitized Corporation, 335 F.2d 744 (2d Cir. 1964), cert. denied, 380 U.S. 913, 85 S.Ct. 899, 13 L.Ed.2d 799; *cf.* Monsanto Chemical Co. v. Perfect Fit Products Co., 349 F.2d 389 (2d Cir. 1965), cert. denied, 383 U.S. 942, 86 S.Ct. 1195, 16 L.Ed.2d 206.

(8)

I find that each of the owners has established that both the importers and the interventors violated the Lanham Act by infringing the owners' registered United States trademarks for their respective brands of cigars.

D.

It necessarily follows from this finding that it has also been established that the importers were guilty of unfair competition under New York law. This is so whether the New York law of unfair competition "is governed by essentially the same principles" which govern trademark infringement under the Lanham Act, Avon Shoe Co. v. David Crystal, Inc., 279 F.2d 607, 614 (2d Cir.), cert. denied, 364 U.S. 909, 81 S.Ct. 271, 5 L.Ed.2d 224 (1960); Chester Barrie, Ltd. v. Chester Laurie, Ltd., 189 F.Supp. 98, 103 (S.D.N.Y.1960), or is considerably broader and covers "a wide variety of situations to insure that 'one may not misappropriate the results of the skill, expenditures and labors of a competitor'." Flexitized, Inc. v. National Flexitized Corporation, *supra*, 335 F.2d at 781 *citing*, Electrolux Corp. v. Val-Worth, Inc., 6 N.Y.2d 556, 567, 190 N.Y.S.2d 977, 986, 161 N.E.2d 197, 203 (1959).

E.

The owners seek injunctive and monetary relief. The question of what relief they are entitled to must next be determined.

(1)

The owners seek an injunction against future violations of their trademark rights under Section 34 of the Lanham Act, 15 U.S.C. § 1116. It is plain that they are not entitled to such relief at this time.

The last shipment of cigars bearing these trademarks to any of the importers was made in February, 1961. All shipments by the interventors to the United States ceased when the embargo against Cuban goods went into effect in February, 1962. As far as the record here shows, there have been no sales of cigars bearing these trademarks in the United States by the importers or the interventors for many years.

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Plainly, there is no likelihood of any violations of the owners' United States rights by the importers or the interventors in the foreseeable future. Under these circumstances, the issuance of an injunction would be an empty gesture. No ground for injunctive relief has been shown and such relief must be denied.

(2)

Under Section 35 of the Lanham Act 15 U.S.C. § 1117, the owners "subject to the principles of equity" are entitled to recover "any damages sustained" because of the infringements.

The owners have been unable to show that they sustained any damage by reason of the infringements here. During the relatively brief period after intervention with which we are concerned, the owners were not engaged in the cigar business. They were not selling Cuban cigars or any others. Thus, they did not suffer any diversion of business which might have come to them but for the use of their marks by the importers and interventors.

Moreover, there is no evidence that the owners' reputations or those of their trademarks were tarnished or impaired in any way by the post-intervention sales of cigars bearing their marks. There is no evidence of any substance that the cigars shipped and sold after intervention were inferior in any respect to those on which the owners had built their reputations and goodwill. Phoenix Manufacturing Co. v. Plymouth Mfg. Co., 286 F.Supp. 324, 331 (D.Mass. 1968). Indeed, it is probable that the continued use of the marks in the post-intervention period was beneficial rather than otherwise. The marks were kept before the consuming public and the diminution in goodwill which might have resulted had they disappeared from the market did not occur.

There is no evidence to support the owners' claim that the continuing sales of the cigars shipped by the interventors made it difficult for them to obtain the financial support necessary to re-establish their businesses here and thus deprived them of sales which they otherwise would have been able to make. Moreover, after intervention the owners were unable to obtain the Cuban tobacco required to manufacture cigars which could properly bear their marks. This made it impossible for them to continue making sales to their former customers whether they obtained financial backing or not.

(3)

Section 35 provides for recovery "subject to the principles of equity" of "defendant's profits". It further provides that

> [i]f the court shall find that the amount of the recovery based on profits is either inadequate or excessive the court may in its discretion enter judgment for such sum as the court shall find to be just, according to the circumstances of the case. Such sum . . . shall constitute compensation and not a penalty.

It is well established that, despite what appears to be the mandatory language of the statute, the granting or denial of an accounting of profits depends on the circumstances of the particular case. The most recent and definitive pronouncement in this Circuit on when an accounting may be granted is in Monsanto Chemical Co. v. Perfect Fit Products Mfg. Co., *supra*. There defendant was found to have deliberately infringed plaintiff's trademark "Acrilan". However, the trial court declined to award an accounting on the ground that the parties were not competitors. On appeal the critical issue was whether the facts justified an accounting.

The Court of Appeals considered the two views on the propriety of an accounting in trademark infringement suits then generally prevailing. The narrower and more conventional view, expressed in Durable Toy & Novelty Corp. v. J. Chein & Co., 133 F.2d 853 (2d Cir. cert. denied, 320 U.S. 211, 63 S.Ct. 1447, 87 L.Ed. 1849 (1943), was that an ac-

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counting "is justified only to the extent that injury is shown already to have been suffered." 349 F.2d at 392.

> "An accounting has been thought proper only as an indirect measure of the plaintiff's injury, that is, only if some relationship between the infringer's profits and the plaintiff's injury can be inferred. As a result accountings have been limited to cases in which the parties are competing for trade and the defendant's trade may thus be presumed to have been diverted from the plaintiff."

Id. at 392.[23] Since the owners were not selling cigars during the period in which the infringements occurred and were in no sense damaged by the infringements, an accounting would plainly be denied under this view.

The second view awarded an accounting on "the principles of unjust enrichment" on the theory that the trademark right is an intangible property right. Id. at 392. *See* Baker v. Simmons Co., 325 F.2d 580, 582 (1st Cir. 1963); Blue Bell Co. v. Frontier Refining Co., 213 F.2d 354, 362–363 (10th Cir. 1954); Hamilton-Brown Shoe Co. v. Wolf Bros. & Co., 240 U.S. 251, 36 S.Ct. 269, 60 L. Ed. 629 (1916).

Prior decisions of this Circuit had squarely rejected the view that the trademark right was an intangible property right, *see* Durable Toy & Novelty Corp. v. J. Chein & Co., *supra*, and had apparently adopted the view that an accounting was proper only where damages could be presumed and thus only where the parties were competitors. *See* Admiral Corp. v. Penco, Inc., 203 F.2d 517 (2d Cir. 1953); Triangle Publications, Inc. v. Rohrlich, 167 F.2d 969 (2d Cir. 1948). *But cf.* Maternally Yours, Inc. v. Your Maternity Shop, Inc., 234 F.2d 538, 545 (2d Cir. 1956), Dad's Root Beer v. Doc's Beverages, 193 F.2d 77, 82–83 (2d Cir. 1951) allowing an accounting where the parties marketed similar products but in different geographical markets.[24]

The Court in Monsanto, viewing the purposes of the Lanham Act as protection of the public from deception and of the trademark owner from piracy, overruled *Durable Toy*, *Admiral*, and *Triangle Publications* insofar as they were contrary and adopted the more flexible approach of *Dad's Root Beer* and *Maternally Yours*, "which refer to the traditional discretion of a court of equity in adapting its relief to the case before it." 349 F.2d at 395.

Relying on factors peculiar to the case, the Court granted an accounting for the following reasons: First, despite the difficulties of proof "it seems obvious that there must have been some economic injury to Monsanto, such as loss of sales to legitimate producers and the loss of the good will of some of the retail purchasers of Perfect Fit's inferior 'Acrilan' mattress pads." *Id.* at 396.

Moreover, the public interest required an accounting under the circumstances present there. Only by granting an accounting would the infringement be made sufficiently unprofitable as to deter future infringements. The need for deterrence was found to be particularly acute as to defendant Perfect Fit, which had "taken up trademark infringement as its principal line of business." *Id.* at 396.[25]

The Court concluded:

> "We do not hold that it is irrelevant whether the parties are in direct competition; compensation for diverted trade is one important purpose which an accounting may serve. To restrict accountings to this single purpose, however, fails to take account of the other purposes served by the trademark law. Under the circumstances of this case, a judgment limited to an

23. *See* Restatement, Torts, § 747; Note, 1963 Wash.U.L.Q. 243.

24. The *Monsanto* opinion cast doubt on the soundness of the distinction in terms of policy or precedent. *Id.* at 395.

25. Perfect Fit had egregiously misused the Acrilan trademark on numerous occasions.

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injunction is clearly inadequate to deter those who deliberately engage in commercial piracy which defrauds thousands of consumers and injures a trade name built up at considerable cost by legitimate means."

Id. at 397.

Monsanto makes it plain that an accounting of profits is not required merely because infringement has been proven and that whether or not an accounting should be granted is dependent upon a variety of factors. Viewing the facts and circumstances in the cases at bar in the light of the facts referred to in *Monsanto*, it is clear to me that accounting not only is not required here but would not be appropriate.

If an accounting were granted in these cases, it is difficult to conjure up a case where it should not be granted. The trademarks were used by both the importers and the interventors in good faith and in the honest and reasonable belief they were entitled to use them. As has been pointed out, there was confusion as to the legal rights of the various parties. There is no evidence that either importers or interventors wilfully and intentionally set about to use marks which they knew belonged to others or to deceive the public in any way.

Though there was plainly at least technical infringement, there is no significant evidence that the cigars sold after intervention under the marks were inferior to those previously sold by the owners or that the consumers purchasing them received anything less than what they expected or bargained for. *Cf.* Phoenix Manufacturing Co. v. Plymouth Mfg. Co., 286 F.Supp. 324, 331 (D. Mass.1968).

Moreover, as has been pointed out, the owners were not damaged by the infringement. No sales which they otherwise would have made were diverted from them. Neither their reputations nor their marks were stained or damaged in any way. Viewed realistically, whatever damage was sustained by the owners came about because of the expropriations of their businesses in Cuba, which this Court is proscribed from questioning, and not because of the trademark infringements.

Thus, in these cases, there is no evidence of wrongful intent, harm to the public or damage to the owners arising from the infringements.

In contrast, *Monsanto* involved a deliberate and successful design to trade on the good will of the plaintiff's marks and to deceive the consuming public by one whose principal line of business was trademark infringement. As a result, the public was defrauded and economic loss was inflicted on the plaintiff. There an accounting was fully justified, if not essential, as a deterrent to further such conduct and to effectuate the purposes of the statute.

In the cases at bar an accounting would serve little purpose other than to provide the owners with a windfall and to punish the importers and interventors for acts done without wrongful intent.

What has already been said as to denial to the owners of relief under the Lanham Act makes it plain that they are not entitled to damages or an accounting on their claims of unfair competition under New York law. *See* Electrolux Corp. v. Val-Worth, *supra*; Flexitized Inc. v. National Flexitized Corp., *supra*.

F.

Saks contends that the interventor of Menendez, Garcia is obligated by contract to indemnify it for the costs, including counsel fees, of defending the trademark infringement claims.[26]

The post-intervention shipment made to Saks and the prior shipments made by the owner were made pursuant to purchase orders which had printed on the back, among other terms the following:

(14)—You agree to protect, indemnify and hold us harmless from any

26. It has been stipulated that the counsel fees incurred by Saks in defending the trademark claims up to January 14, 1969 amount to $3,000.

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claim, loss, damage, charge, cost and expense, including attorneys' fees, which may result to us from any claim of infringement of patents, copyrights or trademarks or claim of unfair competition, in connection with the merchandise covered by this order . . ."

At the top of the back of the order is the heading, in large boldface capital letters, "ADDITIONAL TERMS, CONDITIONS AND INSTRUCTIONS—PLEASE READ." The front of the order states:

> We hereby order the merchandise, supplies or services described above, subject to the terms, conditions and instructions printed and written on the face and reverse sides hereof.

It is well-settled that a purchase order is an offer to enter into a contract which is accepted by the seller when the goods ordered are shipped. *E.g.*, Williston, Sales (Rev. ed.) § 56, at 13; Restatement, Contracts § 52.

The Menendez, Garcia interventor contends that he could not reasonably have been expected to have been aware of the quoted terms on the back of the order because they were in small print, difficult to read and in English rather than Spanish. He urges, therefore, that he is not bound thereby.

None of this is persuasive. The expropriated factory was carrying on extensive business with American importers. The order forms used in that business, including the Saks form, were all in English and were the same as had been used previously. There is not a scintilla of evidence that the interventor, to say nothing of his employees who were dealing with the details of the transactions, had any difficulty in understanding English.

All the terms on the reverse side of the purchase order are in the same type under a heading which could not have been missed, warning that they should be read. The terms are printed and not at all illegible.

No good reason has been shown why the terms and conditions of the order should not have been fully understood by the shippers. By shipment of the goods, the Menendez, Garcia interventor became contractually bound by the terms of the order. He is obligated under such terms to indemnify Saks for its reasonable counsel fees and Saks is entitled to recover the amount of such fees from him.

The contention of Dunhill and Faber that they are also entitled to recover counsel fees for defending the infringement claim from the interventors is in a different posture. In contrast to the Saks purchase order, the Dunhill and Faber orders made no reference whatsoever to such indemnification and there is no contract obligation to that effect.

Dunhill and Faber were fully aware of the facts as they continued to purchase cigars from the interventors and should have been as aware as the interventors of any possible legal consequences of so doing. Their claims for indemnification of counsel fees are wholly without substance or merit and are in all respects denied.

* * *

In conclusion, it may be noted that the other points raised by the parties, including statute of limitation questions, have been considered and have been deemed so lacking in merit as to require no discussion. It should also be noted that dollar amounts referred to in this opinion are approximate only and are subject to correction in the final judgment.

This opinion constitutes my findings of fact and conclusions of law in these cases.

Settle judgment on thirty days' notice.

SUPPLEMENTAL MEMORANDUM

BRYAN, District Judge:

In my opinion of March 17, 1972 in these cases, I held that the defendant importers are entitled to set off the amounts paid by them to the interventors on account of pre-intervention shipments for which the importers were held liable to

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the owners against the amounts owed by them to the interventors for post-intervention shipments.

Apparently, the amounts paid by defendant Dunhill to the interventors on account of pre-intervention shipments are greater than the amounts which Dunhill owed the interventors for post-intervention shipments. Dunhill paid out a total of approximately $148,600 to the interventors on account of pre-intervention shipments for which Dunhill is liable to the owners. Yet, the amounts owed the interventors by Dunhill for post-intervention shipments total only some $93,000. The other defendant-importers are not in this position since the amounts that these importers paid out to the interventors for pre-intervention shipments are less than the amounts these importers owe the interventors for post-intervention shipments. Consequently, Dunhill has moved for a finding that it is entitled to affirmative judgment on its counterclaims against the respective interventors for the differences between the amounts paid out on account of pre-intervention shipments and the amounts owed the interventors for post-intervention shipments, instead of being limited to offsetting the amounts previously paid against the amounts owed.

The interventors have submitted no papers in opposition and do not appear to oppose this application. The owners take the position that my original opinion should not be disturbed, but apparently do not oppose Dunhill's application, either, and indeed could not well do so.

No reason has been advanced why Dunhill's application for such affirmative judgments against the interventors should not be granted, nor do I see any. The same considerations which led me to hold Dunhill entitled to offset the amounts in question against the amounts due to the interventors now impels the conclusion that Dunhill is entitled to affirmative relief for the differences between the amounts it owed to the respective interventors and the amounts previously paid to the interventors on account of pre-intervention shipments which the owners are entitled to recover from Dunhill.[1] I so find.

The judgments in these cases will reflect this finding and will be settled on 20 days' notice. Proposed judgments will be submitted within 15 days from the date of filing of this supplemental memorandum. Separate judgments will be entered for each of the three groups of cases which have been consolidated for all purposes. Thus, separate proposed judgments will be submitted for settlement for each of the following consolidated actions:

(1) 61 Civil 472, 582, 583, 584

(2) 61 Civil 848, 849, 850, 869

(3) 61 Civil 3336

IT IS SO ORDERED.

1. No questions with respect to execution of such judgments are before me and I express no view on that subject.

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Supreme Court, U. S.
FILED
MAR 14 1974
MICHAEL RODAK, JR., CLERK

Supreme Court of the United States

October Term, 1973.

No. 73-1287.

THE REPUBLIC OF CUBA, *et al.*,
Interventor-Petitioners,
against
ALONSO MENENDEZ, *et al.*,
Owner-Respondents,
SAKS & COMPANY,
Defendant-Respondent.

THE REPUBLIC OF CUBA, *et al.*,
Interventor-Petitioners,
against
RAFAEL CIFUENTES, *et al.*,
Owner-Respondents,
FABER, COE & GREGG, Inc.,
Defendant-Respondent.

THE REPUBLIC OF CUBA, *et al.*,
Interventor-Petitioners,
against
RAFAEL CIFUENTES, *et al.*,
Owner-Respondents,
ALFRED DUNHILL OF LONDON, Inc.,
Defendant-Respondent.

Brief in Opposition to Petition for Writ of Certiorari.

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Jac M. Wolff,
Myron Cohen,
On the Brief.

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Supreme Court of the United States

OCTOBER TERM, 1973.

No. 73-1287.

THE REPUBLIC OF CUBA and DANIEL SOLANO PINERA, as Interventor of MENENDEZ, GARCIA Y COMPANIA, LIMITADA and MENENDEZ, GARCIA Y CIA. LTDA. and MENENDEZ Y GARCIA,

Interventor-Petitioners,

against

ALONSO MENENDEZ, JOSE M. GARCIA, BENJAMIN MENENDEZ, JOSE MENENDEZ and ADOLFO GARCIA, co-partners, doing business under the firm name and style of Menendez, Garcia Y Compania, Limitada and MENENDEZ, GARCIA Y CIA LTDA. and MENENDEZ Y GARCIA,

Owner-Respondents,

against

SAKS & COMPANY,

Defendant-Respondent.

Brief in Opposition to Petition for Writ of Certiorari.

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THE REPUBLIC OF CUBA and DANIEL SOLANO PINERA, as Interventor of MENENDEZ, GARCIA Y COMPANIA, LIMITADA; F. PALICIO COMPANIA, S.A.; CIFUENTES Y COMPANIA and POR LARRANAGA, FABRICA DE TABACOS, S.A.,

Interventor-Petitioners,

against

RAFAEL CIFUENTES, RAMON CIFUENTES and MANUEL CIFUENTES, co-partners, doing business under the firm name and style of Cifuentes Y Compania; ALONSO MENENDEZ, JOSE M. GARCIA, BENJAMIN MENENDEZ, JOSE MENENDEZ and ADOLFO GARCIA, co-partners, doing business under the firm name and style of Menendez, Garcia Y Compania, Limitada; POR LARRANAGA, FABRICA DE TABACOS, S.A.; and F. PALICIO Y COMPANIA, S.A.,

Owner-Respondents,

against

FABER, COE & GREGG, INC.,

Defendant-Respondent.

THE REPUBLIC OF CUBA and DANIEL SOLANO PINERA, as Interventor of MENENDEZ, GARCIA Y COMPANIA, LIMITADA; F. PALICIO Y COMPANIA, S.A.; CIFUENTES Y COMPANIA and POR LARRANAGA, FABRICA DE TABACOS, S.A.,

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against

RAFAEL CIFUENTES, RAMON CIFUENTES and MANUEL CIFUENTES, co-partners, doing business under the firm name and style of Cifuentes Y Compania; ALONSO MENENDEZ, JOSE M. GARCIA, BENJAMIN MENENDEZ, JOSE MENENDEZ and ADOLFO GARCIA, co-partners, doing business under the firm name and style of Menendez, Garcia Y Compania, Limitada; POR LARRANAGA, FABRICA DE TABACOS, S.A.; and F. PALICIO Y COMPANIA, S.A.,

Owner-Respondents,

against

ALFRED DUNHILL OF LONDON, INC.,

Defendant-Respondent.

Petitioners seek writs of certiorari to review three judgments of the U. S. Court of Appeals, for the Second Circuit, entered September 24, 1973, affirming two of the judgments of the District Court, for the Southern District of New York, and affirming in part and reversing in part the third judgment.

Opinions Below.

The opinion of the Court of Appeals is reported at 485 F. 2d 1355 (1973). The opinion of the District Court is

reported at 345 F. Supp. 527 (1972). Both opinions appear in the joint appendix.

Jurisdiction.

The jurisdiction of this court is invoked under 28 U.S.C. §1254.

Questions Presented.

1. As to the controversy between petitioners and the defendant-respondents, is the rule of this court in *First National City Bank v. Banco Nacional*, 406 U. S. 759, applicable? The owner-respondents not being concerned therewith, will not comment thereon.

2. Did the courts below properly hold that the accounts receivable of the owner-respondents due from the defendant-respondents for pre-intervention shipments, were not property located in Cuba on the intervention date, and thus were beyond the reach of the intervention decrees?

3. The accounts receivable of the owner-respondents due from the defendant-respondents, being payable in New York in U. S. dollars, did the courts below properly hold that the Cuban currency regulations did not abrogate the owner-respondents' rights to receive payment in dollars?

4. Did the courts below properly determine questions of trademark validity and infringement before determining the question of appropriate remedy?

5. Where a trademark is identified with a formulation, including a particular ingredient, is the trademark extinguished merely by virtue of that ingredient becoming unavailable?

Statement of the Case.

Before intervention on September 15, 1960, the owner-respondents (sometimes referred to as "owners") shipped cigars from their factories in Cuba to the defendant-respondents (sometimes referred to as the "American importers," or merely "importers") and issued invoices payable in United States dollars. The stipulation of facts, Trial Court Exhibit 1, acknowledged that the importers, to whom the pre-intervention cigars were shipped by the owners, were located in the United States.

On substantial evidence, the courts below found that the owners were entitled to recover from the American importers for the proceeds of the pre-intervention shipments, about $477,000, and that the owners were entitled to such payment in United States dollars, for which judgment was duly entered.

The District Court found that the owners' U. S. registered trademarks were valid and had been infringed and, while denying the owners present injunctive and accounting relief, reserved jurisdiction for modification of the judgment and injunctive relief in case of future infringement.

Argument.

No valid reasons for allowance of the writ have been tendered. No claim is made that the Court of Appeals rendered a decision in conflict with that of any other court of appeals on the same matter. The various circuits are quite uniformly in accord with, and support, the judgment herein. There is no claim here that the Court of Appeals has decided an important question of Federal law which has not been, but should be settled by this court. Nor has any Federal question been decided in any way in conflict with applicable decisions of this

court. The judgment herein is clearly in accord with the decisions of this court.

The second and third questions presented have to do with the owners' right to the pre-intervention cigar shipments, and the applicability of the Cuban currency control regulations.

The accounts receivable for the proceeds of the pre-intervention cigar shipments were not property located in Cuba on the intervention date, and thus, were beyond the reach of the intervention and currency control decrees.

(a) The importers/debtors, to whom the pre-intervention cigars were shipped by the owners, were located in the United States. The District Court awarded judgments in favor of the owners against the importers alone for the value of the pre-intervention shipments. The owners were not granted any judgment against the interventors for the pre-intervention shipments.

(b) The situs of the debts owed by the importers to the owners is in the United States.

In *Banco Nacional de Cuba v. Sabbatino*, 376 U. S. 398, 84 S. Ct. 923, 71 L. Ed. 2d 804 (1964), this court declared that the effect of an act of state of a foreign government must be treated exclusively as an aspect of Federal law. Pursuant to the doctrine, the court, in *Republic of Iraq v. First National City Bank*, 353 F. 2d 47 (2nd Cir. 1965) at pages 50-51, said:

> "It would be baffling if a foreign Act of State intended to affect property in the United States were ignored on one side of the Hudson but respected on the other; any such diversity between

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States would needlessly complicate the handling of the foreign relations of the United States. The required uniformity can be secured only by recognizing the expansive reach of the principle announced by Mr. Justice Harlan in *Sabbatino*, that all questions relating to an Act of State are questions of Federal law * * *"

To the same effect is *Tabacalera Severiano Jorge, S. A. v. Standard Cigar Co.*, 392 F. 2d 706, 715 (5th Cir. 1968); 12 ALRF 707, 738. In 1904, this court, in *Harris v. Balk*, 198 U. S. 215, 25 S. Ct. 625, 49 L. Ed. 1023, held that, as to *ordinary* debts, the situs of the debt is at the location of the debtor. That is in accordance with the British rule *In re Helbert Wagg & Co.*, 1 All E. R. 129 (1956), wherein the court held that a debt is situated at the place where the debtor resides, even if the debt is payable elsewhere. Petitioners rely on various tax cases, such as *Farmers Loan & Trust Co. v. State of Minnesota*, 280 U. S. 204 (1929); *Texas v. New Jersey*, 379 U. S. 674 (1963). Those cases, however, had nothing to do with the power to enforce payment of an ordinary debt. The policy underlying the court's situs determinations for the purpose of enforcing tax or escheat claims has no relevancy or application to claims based upon a foreign government's purported confiscation. The record is devoid of any showing that the importers or their agents were present in Cuba or subject to the jurisdiction of the Cuban courts on the intervention date. Therefore, no legal effect should be accorded such attempted confiscation of the importers' debts to the owners. Hence, the intervention did not deprive the owners of their right to collect the outstanding debts owed to them by the importers for pre-intervention shipments.

(c) Regardless of the "situs of debt" theory, payment of the debts due to the owners from the American im-

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porters being enforceable only by a court in the United States, to apply the Cuban Act of State to such debts would give it extra-territorial effect.

In *Harris v. Balk, supra,* this court looked to the jurisdiction which had the power to deal with the *res,* i. e., the debt. Likewise, in *Republic of Iraq v. First National City Bank, supra,* the court was impelled to hold that the Iraqi ordinance of confiscation of King Faisal's property was not properly enforceable against a United States bank account, because Iraq could not enforce its Act of State within its own borders. Obviously, the ordinance was not self-executing by the Republic of Iraq, for it required the power of the United States Courts to give effect to the Iraqi Act of State. Therefore, the Iraqi government was attempting to exercise its Act of State extraterritorially, within the boundaries of the United States, in order to give effect to what was an obvious hollow act within the territory of Iraq. Accordingly, our courts declined to enforce the Iraqi ordinance of confiscation.

To similar effect is the holding in *Tabacalera Severiano Jorge, S. A. v. Standard Cigar Co., supra.* The facts in that case are virtually identical to those in the case at bar. It was there said that regardless of the ordinary concept of the situs of a debt, the government of Cuba was not physically in a position to perform a *fait accompli,* in the nature of the acquisition by the Cuban government of the money owed to the owners by the American debtors. *Tabacalera Severiano Jorge* concluded that whatever efforts were made by the Cuban government dealing with *Tabacalera Severiano,* those acts are to be recognized under the Act of State doctrine *only* insofar as they were able to come to complete fruition within the dominion of the Cuban government, and that there was no "taking of property within its

own territory," within the language used by this court in *Sabbatino*.

It follows that the intervention of the owners' business did not expropriate the importers' indebtednesses for pre-intervention shipments. Those debts always remained obligations of the importers to the owners.

The Cuban currency control regulations are inapplicable to debts owed by the American importers situated in New York, which are payable in New York, in United States dollars.

(a) The factual findings in this case, and a review of the documents relating to the pre-intervention shipments and payments therefor demonstrate that payment was to be made in United States dollars in New York City. The owners' Trial Exhibits 1, 36, 37, 38, 46, 47 and 48, relating to the sales by the owners to the importers, uniformly specify the amounts payable in dollars. Schedule A, annexed to the Stipulation of Facts, Court Exhibit 1, indicates that all the amounts are stated therein to be payable in United States dollars. The invoices on which the schedule is based also specify United States dollars. The billings and the importers' accounts were always payable in New York, in United States dollars. This is overwhelmingly supported by the great number of checks used by the importers in making the erroneous payments, all of which were drawn by defendants and payable in United States dollars.

It is, therefore, clear that the debts were situated in New York, requiring payment to be made in United States dollars in New York.

(b) The Cuban currency control regulations were ineffective as to the debts due the owners from the importers.

A sovereign may control currency only within its own borders. *In re Helbert Wagg & Co., supra.* As is true with the Act of State doctrine, the power to enforce currency control regulations stops at the sovereign's borders.

None of the invoices or billings was payable in pesos. Thus, as between the owner-respondents and the importers, the owners always had a valid right to receive payment in dollars, enforceable in our courts. Petitioners contend that if the Cuban currency control regulations were not given effect by our courts, it would give the owners the benefit of a dollar windfall, in lieu of pesos, which the owner would have been required to accept in exchange for their dollars. That, however, was conditioned on the money coming within Cuban jurisdiction, which it never did. Currency control regulations are but a form of revenue law. In the absence of international agreement, such laws generally will not be enforced by United States courts (*Corarado v. Harbeck*, 232 N. Y. 71, 133 N. E. 357 [1921]). Long ago, Cuba withdrew from the Bretton Woods Fund Agreement, and cannot predicate its attempt to enforce its currency regulations upon any treaty or international agreement with the United States.

We submit that this case may not be governed by those decisions in which the debtor's obligation was limited by agreement to pay in foreign currency or in a country where there is currency control. See, e. g., *Pan American Life Insurance Company v. Blanco*, 363 F. 2d 167 (5th Cir. 1966); *In re Helbert Wagg & Co., supra.* Here, payment became due in the United States, in United States currency. This closely parallels the facts relating to the claimants *Blanco* and *Conill*, in *Pan American Life Insurance Company v. Blanco*, where the court held that Cuban currency controls do not apply,

and payment was ordered in United States dollars. That the effect of the judgments below results in awarding the owners dollars, worth more on the market than pesos, which the owners would have been required to accept if they were in Cuba, does not constitute valid ground for enforcement here of Cuba's revenue laws, cf. *Banco do Brasil, S. A. v. A. C. Israel Commodity Co.*, 12 N. Y. 2d 371, 190 N. E. 2d 235, 239 N. Y. S. 2d 872, cert. denied 376 U. S. 906 (1963).

Under these circumstances, the currency control regulations of Cuba are inapplicable. The owners were justly awarded judgment against the American importers in United States dollars.

The courts below properly determined the issues of trademark validity and infringement.

The interventor-petitioners argue that the courts below in effect granted a declaratory judgment with respect to the questions of trademark validity and infringement by finding that the trademarks were valid and infringed and then refusing to award damages for such infringement and an injunction against further infringement. The interventor-petitioners ground their argument in the patent law where it is well established that a court should not make a finding on patent validity if there is no infringement nor should it make a finding on the question of infringement if it finds the patent invalid. In the trademark law, as in the patent law, it is the combined findings of validity and infringement which give rise to a need for determining what relief should be granted. The available relief and the criteria controlling the award thereof are covered by separate statutory provisions. Thus, in order to determine what form of relief should be granted, if any, a determination must first be made as to whether or not a civil action prop-

erly lies. This latter determination is dependent solely upon the questions of validity and infringement.

If the courts below had found either invalidity or noninfringement, that properly would have precluded a determination of the other and of the question of relief, as there would have been no viable claim for relief. But the courts below, having found trademark validity, were obligated to make a determination of trademark infringement and thus determine that a claim existed before it could examine the appropriate remedies in the case.

Liability for trademark infringement is defined in Section 32(1) of the Lanham Act, 15 USC 1114(1), whereas, the remedies which may be granted for such infringement are covered by Sections 34 and 35 of the Act, 15 USC 1116 and 1117. Thus, the statutory scheme required the courts below to employ the procedure they followed, that is, first finding whether a claim for trademark infringement exists and then determining the appropriate remedy, if one is required. This is the well-established procedure followed in the courts as evidenced by the holdings in *Field Enterprises Educational Corp. v. Cove Industries Inc.*, 297 F. Supp. 989 (EDNY 1969); *Cook Industries Inc. v. Carlson*, 334 F. Supp. 809 (ND Miss. 1971), and *Oklahoma National Gas Corp. v. Municipal Gas Co.*, 113 F. 2d 308 (10th Cir. 1940).

Finally, the interventor-petitioners overlook an important fact; namely, that the courts below did grant limited relief to the owner-respondents herein. Specifically, the trial court retained jurisdiction of this matter for the purpose of granting further relief as and when required, if the interventor-petitioners resumed their infringing activities. The courts below deemed this to be an adequate remedy in and of itself. This establishes beyond

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any doubt that the finding of validity and infringement by the court below was not a mere declaration of rights.

The unavailability of Cuban tobacco does not, of itself, destroy the owner-respondents trademark rights.

The interventor-petitioners argue that, as the trademarks of the owner-respondents are identified in the minds of the U. S. purchasing public with cigars made of Cuban tobacco, when the embargo against importation of Cuban tobacco was imposed in February of 1962, the trademark rights of the owner-respondents were forthwith extinguished. This astonishing proposition is predicated by the petitioners on one and only one case, *Mulhens and Kropff, Inc., v. Muelhens, Inc.*, 43 F. 2d 937 (2nd Cir. 1930). *Mulhens and Kropff* simply does not stand for the proposition that when availability of a special ingredient in a trademarked product is eliminated, the trademark is extinguished.

Mulhens and Kropff is concerned with protecting the public from deceptive use of trademarks. The case stands for the proposition that trademark rights will be extinguished if all of the following conditions are met: (a) the trademark is identified with a special formulation; (b) the owner of the trademark uses the trademark on a product that has not been compounded in accordance with the formulation; and (c) the public was deceived by the use of the trademark on the product made by other than the original formulation.

In the present case, the owner-respondents have not used their marks on cigars that do not include Cuban tobacco. They have not used their trademarks at all since 1960. As there has been no public use of the marks, then, a fortiori, there has been no deception of the public.

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Thus, two out of the three conditions giving rise to extinguishment of trademark rights under the doctrine of *Mulhens and Kropff* are not present in this case and the *Mulhens and Kropff* doctrine thus does not apply here.

Moreover, all of the credible evidence presented at trial on this point established that the American cigar smoking public would *at this time* not be deceived even if the owner-respondents were to commence employing their marks in connection with high quality non-Cuban tobacco. This is substantiated not only by testimony of the expert Ralph Williams at page 335a of the Joint Appendix, but it is substantiated by the fact that many of the leading cigar brands presently on sale in the U. S. were originally made in Cuba of Cuban tobacco and are now made in the U. S. of non-Cuban tobacco. This transition applies to such famous cigar brands as Corona-Corona, Medalist and Shakespeare. This establishes that American cigar smokers are fully aware of the fact that Havana tobacco is no longer available nor in use on cigars which they can buy. Thus they would not expect cigars bearing the owners' trademarks to be made of Cuban tobacco and would not be deceived by their use of the mark on cigars made of non-Cuban tobacco. Accordingly, *Mulhens and Kropff* would not apply.

Finally, the novel interpretation of *Mulhens and Kropff* put forward by the interventor-petitioners would eliminate in many instances the long and well-established rule of law relating to trademark abandonment resulting from non-use of marks under special circumstances. In cases too numerous to list, trademarks which were not used because of war or because of statute (such as the Volstead Act) were found still to be the property of their owners years later, notwithstanding the fact that ingredients were unavailable because of war or statute, *Kelly Liquor Co.*

v. National Brokerage Co., 102 F. 2d 857, 41 U. S. P. Q. 311 (CCPA 1939); *Pennsylvania Co. for Insurance On Lives v. Patterson and Coane, Inc.*, 38 U. S. P. Q. 276 (D.C.N.J. 1938). Thus, for example, if the interventor-petitioners' proposition were in fact law, all of the trademarks for alcoholic beverages which were in existence prior to the imposition of prohibition in the United States would have been immediately extinguished upon prohibition coming into being. This is not and never has been the law in the United States. Thus, respondents' trademarks were not extinguished by the mere unavailability of Cuban tobacco.

Conclusion.

The two courts below correctly held that the owners were entitled to recover from the American importers the proceeds of the pre-intervention shipments, payable in United States dollars. The owners were properly awarded trademark relief. No valid reasons for allowance of a writ of certiorari have been presented. Accordingly, the petition for certiorari should be denied.

Respectfully submitted,

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IN THE

Supreme Court of the United States

October Term, 1973

No. 73-1287

THE REPUBLIC OF CUBA, *et al.*,
Intervenor-Petitioners,
against
SAKS & COMPANY,
Defendant-Respondent.

THE REPUBLIC OF CUBA, *et al.*,
Intervenor-Petitioners,
against
FABER, COE & GREGG, INC.,
Defendant-Respondent.

THE REPUBLIC OF CUBA, *et al.*,
Intervenor-Petitioners,
against
ALFRED DUNHILL OF LONDON, INC.,
Defendant-Respondent.

BRIEF FOR RESPONDENTS SAKS & COMPANY AND FABER, COE & GREGG, INC. IN OPPOSITION TO PETITION FOR WRIT OF CERTIORARI FILED BY THE REPUBLIC OF CUBA, *et al.*

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No. 73-1287

THE REPUBLIC OF CUBA and DANIEL SOLANO PINERA, as Interventor of MENENDEZ, GARCIA Y COMPANIA, LIMITADA and MENENDEZ, GARCIA Y CIA, LTDA. and MENENDEZ Y GARCIA,

Interventor-Petitioners,

against

ALONSO MENENDEZ, JOSE M. GARCIA, BENJAMIN MENENDEZ, JOSE MENENDEZ and ADOLFO GARCIA, co-partners, doing business under the firm name and style of MENENDEZ, GARCIA Y COMPANIA, LIMITADA and MENENDEZ, GARCIA Y CIA, LTDA. and MENENDEZ Y GARCIA,

Owner-Respondents,

against

SAKS & COMPANY,

Defendant-Respondent.

THE REPUBLIC OF CUBA and DANIEL SOLANO PINERA, as Interventor of MENENDEZ, GARCIA Y COMPANIA, LIMITADA; F. PALICIO Y COMPANIA, S.A.; CIFUENTES Y COMPANIA and POR LARRANAGA, FABRICA DE TABACOS, S.A.,

Interventor-Petitioners,

against

RAFAEL CIFUENTES, RAMON CIFUENTES and MANUEL CIFUENTES, co-partners, doing business under the firm name and style of CIFUENTES Y COMPANIA; ALONSO MENENDEZ, JOSE M. GARCIA, BENJAMIN MENENDEZ, JOSE MENENDEZ and ADOLFO GARCIA, co-partners, doing business under the firm name and style of MENENDEZ, GARCIA Y COMPANIA, LIMITADA; POR LARRANAGA, FABRICA DE TABACOS, S.A.; and F. PALICIO Y COMPANIA, S.A.,

Owner-Respondents,

against

FABER, COE & GREGG, INC.,

Defendant-Respondent.

THE REPUBLIC OF CUBA and DANIEL SOLANO PINERA, as Interventor of MENENDEZ, GARCIA Y COMPANIA, LIMITADA; F. PALICIO Y COMPANIA, S.A.; CIFUENTES Y COMPANIA and POR LARRANAGA, FABRICA DE TABACOS, S.A.,

Interventor-Petitioners,

against

RAFAEL CIFUENTES, RAMON CIFUENTES and MANUEL CIFUENTES, co-partners, doing business under the firm name and style of CIFUENTES Y COMPANIA; ALONSO MENENDEZ, JOSE M. GARCIA, BENJAMIN MENENDEZ, JOSE MENENDEZ and ADOLFO GARCIA, co-partners, doing business under the firm name and style of MENENDEZ, GARCIA Y COMPANIA, LIMITADA; POR LARRANAGA, FABRICA DE TABACOS, S.A.; and F. PALICIO Y COMPANIA, S.A.,

Owner-Respondents,

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ALFRED DUNHILL OF LONDON, INC.,

Defendant-Respondent.

BRIEF FOR RESPONDENTS SAKS & COMPANY AND FABER, COE & GREGG, INC. IN OPPOSITION TO PETITION FOR WRIT OF CERTIORARI FILED BY THE REPUBLIC OF CUBA, *et al.*

Respondents Saks & Company ("Saks") and Faber, Coe & Gregg, Inc. ("FC&G") submit this brief in opposition to the petition for a writ of certiorari filed by the Republic of Cuba, et al. ("Cuba") to review the judgment of the Court of Appeals for the Second Circuit entered in this action on September 24, 1973.

Questions Presented

Cuba poses five questions for consideration by this Court in the event its petition for a writ of certiorari is granted. Questions two through five, as set forth in the petition, raise issues relating to the respective rights of

the Cuban government and the former owners of certain cigar manufacturing companies which were intervened* by the Cuban government on September 15, 1960. Since Saks and FC&G will not be adversely affected, whatever the outcome with regard to these questions, our concern is limited to the following question:

1. Is the rule enunciated by this Court in *First National City Bank* v. *Banco Nacional de Cuba,* 406 U.S. 759 (1972), applicable to a situation in which (a) Cuba asserts claims against American importers of Cuban cigars; (b) the importers assert counterclaims smaller than the claims asserted by Cuba to be applied as setoffs against any judgment awarded to the Cuban government; (c) the Cuban government's claim and the importers' counterclaims relate to the same course of conduct and transactions; and (d) the case is clearly within the class of cases described in the letter submitted to this Court by the United States Department of State in the *City Bank* case, as to which the act of state doctrine need not be applied by the courts?

Statement of the Case

Respondents respectfully refer the Court to the statement of the case at pp. 3-8 of the cross-petition for a writ of certiorari in No. 73-1289.**

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* "Intervention" is a process, under Cuban law, by which Cuban officials seize control of privately owned properties and continue to operate them for the benefit of the Cuban government.

** The cross-petition seeks a writ of certiorari to review certain aspects of the judgment below, the writ to issue only if this Court grants the petition for a writ of certiorari filed on behalf of the Republic of Cuba in this case.

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Reasons for Denying the Writ

The Court below correctly applied this Court's decision in *First National City Bank* v. *Banco Nacional de Cuba*, 406 U.S. 759 (1972) to the facts of this case.

Less than two years ago, this Court, in *First National City Bank* v. *Banco Nacional de Cuba*, 406 U.S. 759 (1972) considered the applicability of the act of state doctrine, enunciated in *Banco Nacional de Cuba* v. *Sabbatino*, 376 U.S. 398 (1964), to a situation in which a claim against a foreign state is asserted as a counterclaim in an action initially brought by that foreign state.

In the *City Bank* case, the bank had foreclosed on a secured loan made to Cuba after the Cuban government had seized all of its branches in that country. Cuba brought an action for the amount realized by the bank upon liquidation of the collateral, after application of the proceeds to repayment of principal and interest on the loan. The bank counterclaimed for the value of its seized assets.

Three Justices, in an opinion written by Mr. Justice Rehnquist, expressed the view that a counterclaim up to the amount of the claim asserted by the foreign state, would not be barred by the act of state doctrine. Mr. Justice Rehnquist relied upon a letter to this Court from the Legal Advisor of the Department of State expressing the Department's view that the

> "act of state doctrine should not bar consideration of a defensive counterclaim or offset limited to the amount of a claim for which a foreign government sued in a United States court arising out of a relation-

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> ship existing between the parties when the act of state occurred, at least where the foreign policy interests of the United States did not require application of the act of state doctrine." J. App. pp. 28a-29a.*

In a separate opinion Mr. Justice Powell concurred in the result, permitting the assertion of the counterclaim, but opted for a case-by-case approach in which the foreign policy interests for the United States would be only one of the factors considered.

Mr. Justice Douglas concurred in the Court's judgment on the authority of *National City Bank* v. *Republic of China*, 348 U.S. 356 (1955), in which this Court held that the doctrine of sovereign immunity does not bar the assertion of a counterclaim against a foreign state when that state has invoked the jurisdiction of our courts. In his concurrence Mr. Justice Douglas wrote:

> "It would offend the sensibilities of nations if one country, not at war with us, had our courthouse door closed to it. It would also offend our sensibilities if Cuba could collect the amount owed on liquidation of the collateral for the loan and not be required to account for any setoff. To allow recovery without more would permit Cuba to have its cake and eat it too. Fair dealing requires allowance of the setoff to the amount of the claim on which this suit is brought." 406 U.S. at 772.

The considerations which led this Court to permit the counterclaim in the *City Bank* case, apply with even greater force in this case.

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* References to the "J. App." refer to the Joint Appendix filed by petitioners herein, petitioner in No. 73-1288, and cross-petitioners in No. 73-1289.

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A. This case falls within the *Bernstein* letter exception to the act of state doctrine.

Cuba has suggested that Mr. Justice Rehnquist's opinion in *City Bank* is of no aid to respondents because "there is no Bernstein letter" in this case (Pet. p. 6). It adds that "[t]he Stevenson letter in the *City Bank* case does not help the importers [because it was] specifically confined to the 'circumstances' of that case" (Pet. p. 7, n. 2).*

Cuba's position is contrary to the clear language and import of the Stevenson letter. As pointed out by this Court below (J. App. p. 29a) the letter concluded with the following paragraph:

> "The Department of State believes that the act of state doctrine should not be applied to bar consideration of a defendant's counterclaim or set-off *against the Government of Cuba in this or like cases.*" 10 International Legal Materials 89, 93 (1971). (Emphasis supplied).

The reasons for allowing the counterclaim, relied on in the Stevenson letter, were that the Cuban government's claim arose from a relationship between the parties which existed at the time of the act of state and that the counterclaim was limited by the amount of the Cuban government's claim. Both considerations are present here. The Cuban government's claim, for the value of post-intervention shipments of cigars made to the importers, arises from a relationship existing at the time of the alleged

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* The letter submitted by the Department of State in *City Bank* is called a *Bernstein* letter because it was patterned after a letter filed by the Department in *Bernstein* v. *N.V. Nederlandsche-Amerikaansche*, 210 F.2d 375 (2d Cir. 1954).

"act of state,"* and the importers' counterclaim, for monies erroneously paid to the Republic of Cuba, is limited by the amount of Cuba's claim.

It should also be noted that the foreign state involved in the *City Bank* case was the Republic of Cuba, and that the State Department expressed the view that "the foreign policy interests of the United States do not require application of the act of state doctrine to bar adjudication of the validity of a defendant's counterclaim or set-off against the Government of Cuba" (10 International Legal Materials at 93). There has been no statement by the Department of State changing this view or a showing by Cuba of new circumstances applicable to relations between the United States and Cuba, sufficient to compel a change in result. Under these circumstances, this Court should conclude that the foreign policy considerations referred to in the Stevenson letter, and expressly made applicable to "this or like cases," remain in force at the present time and should be applied in this case.

B. Application of a case-by-case approach to the facts of this case leads to the result reached by the Court of Appeals.

In *City Bank*, Mr. Justice Powell's refusal to apply the act of state doctrine was based on his view that "[u]nless it appears that an exercise of jurisdiction would interfere with delicate foreign relations conducted by the political branches, I conclude that federal courts have an obligation

* The alleged "act of state" in this case was the repudiation by counsel for the Republic of Cuba of its obligation to repay the importers. In its separate petition for a writ of certiorari in No. 73-1288, Alfred Dunhill of London, Inc. properly suggests that this repudiation by counsel does not constitute a valid act of state.

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to hear cases such as this." 406 U.S. at 775-76. The record is barren of any reference to such "delicate foreign relations," and the position adopted by Mr. Justice Powell in *City Bank* comports with the decision of the Courts below, to entertain the importers' counterclaims.

C. Application of the rule of *National City Bank* v. *Republic of China*, 348 U.S. 356 (1955) to the facts of this case leads to the result reached by the Court of Appeals.

Cuba concedes that the opinion of Mr. Justice Douglas in *City Bank*, relying on *Republic of China*, supports the decision of the Court below that the act of state doctrine does not bar the importers' counterclaims in this case (Pet. p. 7).

As in *City Bank*, it would "offend our sensibilities" if Cuba could collect the amounts owed by the importers for the value of post-intervention shipments of cigars and not be required to account for any setoff. Fair dealing requires that Cuba not be permitted "to have its cake and eat it too," and that the importers' setoffs be allowed, up to the amount of Cuba's claim.

Once the protection afforded by the act of state doctrine is stripped away from the Cuban government—at least to the extent of the claims which it asserts against the importers—it stands before the Court as any other litigant. And under settled principles of the law of unjust enrichment, the Cuban government must return to the importers all amounts paid by mistake for pre-intervention shipments of cigars.

Conclusion

This case falls squarely within the holding of this Court's decision in the *City Bank* case and was correctly decided by the Court below. The petition for a writ of certiorari to review the judgment of the Second Circuit should be denied.

March 22, 1974

Respectfully submitted,

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REPLY BRIEF IN SUPPORT OF PETITION FOR CERTIORARI

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March 27, 1974

IN THE

Supreme Court of the United States

October Term, 1973

No. 73-1287

THE REPUBLIC OF CUBA, *et al.*,

against

SAKS & COMPANY,

Defendant-Respondent.

THE REPUBLIC OF CUBA, *et al.*,

Interventor-Petitioners,

against

FABER, COE & GREGG, INC.,

Defendant-Respondent.

THE REPUBLIC OF CUBA, *et al.*,

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against

ALFRED DUNHILL OF LONDON, INC.,

Defendant-Respondent.

REPLY BRIEF IN SUPPORT OF PETITION FOR CERTIORARI

Just a brief word is necessary in reply to respondents' argument that a "Bernstein" letter is not necessary in this case because the letter filed in *First National City Bank* v. *Banco Nacional de Cuba*, 406 U.S. 759, sufficiently describes this case. Brief in opposition to petition, p. 6.

We are submitting this reply to advise the Court that when an application was made by Chase Manhattan Bank for a similar letter in a case substantially identical to the *City Bank* case, such a letter was forthcoming (*Banco Nacional de Cuba* v. *Chase Manhattan Bank* (S.D.N.Y.), 60 Civ. 4663. On the other hand, when Irving Trust Company, Chemical Bank and Manufacturers Trust Company made similar application to the State Department in connection with other Cuban litigation involving counterclaims, the State Department declined to issue such a letter (*Banco Nacional de Cuba* v. *Irving Trust Company* (S.D.N.Y. 61 Civ. 1846; *Banco Nacional de Cuba* v. *Chemical Corn Exchange Bank* (S.D.N.Y.), 61 Civ. 485; and *Banco Nacional de Cuba* v. *Manufacturers Hanover Trust Company* (S.D.N.Y.), 61 Civ. 569. It is thus apparent that a letter is not automatic in all cases involving counterclaims in Cuban litigation.

This case does not involve the nationalization of the properties of the importers; it involves merely the repudiation of a commercial obligation. Nationalizations occur very rarely; repudiation of commercial debts are almost a matter of routine occurrence. We do not believe it can be said, with confidence, that Mr. Stevenson had in mind both kinds of cases when he wrote his letter in the *City Bank* litigation.

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March 27, 1974.